

Smith Ranch Workforce Housing Development

Maryland Creek Park Grand Opening

# TOWN OF SILVERTHORNE, COLORADO

# COMPREHENSIVE ANNUAL FINANCIAL REPORT

For Fiscal Year Ended December 31, 2019





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#### Town of Silverthorne, Colorado

#### **Comprehensive Annual Financial Report**

For Fiscal Year Ended December 31, 2019



Prepared by the Town of Silverthorne Finance and Administrative Services Department Laura Kennedy, Director of Finance

#### TOWN OF SILVERTHORNE, COLORADO

#### **COMPREHENSIVE ANNUAL FINANCIAL REPORT** For Fiscal Year Ended December 31, 2019

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601 Center Circle • P.O. Box 1309 • Silverthorne, Colorado 80498

July 31, 2020

## To the Honorable Mayor, Members of the Town Council and the Citizens of the Town of Silverthorne:

The Town of Silverthorne is pleased to present the comprehensive annual financial report, prepared in accordance with generally accepted accounting principles (GAAP) for the year ended December 31, 2019. The report is submitted as mandated by both local ordinance and state statutes. Responsibility for both the accuracy of the data and the completeness and fairness of the presentation, including all disclosures, rests with the Town government. To the best of our knowledge and belief, the enclosed data are accurate in all material respects and are reported in a manner designed to present fairly the financial position and results of operations of the various funds of the Town government. The Town has established an internal control structure designed to ensure accurate financial reporting and to safeguard the assets of the Town. Because the cost of internal controls should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements. All disclosures necessary to enable the reader to gain an understanding of the Town's financial activities have been included.

The Town of Silverthorne's financial statements for the year ended December 31, 2019, have been issued an unmodified ("clean") opinion by Hinkle & Company, PC, a firm of licensed certified public accountants. The independent auditor's report is presented as the first component of the financial section of this report.

GAAP requires that management provide a narrative introduction, overview and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The Town of Silverthorne's MD&A can be found immediately following the report of the independent auditors.

#### Governmental Structure

Few other towns in Colorado experienced the overwhelming change that Silverthorne has in the short time since its incorporation in 1967. Over the course of its brief existence, the Town has gone from a makeshift construction camp for workers building the Dillon Dam, to a period in which the most the Town had to offer was a convenient refueling stop along Interstate 70, to a full-service, well-balanced community of approximately 4,700 people.

The Town of Silverthorne is located high in the Colorado Rocky Mountains, approximately 70 miles west of Denver, at an elevation of 8,730 feet. It is situated along the Lower Blue River Valley below peaks of 12,000 and 13,000 feet and is surrounded on two sides by large stands of forest and Wilderness Areas. It is considered the gateway to Summit

County and Western Colorado. Five major ski resorts are within 10 miles of Silverthorne making Silverthorne a "bedroom community" to the resorts and an attractive area for second homeowners.

The government operates under the council-manager form of government. Policymaking and legislative authority are vested in the Town Council, which consists of a mayor and six-member council. The Town Council is responsible for, among other things, passing ordinances, adopting the budget and hiring the Town Manager. The Town Manager is responsible for carrying out the policies and ordinances of the Town Council and for overseeing the day-to-day operations.

The Town provides a full range of services. These services include Public Safety (Police); Public Works Services such as street and park construction and maintenance; Community Development (building and planning department); water and sewer services; the Silverthorne Recreation Center which includes recreation and programs; the Silverthorne Performing Arts Center (SPAC) and operational support for the Lake Dillon Theater Company; the Silverthorne Pavilion as well as community and cultural events. Wastewater services are provided through a legally separate Joint Sewer Authority, which the Town manages and are therefore reported separately within the Town of Silverthorne's financial statements. Additional information on the Authority can be found in Note F in the notes to the financial statements. Fire protection services are provided by a separate entity, the Summit Fire Protection District which is funded through property tax.

The Town Council is required to adopt a final budget by no later than the thirty days prior to the beginning of the fiscal year. This annual budget serves as the foundation for the Town of Silverthorne's financial planning and control. The budget is prepared by fund, function (e.g. Public Works), and department (e.g. Streets). Department Directors may transfer resources within a department. Transfers between departments require the Town Manager's approval while transfers between funds need approval from the Town Council. Adjustments to the budget are conducted several times during a fiscal year after Town Council review and approval via ordinance.

In order to evaluate progress against the goals set, it is important to note the primary goal of the Town Council as described in its Mission Statement, which was updated in 2019:

Silverthorne is about possibility. We provide our team, community, businesses and visitors a foundation to realize their potential.

The Mission Statement and other tools such as the Home Rule Charter; the Municipal Code; the Comprehensive Plan; Silverthorne Parks, Trails & Open Space Plan; Department Policies (Operations, Personnel, and Financial); and strategic plans all provide guidance to the Town Council and Town staff in their task of making decisions regarding daily operations as well as long range planning.

#### Factors Affecting Financial Condition

**Local Economy:** Fiscal year 2019 results reflect continuing national/state/local economic growth. Sales taxes, which are the Town's primary source of revenue, hit an all-time high in 2019 for the 7th year in a row. The Town is experiencing growth in both residential and commercial construction with many projects either being started or completed in 2019.

Silverthorne is home to many commercial businesses which service the community, the surrounding areas, and a large number of visitors to the Town. Retail stores include Lowe's, Target, and the Silverthorne Outlet stores. In addition, there are 39 restaurants and 6 hotels. Major industries/employers in 2019 included: Lowe's, Outlets at Silverthorne Stores, Xcel Public Utilities, the Town of Silverthorne, the U.S. Forest Service, Colorado Mountain Express, Target and a combination of lodging, building, and restaurant businesses. During the recession of 2009-2011, many of these businesses (and the Town) laid off employees or left positions vacant. However, from 2012-2019

employment statistics improved year over year and at 12/31/2019 the unemployment rate for Summit County and Colorado were 2.2% and 2.5% respectively. However, more recently, due to the COVID-19 pandemic and related State of Colorado's Governor's Stay at Home Order #D 2020-017, the current job market is very uncertain. Many businesses such as restaurants are limited to 50% capacity. Most recent unemployment rates for Summit County and Colorado as of June 2020 are at 16.6% and 10.7% respectively. We hope that as the public health situation improves, these measures will as well.

The Town continues to be financially stable and did not use General Fund balance for 2019 annual operations. The General Fund balance increased due to greater than budgeted revenues in sales tax, charges for services (primarily related to building permits), and real estate transfer assessments. Some highlights of the past 20 years of the Town's economic history: a Target store opened in March of 2003, and the Town experienced strong growth in tourism and the building industries from 2005-2008. From 2009 to 2011, revenues decreased due to the national recession. During this time, the Town froze salaries, left positions vacant, and had across-the-board budget reductions to supplies and services. In 2013, the Lowe's Home Improvement store opened and, in 2015, merit and market salary increases for employees were restored and moderate growth in department expenditures was authorized. While the Town has had sufficient revenues to cover operations throughout the years, in order to complete the various projects the community desires, it will be necessary to diversify and increase revenues. In the meantime, due to a conservative General Fund reserve policy (6 months of expenditures), the Town is in position to cover operational costs and handle economic difficulties.

The primary challenge the Town faces is its dependency on sales tax revenues. The Town does not have a property tax to generate revenues and the constituents have repeatedly eschewed this as a potential revenue stream. However, as a tourist destination, visitors to the Town contribute tremendously to sales tax revenues. In 2019, sales tax revenues comprised 58% of the General Fund and 89% of the Sales Tax Capital Fund revenues (not including transfers). Fiscal year 2019 sales tax revenues reached an all-time high of \$12,686,145 (an increase of 8.9% over 2018). The Town has many projects to complete in order to provide the amenities described in the Comprehensive Plan and the Silverthorne Parks, Open Space, Recreation, and Trails (SPORT) master plan. In addition, the residential growth the Town is experiencing will require increased services, especially in the areas of Public Safety, street maintenance, and parks.

Sales tax trends model the health of our local businesses and, unfortunately, the brick-and-mortar retail industry is declining nationwide. This is reflected in the decreased sales tax the Town receives from the Outlet stores. The Outlets continue to be an important source of Town's revenues, contributing 17.2% of the Town's total sales tax revenues (down from 20% in 2018). In addition to the Outlets and other small businesses, the Town is home to a two big-box stores: Target and Lowe's. A Hampton Inn hotel opened its doors in late 2015 and contributes to both sales tax and lodging tax revenues. A number of hotel chains have expressed interest in establishing new locations in Town due to our convenient location at the junction of Highways 9 and 6 and Interstate 70. A independent hostel business, "The Pad," is currently under construction and we anticipate an Indigo Hotel breaking ground in 2020. An impactful US Supreme Court decision, South Dakota vs. Wayfair, has generated a large increase in the Town's online sales tax revenues. Although this sector is still relatively small in comparison (3.2% of sales tax revenues), we will continue to monitor this sector closely for growth and compliance.

Skier visits are another indicator of the health of the local economy. A "visit" is considered the use of a lift ticket or ski pass for any part of the day and is a standard mark of performance. Per the National Ski-Areas Association, state-wide skier/snowboarder visits increased by 13% for the 2018-2019 season. The 2019-2020 season was off to a great start, but, according to Colorado Ski Country, ended with 14% fewer skier visits due to the COVID-19 related shutdown of Colorado ski areas in mid-March. The average ski area was open only 99 days, down from 121 days in the 2018-2019 season. These figures typically track in the same direction as the Town's sales tax revenue, but not necessarily to the

same degree because the ski season runs from approximately November to April and the Town's fiscal year is from January (prior ski season) to December.

New building permits issued in 2019 were down by 23.5% compared to 2018, however there is a great deal of residential development taking place in Town. In 2019, the Town issued 130 residential building permits versus 170 in 2018. The number of building permits issued is typically a leading indicator to construction retail sales tax revenues, but we have not yet seen a decline. In 2019, sales tax revenues for the building retail sector increased by 24.3%. Building related activities bring in one-time revenues including building permits, development excise tax, utility taps, and 5A workforce housing impact fees. In certain developments, the Town has worked to establish Real Estate Transfer Assessment (RETA) agreements which contribute to Town revenues when residential property changes ownership. In 2019, RETA revenues hit an all-time high of \$774,006, an increase of 26.7% or \$162,434 over 2018.

In 2018, the Town began utilizing a dedicated revenue stream resulting from a 2016 Summit County ballot measure (5A Funds) to develop workforce housing on the Smith Ranch property. The residential portion of this parcel is dedicated to the Smith Ranch workforce housing project, but the Town also owns the commercial pad along Colorado Highway 9. As the Town does not have a property tax, it is important to develop this property through retail growth in order to generate additional sales tax to fund services needed by the new neighborhood. An RFP was distributed in early 2020 and the Town is currently in discussion with a developer regarding the site.

In late 2019, a Nicotine policy workgroup consisting of Summit County and the Towns within worked together to get a ballot question approved by the County electorate. This resulted in a new tax of \$4/pack on cigarettes and 40% on all other tobacco and nicotine products including e-cigarettes and vaping devices.

New Facilities and Programs: General fund revenues out-paced expenditures in 2019 by \$1,971,959 (not including transfers). The Town continues to control expenditures while cautiously budgeting for sales tax revenues, however added residential development puts upward pressure on operational expenses. In the 2019 financials, the largest capital expense is related to the infrastructure and subsidy for the Smith Ranch housing development. This neighborhood will provide housing for the County's workforce who have 80-12% of the Area Median Income (AMI). In 2019, the Town received a new 27 acre park from the Summit Sky Ranch development as part of an annexation agreement. The park offers a disc golf course, dog park, meeting room, restrooms, play field, outdoor stage and pavilion. The Parks staff was expanded by three positions in order to maintain what is essentially a doubling of the Town's park acreage. The Town also purchased an unused fire station which is located in the heart of the Town Core. The purpose of this purchase was to have a measure of control of how that property will be developed in the future.

By focusing on economic development and coordinating with builders and developers, redevelopment of a full block of the Town Core began in 2019. A hotel, parking structure, residential/retail units, and a large Market Hall have been approved by the Planning Commission and Town Council. This area will be named "4th Street Crossing." We foresee added walkability through new sidewalks and on-street parking which will add vitality in the Town Core area. This development has also increased interest in redevelopment opportunities on adjacent properties. Town contributions to the construction of the parking structure and other public amenities will be made possible by incremental taxes on the improvements received by the Town's Urban Renewal Authority.

The Town has taken many steps towards the goal of a vibrant downtown area. In 2015, the Town completed an Arts strategic plan. Our Council has made the additional of arts and culture programs a goal for the Town and as part of our Town Core area. As part of the strategy, the Town has an agreement with the Lake Dillon Theater Company (LDTC) to operate out of the Silverthorne Performing Arts Center (SPAC) which was completed in 2017. The SPAC is now a centerpiece for visitors to the

Town Core and complements the existing Pavilion events venue, which hosts entertainment, weddings, and other private and community events.

Phase I of the Town's Smith Ranch workforce housing development is complete. Sixty homes (a mix of single family homes, duplexes, and townhomes) have been completed and are now occupied. Phase 2 (primarily townhomes) is currently under construction with homes selling as soon as they are complete. Currently 11 of the 37 homes in Phase 2 are owner-occupied. Construction of the 28 (primarily single family) homes in Phase 3 will begin in 2020 and 14 are already under contract for sale. Although additional 5A sales tax revenues dedicated to affordable housing mentioned above allow the Town to contribute to this project, residential development adds service and maintenance expense to the Town's budget but does not directly contribute to revenues. We hope that the commercial tract fronting the property will attract a grocery store and other retailers as well as provide a daycare location.

Long-Term Financial Planning: The spendable fund balance in the General Fund is 101.5% of 2019 expenditures. This places the Town in a solid financial position; however, the impacts of additional programs and projects have long term effects which the Town will need to temper if new/additional revenue streams are not identified. In planning for the future, updates to the Comprehensive Plan; Recreation and Culture Strategic Plan; Parks, Trails and Open Space Master plan; Traffic Master Plan, and Drainage Plan are all budgeted for completion in the 2020 fiscal year. These documents will help provide direction in a changing environment for the path that the Town envisions for its future.

The ongoing financial challenge for the Town is to bring balance between commercial and residential development. Commercial business generates revenues for the Town and residential development requires public services and provides very limited revenues to offset the cost of those services. Additional challenges are the decline of brick and mortar retail and now the COVID-19 pandemic. A hopeful sign is that revenues related to online sales have ticked up as a result of the Wayfair vs. South Dakota Supreme Court decision.

Relevant Financial Policies: The Town recognizes that in order to maintain current service levels and the potential need to increase service levels when impacted by growth in future years, the Town will need to find other revenue sources and/or continue to encourage increases in sales tax-generating businesses. Per the Town's Financial Policies, the Town maintains financial reserves "to pay for needs caused by unforeseen emergencies which may include revenue shortages." This contingency can assist the Town in maintaining current service levels, but utilizing these funds is not interpreted as a long-term solution. In general, the Town Council does not consider the use of reserves for day to day operations. The question of "Who pays for services when growth occurs?" continues to be a statewide challenge for Colorado and locally for Silverthorne. The Town has addressed this issue by utilizing real estate transfer assessments and general improvement districts in some residential areas. In 2020 we also began receiving Tobacco taxes on nicotine products as a result of a ballot question approved by the County electorate. This resulted in a new tax of \$4/pack on cigarettes and 40% on all other tobacco and nicotine products including e-cigarettes and vaping devices. The Town will continue to look for opportunities to add to the revenue base in future years.

Per the Town's financial policies, funds for planned equipment purchases, operating maintenance, and capital projects can accumulate in a fund's balance and then be utilized for one-time expenditures as defined by the fund. Therefore, it's not unusual to see years where capital expenditures are greater than actual revenues.

**Major Initiatives:** In recent years, revenue trends have given the Town confidence in investing in projects that we expect will increase tourism, development, and revenue diversity. The Town does not assess a property tax, therefore, residential development adds to the need to provide services without the offset of increased revenues. We remain dependent on growth in our sales tax base both through

additional retail offerings and visitors to our stores and hotels. With growth in population, we hope to attract additional retail development, including a grocery store.

Some examples of how the Town is committed to economic development are the Urban Renewal Authority (URA) the Town established and recently reactivated. Other initiatives include reviewing sections of our commercial districts, purchasing property and activating the use of tax incentive programs such as the Enhanced Sales Tax Incentive Program (ESTIP) and Tax Increment Financing (TIF). In 2020, URA incremental tax revenues will be approximately \$200K, but we expect a substantial increase as development takes place. We continue to pursue opportunities to make the best use of our commercial districts and the entrances to our community.

As mentioned above, the Town is also looking to expand cultural opportunities. In 2017, the Town completed a new Performing Arts Center. The Lake Dillon Theater Company provides programming, which makes the SPAC a community attraction. Other art related projects and events have been incorporated into the Town such as summer concerts and "First Fridays." We are working to fulfill our Council's goal to draw more people to our community and to encourage economic development but this priority is now tempered by public health restrictions and safety concerns around public gatherings due to the contagious nature of the coronavirus.

Town management and Council have and will continue to work together to analyze complex issueslooking for the best ways to utilize Town funds to provide services to the public while planning for the future.

#### **Awards and Acknowledgements**

<u>Awards:</u> The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the Town of Silverthorne for its Comprehensive Annual Financial Report for the fiscal year ended December 31, 2018. The Certificate of Achievement is a prestigious national award; recognized for conformance with the highest standards for preparation of state and local government financial reports.

In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized Comprehensive Annual Financial Report (CAFR), whose contents conform to program standards. The CAFR must satisfy both generally accepted accounting principles and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. Fiscal year 2018 was the twenty-fourth consecutive year the Town of Silverthorne has received the award. We believe our current report continues to conform to the Certificate of Achievement program requirements, and we are submitting it to GFOA.

The Town also received the GFOA Distinguished Budget Presentation Award for our 2019-2020 Financial Plan. In order to receive this award, a governmental unit must publish a budget document that meets program criteria as a policy document, as an operations guide, as a financial plan and as a communication device. The 2021-2022 biannual budget is currently under construction and, when complete, will be submitted for consideration for this prestigious award.

<u>Acknowledgments:</u> The preparation of this report on a timely basis could not have been accomplished without the efficient and dedicated services of the entire staff of the Finance & Administration Department. We would also like to express our appreciation for the cooperation of the other Town departments, which provided assistance and support.

Finally, we acknowledge the Mayor and Town Council, who have consistently supported the Town's goal of excellence in all aspects of financial management. Their continuing interest and support is greatly appreciated.

Respectfully Submitted,

Ryan Hyland Town Manager, Town of Silverthorne

Laura Kennedy
Director of Finance & Administration



#### Government Finance Officers Association

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

# Town of Silverthorne Colorado

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

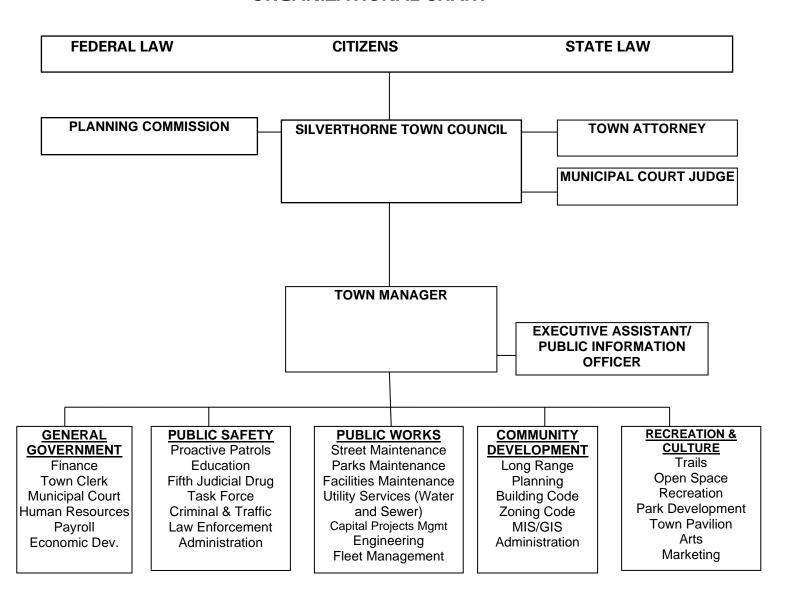
**December 31, 2018** 

Christopher P. Morrill

**Executive Director/CEO** 



# TOWN OF SILVERTHORNE, CO ORGANIZATIONAL CHART





#### TOWN OF SILVERTHORNE, COLORADO LIST OF ELECTED AND ADMINISTRATIVE OFFICIALS December 31, 2019

#### **Elected Officials**

Mayor Mayor Pro-tem Council Members

> **Derrick Fowler** Robert Kieber Tanya Shattuck Michael Spry

Kevin McDonald

Kelly Baldwin

Ann-Marie Sandquist

#### **Administrative Officials**

**Town Manager** Ryan Hyland Assistant Town Manager Mark Leidal Karl Hanlon Attorney

Town Clerk Michele Miller Administration & Finance Director

Laura Kennedy Police Chief John Minor

**Public Works Director** Tom Daugherty

Community Development Director Mark Leidal Recreation & Culture Director JoAnne Cook

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#### **Independent Auditors' Report**

Honorable Mayor and Members of the Town Council Town of Silverthorne Silverthorne. Colorado

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Silverthorne as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the basic financial statements of the Town of Silverthorne, as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditors' Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

5950 S. Willow Dr., Ste. 302 Greenwood Village, Colorado 80111 TEL: 303.796.1000 FAX: 303.796.1001

www.HinkleCPAs.com

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Silverthorne as of December 31, 2019, and the respective changes in financial position and cash flows, where applicable, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management discussion and analysis and the required supplementary information listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town of Silverthorne's basic financial statements. The introduction section, combining and individual fund statements and schedules, statistical section, and local highway finance report listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining and individual fund statements and schedules and the local highway finance report are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling the information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole. The introduction and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

Hitch & Company.pc

Greenwood Village, Colorado July 30, 2020



#### **TOWN OF SILVERTHORNE, COLORADO**

# MANAGEMENT DISCUSSION & ANALYSIS December 31, 2019

As management of the Town of Silverthorne, we offer readers of the Town of Silverthorne's financial statements this narrative overview and analysis of the financial activities of the Town for the fiscal year ended December 31, 2019. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which can be found on pages 1-7 of this report.

#### **FINANCIAL HIGHLIGHTS**

- The assets of the Town of Silverthorne exceeded its liabilities at the close of fiscal year 2019 by \$139,339,219 (*net position*). Of this amount, \$31,974,892 (*unrestricted net position*) may be used to meet the Town's ongoing obligations or unforeseen expenses.
- As of the close of fiscal year 2019, the Town of Silverthorne's governmental funds reported a combined ending fund balance of \$23,739,747; an increase of \$2,692,379 compared to fiscal year 2018. \$13,628,435 of the fund balance total is considered unassigned.
- The liabilities of the governmental funds increased by 24% or \$1,163,190 primarily due to more accrued liabilities related to payroll and escrow deposits for construction/development projects outstanding at year-end. Liabilities for the proprietary funds also increased due to more accounts payable outstanding at year-end.
- Outstanding debt in the governmental funds decreased by \$547,129.
- Deferred inflows consist of property taxes to be collected in 2019 for the Urban Renewal Authority (URA) Fund. The increase in deferred inflows of \$92,135 is due to increasing property values within the boundaries of the URA due to redevelopment and the strong real estate market.
- At the end of fiscal year 2019, unassigned fund balance for the general fund was \$13,628,435 or 101.1% of the total general fund expenditures.
- The General Fund balance increased by \$1,971,959 in 2019. The primary contributor to the increase was sales tax revenue which was \$701,112 higher than in the prior year. Governmental funds general sales tax revenue, which is the Town's primary revenue source, increased by \$1,037,378 or 8.9% as compared to 2018 results.
- As stated above, revenues in the General Fund revenues were above budget in Sales tax. Other
  General Fund revenue streams that performed better than budgeted were Licenses and Permits
  (primarily related to building permits); and Charges for Services (primarily due to Real Estate
  Transfer Assessments). All three of these revenue streams are dependent on a strong economy
  reflected by consumer consumption, residential development, and real estate activity.
- Expenditures in the General Fund were less than budgeted in the Public Works Department primarily due to wages (open positions), fuel, and utilities; and in Administration due to the payoff of Enhanced Sales Tax Incentive Agreements. Expenditures were over budget in the Community Development department due to greater than budgeted building inspection fees. These services are outsourced and offset by the collection of fees for building permits which, as noted above, were also greater than budgeted.
- The Town governmental and proprietary funds added \$11,870,697 in capital assets in 2019. Contributed infrastructure from developers amounted to \$6,153,007 in the governmental funds and \$1,182,534 in the proprietary funds.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis are intended to serve as an introduction to the Town of Silverthorne's basic financial statements. The basic financial statements are comprised of three components: 1) the government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains required supplementary information and other supplementary information in addition to the basic financial statements themselves.

#### **Government-wide Financial Statements**

The government-wide financial statements are designed to provide readers with a broad overview of the Town of Silverthorne's finances, in a manner similar to a private-sector business.

The **statement of net position** presents information on all the Town of Silverthorne's assets, liabilities and deferred inflows of resources, with the difference reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Town is improving or deteriorating.

The **statement of activities** presents information showing how the Town of Silverthorne's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses reported in this statement for some items will result in cash flows in future periods (e.g. uncollected taxes and earned but unused personal time).

Both of the government-wide financial statements distinguish functions of the Town of Silverthorne that are principally supported by taxes and intergovernmental revenues (*Governmental Activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*Business-type Activities*). The Governmental Activities of the Town of Silverthorne include: general government, public safety (police), public works, community development, recreation & culture, urban renewal and housing. The Business-type Activities of the Town of Silverthorne include water and sewer.

The government-wide financial statements can be found on pages 28-29 of this report.

#### **Fund Financial Statements**

A *fund* is a grouping that is used to maintain control over resources that have been segregated for specific activities or objectives. Some funds are required to be established by State law and bond covenants; however, Town Council establishes other funds to help control and manage money for particular purposes. All of the Town's funds can be divided into four categories: Governmental Funds, Proprietary Funds, Fiduciary Funds and Internal Service Funds.

**Governmental Funds** – *Governmental funds* are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *short-term inflows* and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's short-term financing requirements. This accounting method is called *modified accrual* accounting.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental activities in the *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's short-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The Town of Silverthorne maintains seven individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balances for the General, Sales Tax Capital Improvement, Urban Renewal Authority, and 5A Housing fund. These three funds are considered to be major funds. The other three funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of *combining and individual fund statements and schedules* elsewhere in this report.

The Town adopts an annual appropriated budget for its General, Sales Tax Capital Improvement, Urban Renewal Authority, and 5A Housing funds. A budgetary comparison statement has been provided for the General, Sales Tax Capital Improvement, Urban Renewal Authority, and 5A Housing funds to demonstrate compliance with this budget.

The basic governmental fund financial statements can be found on pages 30-32 of this report.

**Proprietary Funds** – The Town of Silverthorne maintains two types of proprietary funds. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The Town uses enterprise funds to account for its water and sewer funds. *Internal service funds* are an accounting device used to accumulate and allocate costs internally. The Town uses an internal service fund to account for health & short-term disability insurance claims. Because these services predominantly benefit the Town rather than business-type functions, they have been primarily included within *governmental activities* in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for water and sewer funds. Both are considered to be major funds of the Town of Silverthorne. The health & short-term disability insurance claims internal service fund is also presented in the proprietary fund statements.

The basic proprietary fund financial statements can be found on pages 33-35 of this report.

Fiduciary Funds – The Town of Silverthorne maintains one fiduciary fund, the Joint Sewer Authority, which is an agency fund. It is used to account for situations where the Town's role is purely custodial. Agency funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the Town's own programs. All assets reported in agency funds are offset by a liability; the accrual basis of accounting is used to recognize receivables and payables.

The fiduciary fund financial statements can be found on page 36.

**Notes to Financial Statements & Required Supplementary Information** – The notes and required supplementary information provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes and required supplementary information to the financial statements can be found on pages 37-58 of this report.

**Supplementary & Other Information** – The supplementary and combining statements referred to earlier in connection with major and non-major governmental funds are presented immediately following the required notes to financial statements. Combining and individual fund statements and schedules can be found on pages 63-78.

#### FINANCIAL ANALYSIS OF THE TOWN AS A WHOLE

**Net Position** – As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the Town of Silverthorne, governmental activities assets exceeded liabilities by approximately \$88 million at the close of fiscal year 2019.

Combined net position of the Town at December 31, was:

| TOWN OF      | : SII \ | /FR | THORI | NF'S | NFT    | POSIT | ION. |
|--------------|---------|-----|-------|------|--------|-------|------|
| I COVVIN CIT |         |     | шок   | VL   | 14 - 1 | гозн  |      |

|                                  |               | ernmental<br>ctivities |               | ness-type<br>ctivities | Total Primary<br>Government |                |  |
|----------------------------------|---------------|------------------------|---------------|------------------------|-----------------------------|----------------|--|
|                                  | 2019          | 2018                   | 2019          | 2018                   | 2019                        | 2018           |  |
| Current and Other Assets         | \$ 26,930,666 | \$ 23,261,274          | \$ 18,857,612 | \$ 16,116,893          | \$ 45,788,278               | \$ 39,378,167  |  |
| Capital Assets                   | 67,933,501    | 61,702,764             | 32,759,242    | 32,527,905             | 100,692,743                 | 94,230,669     |  |
| Total Assets                     | 94,864,167    | 84,964,038             | 51,616,854    | 48,644,798             | 146,481,021                 | 133,608,836    |  |
| Long-Term Liabilities            | 3,964,828     | 4,450,773              | 48,729        | 48,099                 | 4,013,557                   | 4,498,872      |  |
| Other Liabilities                | 2,667,385     | 1,651,209              | 216,239       | 46,558                 | 2,883,624                   | 1,697,767      |  |
| Total Liabilities                | 6,632,213     | 6,101,982              | 264,968       | 94,657                 | 6,897,181                   | 6,196,639      |  |
| Deferred Inflows of Resources    | 244,621       | 152,486                | -             | -                      | 244,621                     | 152,486        |  |
| Net Position:                    |               |                        |               |                        |                             |                |  |
| Net Investment in Capital Assets | 64,539,566    | 57,761,700             | 32,759,242    | 32,527,905             | 97,298,808                  | 90,289,605     |  |
| Restricted                       | 10,065,519    | 9,285,253              | =             | -                      | 10,065,519                  | 9,285,253      |  |
| Unrestricted                     | 13,382,248    | 11,662,617             | 18,592,644    | 16,022,236             | 37,974,892                  | 27,684,853     |  |
| Total Net Position               | \$ 87,987,333 | \$ 78,709,570          | \$ 51,351,886 | \$ 48,550,141          | \$ 139,339,219              | \$ 127,259,711 |  |

By far the largest portion of the Town of Silverthorne's net position, 70%, reflects its investment in capital assets (e.g. land, buildings, infrastructure), less any related debt used to acquire those assets that is still outstanding. The Town of Silverthorne uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the Town of Silverthorne's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay any debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities. Unrestricted net position may be used to meet the Town's ongoing obligations to citizens and creditors.

The \$45,788,278 of Total Primary Government current and other assets includes \$26,485,233 in cash and investments. This reflects the strong cash balances that the Town of Silverthorne has maintained in 2019, even while completing over \$11.9 million in capital projects. Cash & investments increased by \$4.9 million in 2019 due to the strong local economy and robust construction and development in the area. Sales tax, real estate transfer assessment, and charges for services (especially building permits) made the greatest contributions to the increase. Capital assets increased by \$6,462,073 due primarily to contributions by developers of roads and a new park. The \$4,013,557 in long-term liabilities outstanding consists of lease/purchase agreements and accrued compensated absences.

At the end of 2019, the Town of Silverthorne is able to report a positive balance of net position for the government as a whole, as well as for its separate Governmental and Business-type Activities. The Governmental Activities unrestricted net position equals 64.2% of total expenses for Governmental Activities in the Statement of Activities for 2019.

During 2019, the Town of Silverthorne's Governmental Activities net position increased by \$9,277,763. This increase can be attributed to numerous sources including: capital contributions from developers of over \$6M, increased sales tax revenues over 2018. The net position from Business-Type Activities reflects an increase of \$2,801,745. Tap fees of \$2,755,737 and capital contributions from developers of \$1,182,533 contributed to this increase.

**Changes in Net Position** – Governmental activities increased the Town of Silverthorne's net position by \$9,277,009, reflecting a 11.8% growth to total net position. 2019 had an increased surplus as compared to 2018, by \$4,845,754). The Town is experiencing an increase in revenues but seeing growth in expenses as well (an increase of \$4,808,534 in 2019 over 2018). The increase in expenditures is primarily due to the infrastructure costs and subsidy for a workforce housing neighborhood the Town is developing known as

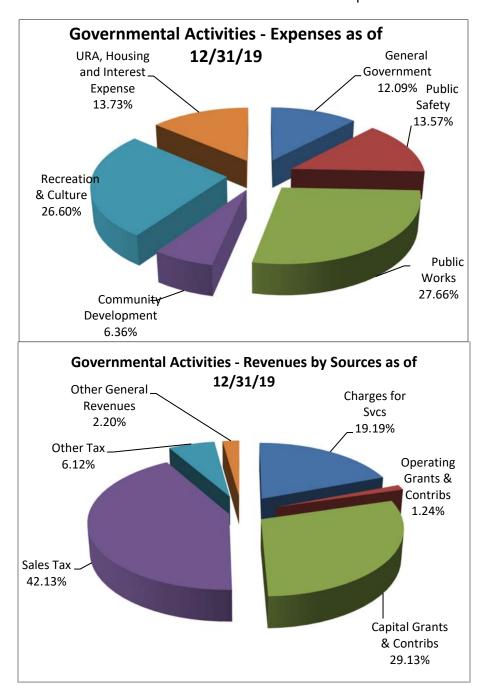
The Smith Ranch. The increased surplus in 2019 was primarily due to investment in capital assets. The Smith Ranch project will continue, but the infrastructure costs have mostly been expended. We had anticipated the Governmental Activities net position to increase in the coming year (before the global COVID-19 crisis developed).

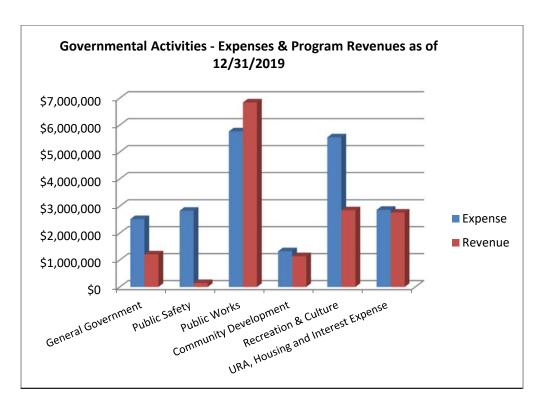
#### TOWN OF SILVERTHORNE'S CHANGES IN NET POSITION

|                                  | Governmental<br>Activities |               | Business<br>Activiti | <i>7</i> 1           | Total Primary<br>Government |                      |  |  |
|----------------------------------|----------------------------|---------------|----------------------|----------------------|-----------------------------|----------------------|--|--|
| Program Revenues:                | 2019                       | 2018          | 2019                 | 2018                 | 2019                        | 2018                 |  |  |
| Charges for Services             | \$ 5,777,681               | \$ 4,397,721  | \$ 2,873,676         | \$ 3,261,576         | \$ 8,651,357                | \$ 7,659,297         |  |  |
| Operating Grants & Contributions | 373,639                    | 469,152       | -                    | -                    | 373,639                     | 469,152              |  |  |
| Capital Grants & Contributions   | 8,773,310                  | 3,257,943     | 3,938,270            | 5,159,389            | 12,711,580                  | 8,417,332            |  |  |
| General Revenues:                |                            |               |                      |                      |                             |                      |  |  |
| Sales Taxes                      | 12,686,145                 | 11,648,767    | -                    | -                    | 12,686,145                  | 11,648,767           |  |  |
| Other Taxes                      | 1,841,881                  | 1,464,387     | -                    | -                    | 1,841,881                   | 1,464,387            |  |  |
| Other General Revenues           | 662,031                    | 1,472,429     | 347,822              | 233,631              | 1,009,853                   | 1,706,060            |  |  |
| Total Revenues                   | 30,114,687                 | 22,710,399    | 7,159,768            | 8,654,596            | 37,274,455                  | 31,364,995           |  |  |
| Program Expenses:                |                            |               |                      |                      |                             |                      |  |  |
| General Government               | 2,518,771                  | 2,559,056     | _                    | _                    | 2,518,771                   | 2,559,056            |  |  |
| Public Safety                    | 2,826,860                  | 2,289,344     | _                    | _                    | 2,826,860                   | 2,289,344            |  |  |
| Public Works                     | 5.762.932                  | 4.923.284     | _                    | _                    | 5,762,932                   | 4,923,284            |  |  |
| Community Development            | 1,325,116                  | 1,057,047     | _                    | -                    | 1,325,116                   | 1,057,047            |  |  |
| Recreation & Culture             | 5,542,825                  | 4,986,296     | _                    | -                    | 5,542,825                   | 4,986,296            |  |  |
| Housing                          | 2,716,179                  | 107,922       | -                    | -                    | 2,716,179                   | 107,922              |  |  |
| Urban Renewal Authority          | 73,609                     | 33,916        | -                    | -                    | 73,609                      | 33,916               |  |  |
| Interest on Long Term Debt       | 70,633                     | 71,526        | -                    | -                    | 70,633                      | 71,526               |  |  |
| Water                            | -                          | -             | 2,307,721            | 2,025,905            | 2,307,721                   | 2,025,912            |  |  |
| Sewer                            | <u>-</u>                   | <u> </u>      | 2,050,302            | 1,864,471            | 2,050,302                   | 1,864,471            |  |  |
| Total Expenses                   | 20,836,924                 | 16,028,390    | 4,358,023            | 3,890,376            | 25,195,488                  | 19,918,766           |  |  |
| Excess Before Transfers          | 9,277,763                  | 6,682,009     | 2,801,745            | 4,764,220            | 12,079,508                  | 11,446,229           |  |  |
| Transfers                        | <u>-</u>                   | <u>-</u>      | <u>-</u>             | <u>-</u>             | <u>=</u>                    | <u>=</u>             |  |  |
| Change in Net Position           | 9,277,763                  | 4,432,009     | 2,801,745            | 7,014,220            | 12,079,508                  | 11,446,229           |  |  |
| Net Position –Beginning of Yr    | 78,709,570                 | 74,277,561    | 48,550,141           | 41,535,921           | 127,259,711                 | 115,813,482          |  |  |
| Net Position – End of Year       | <u>\$ 87,987,333</u>       | \$ 78,709,570 | <u>\$ 51,351,886</u> | <u>\$ 48,550,141</u> | <u>\$139,339,219</u>        | <u>\$127,259,711</u> |  |  |

#### **Governmental Activities**

Governmental activities increased the Town of Silverthorne's net position by \$9,277,963. The following are illustrative summaries of Governmental Activities revenues and expenses:





#### Governmental Activities Analysis:

- Sales tax revenues increased by 8.5% (\$701,112) in 2019. Prior to the Coronavirus pandemic, all economic indicators were forecasting the national/state/local economies to continue at a slow rate of growth. However, we are now expecting a sales tax revenue decrease of 20% in 2020.
- The Town's building-related retail sector is the most significant sector at 26.8% of total sales tax. In 2019, it increased by 24.33% or \$665,115 over prior year. Lowe's continues to help retain building material sales that were leaving the Summit County area in the past as well as bring additional sales taxes to the Town. The Enhanced Sales Tax Incentive Program (ESTIP) agreement with Lowe's was fulfilled in the last quarter of 2018 which reduced Administrative expenses in 2019.
- The consumer retail sales tax category is the second largest contributor to Town sales tax at 19.5%. Sales tax from this category increased slightly by \$85,155 or 3.56% (does not include the Outlets at Silverthorne). Revenues from The Outlets at Silverthorne decreased, by 8.12% or (\$193,099). Overall, the Outlets have seen a number of retail stores close which is a trend not limited to Silverthorne. Retailers nationwide are suffering from a decline in sales from brick-and-mortar locations. The Outlets comprise approximately 17% of the Town's total sales tax revenues so this trend is very concerning. In 2019, as a result of the Supreme Court decision on Wayfair vs. South Dakota, the Town experienced increased sales tax revenues from online sales. Although it is the least significant category of sales tax at 3.2%, the increase in 2019 over 2018 was 241% of \$290,528. We are hopeful that this trend will continue to benefit the Town, especially in light of temporary business closures related to public health and the Coronavirus outbreak in 2020.
- Building related permits and taxes increased by \$686,048 or 53.72% in comparison to 2018. A number of residential developments (South Maryland Creek Ranch, a.k.a. Summit Sky Ranch, Smith Ranch, Blue River Flats, River West) are under construction. The Town recently approved the development of 4<sup>th</sup> Street Crossing-a mixed use development including a hotel, live/work units, office space, a parking garage, and a Market Hall. The parking garage is near-complete, and the construction of the hotel and Market Hall are taking place in 2020. However, the residential and live/work units are on hold due to the uncertainty in the current economic environment. However, in 2020 we have seen record increases in this revenue stream to date.
- In fiscal year 2019, investment income increased over prior year by \$108,238 or 33.4%.

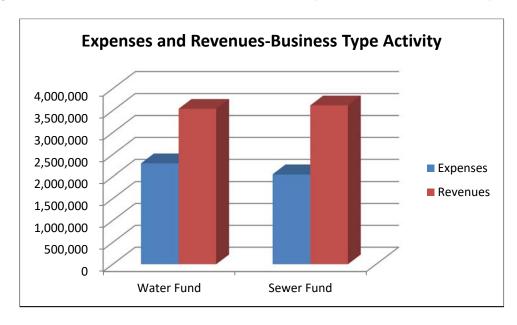
- Governmental activities' expenses increased by \$4,808,537 or 30% from 2018. This was primarily due to the construction of infrastructure in the Town's workforce-housing development known as Smith Ranch. In addition, an additional premium payment of approximately \$500,000 was made from the General Fund to the Health Insurance Fund due to continued increases in claims. Health Insurance premiums charged to the Town's employees were increased by 10% in 2019 and another 30% in 2020 to offset growing health insurance claims costs going forward.
- The Town added \$9.54 million in depreciable capital assets and saw depreciation expense increase by \$509K.
- Wage and benefit expenses increased by 6.7% or \$591K over 2018. Position additions and changes contributing to this increase were two additional full time officer positions in the Public Safety department, a part time administrative position upgraded to full time to administer Short Term Rentals, a part time position in the Community Development Dept. to assist with the increased volume of permits, a Marketing Assistant to help with Town marketing initiatives, and additional year-round Parks staff to maintain the new Park. Expenditures related to seasonal pay and overtime both decreased as a result of these staff additions. Merit increases were offered at up to 5%.

#### **Business-type Activities**

Net position in Business-type Activities increased by \$2,810,335. Business type activities include water and sewer service.

In 2019, there was a small rate increase for water and sewer users. Additionally, there were 124 new accounts added, an increase of 6.2%. Revenues from user fees were up 2%. Charges for services made up approximately 40% of program revenues with system development fees and capital contributions making up the other 60%. The capital contributions included infrastructure contributions of approximately \$1.2 million. The remainder of capital contributions were due to tap fees of \$2,755,737 which reflect the ongoing growth of residential construction in the Town.

The following chart demonstrates the current level of recovery for the Town's business type activities:



#### FINANCIAL ANALYSIS OF THE TOWN'S FUNDS

As noted earlier, The Town of Silverthorne uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

The Town is reporting fund balance classifications as required by Governmental Accounting Standards Board Statement #54 (GASB 54). The objective of GASB 54 reporting is to enhance the usefulness of the fund balance information by providing clearer fund balance classifications that can be applied more consistently across governments. The classifications are designed based on the relative strength of the constraints that control how specific amounts can be spent, or in the case of inventories, the inability to be spent. This change in reporting does not present any changes in the strategic initiatives of the Town, and enhances public disclosure of the Town's financial condition.

The *nonspendable* classification is generally for inventories and prepaid expenses that are a part of fund balance but are not available for spending.

The **restricted** classification includes amounts that can be spent only for the specific purposes stipulated by constitution, external resources providers, or through enabling legislation. Under the Colorado Constitution, the Town has restricted fund balance for emergencies and other fund balances for which the funds may only be used for a specific purpose.

The *unassigned* classification is the residual classification for the Town's General Fund only and includes all spendable amounts not contained in other classifications. The Town has made a choice via its financial policies and a resolution to use 6-months of General Fund expenditures for unforeseen emergencies.

|                            | General<br>Fund | Capital<br>Improvement<br>Fund | Urban<br>Renewal<br>Authority<br>Fund | 5A<br>Housing<br>Fund | Other<br>Governmental<br>Funds | Total<br>Governmental<br>Funds |
|----------------------------|-----------------|--------------------------------|---------------------------------------|-----------------------|--------------------------------|--------------------------------|
| Nonspendable:<br>Prepaids  | \$ 15 981       | \$ -                           | \$ -                                  | \$ -                  | \$ -                           | \$ 15 981                      |
| Inventories                | 29,812          | Ψ<br>-                         | Ψ <u>-</u>                            | Ψ <u>-</u>            | Ψ <u>-</u>                     | 29,812                         |
| Total Nonspendable         | 45,793          |                                |                                       | <u> </u>              | <u>-</u>                       | 45,793                         |
| Restricted for:            |                 |                                |                                       |                       |                                |                                |
| Emergencies                | 715,107         | -                              | -                                     | =                     | -                              | 715,107                        |
| Blue River Improvements    | -               | -                              | -                                     | -                     | 1,213,372                      | 1,213,372                      |
| Parks, Trails & Open Space | -               | -                              | -                                     | -                     | 657,343                        | 657,373                        |
| Marketing                  | -               | -                              | -                                     | -                     | 98,256                         | 98,256                         |
| Affordable Housing         | -               | -                              | -                                     | 1,535,848             | -                              | 1,535,848                      |
| Capital Improvements       |                 | <u>2,982,160</u>               | <u>250,770</u>                        |                       | 2,612,663                      | <u>5,845,593</u>               |
| Total Restricted           | 715,107         | 2,982,160                      | 250,770                               | <u>1,535,848</u>      | <u>4,581,634</u>               | <u>10,065,519</u>              |
| Unassigned                 | 13,628,435      | <del>_</del>                   | <u> </u>                              | <u> </u>              | <del></del>                    | 13,628,435                     |
| Total Fund Balances        | \$14,389,335    | \$ 2,982,160                   | \$250,770                             | \$1,535,848           | \$ 4,581,634                   | \$ 23,739,747                  |

**Governmental Funds** – The focus on the Town of Silverthorne's governmental funds is to provide information on short-term inflows, outflows and balances of spendable resources. Such information is useful in assessing the Town's financing requirements.

As the Town completed the year, its governmental funds reported a combined fund balance of \$23,739,747. Of that balance, \$13,628,435 constitutes spendable fund balance which is available for spending at the government's discretion, as it relates to a specific use or for emergencies. A portion of the fund balance is not available for new spending because it has already been spent for items such as inventories, and prepaid expenses. The nonspendable fund balance at December 31, 2019 was \$45,793.

# FINANCIAL ANALYSIS OF THE TOWN'S FUNDS CONTINUED

The General Fund is the chief operating fund of the Town of Silverthorne. At the end of the current fiscal year, spendable fund balance of the General Fund was \$13,628,435, while the total fund balance increased from 2018 to \$14,389,335. As a measure of the General Fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to fund expenditures. Unassigned fund balance represents 101.5% of total 2019 General Fund expenditures, while total fund balance represents 105.5% of that same amount.

During fiscal year 2019, the fund balance of the Town's general fund increased by \$1,971,959. Key factors for 2019 are as follows:

- Revenues were 13.6% (\$1,843,251) higher in 2019 compared to 2018. The largest contributor to the increase was tax revenues which were \$741,578 higher than in the prior year. Sales tax makes up the largest portion of tax revenues with the General Fund receiving approximately 58% of total revenues from sales tax. In 2019, General Fund sales tax revenues totaled \$8.9 million which was an increase of \$701,112 (8.5%) from 2018.
- Expenditures for 2019 increased by \$1,143,081 (9.3%) as compared to 2018. Items that contributed to the increase include: wages and benefit expense increases, including merit increases of up to 5%; fees for services also increased for various reasons. For example, building inspections are outsourced to the County so fees related to building inspection services increased by \$238K (this expense is offset by permit fees collected). Contracted services related to Christmas lights, flower planting, and snow plowing also increased in 2019.

The Sales Tax Capital Improvement Fund (C.I.P) has a fund balance of \$2,982,160. The increase in fund balance during 2019 was \$116,900 and is primarily due to increased sales tax revenues. The Town expended \$4,049,652 on new capital and asset management projects. Some of the most significant expenditures were for the purchase of the unused fire station at the property adjacent to the 4th Street Crossing development for \$1.2M. The Town wanted to have a measure of control over this valuable property in the redevelopment of our downtown. Additionally, segments 6a and 7 of the Blue River Trail were completed in 2019 at a cost of \$512K. There is one final section of the trail that needs to be completed for the trail to run from one end of Town to the other. Other priorities included maintaining capital assets: street maintenance (\$290K), fleet replacements (\$672K), facilities (\$548K), and debt payments (\$621K). Similar to the General Fund, the primary revenue source for the C.I.P. Fund is sales tax. The Town is able to provide continuing funding for capital and asset management projects because 60% of sales tax revenues is legally required to be used in the Capital Improvement Fund.

The Town's Urban Renewal Authority (URA) is considered a blended component of the Town as the URA board is the Town Council and the URA is currently dependent on the Town for funding. This fund currently has a balance of \$250,770 and is holding commercial property with a value of \$3,148,429 with an investment in a joint venture of \$718,661. In recent years, an advancement from the General Fund assisted with the purchase of the property and the activities of the fund. Incremental property tax revenues of \$167K were received in 2019. In 2018, the Town assisted with distributing an RFP for development of the block along Highway 9 between 3<sup>rd</sup> and 4<sup>th</sup> Streets. A proposal was accepted by the private owners of this property and redevelopment is now taking place. Once completed, this redevelopment, known as Fourth Street Crossing, will add to incremental property, sales, and lodging tax revenues in the URA which will be used to assist in the funding of public amenities included in the project such as a parking structure and transit center.

The 5A Housing Fund accounts for sales tax assessed by the Summit Combined Housing Authority and distributed back to the Town for sales transacted in Silverthorne. Impact fees of \$2 per square foot of new construction are also collected by the Town. The funds are used towards promoting workforce housing in

the Town. Due to the successful ballot question in November of 2016 which approved an additional 0.6% in sales tax for workforce housing, the Town began receiving increased 5A housing fund revenues in 2017. The fund balance at the end of 2019 was \$1,535,848. The Town began installing infrastructure for the first phase of construction of the Smith Ranch workforce housing development in 2018. When completed, the neighborhood is expected to offer approximately 200 units: a mix of single family, duplexes, and townhomes. The project is phased over 4 years with anticipated completion in 2022. Homes in the first phase were available for sale beginning in the spring of 2019.

Capital project funds (other governmental funds) have a total fund balance of \$4,581,634. The fund balance is considered spendable, but is restricted for expenditures based on past election questions. The capital projects nonmajor fund balance increased by \$683,062 in 2019 primarily due to tax collections in the Development Excise Fund of \$824K. The Lodging Tax Fund transferred \$522K to the Capital Improvement Fund to assist with the funding of the Blue River Trail segments 6a & 7.

**Proprietary funds** – The Town of Silverthorne's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail. Unrestricted net position of the water and sewer funds at the end of the year amounted to \$18,577,137. The net position for the proprietary funds increased by \$2,810,335 in 2019. Other factors concerning the finances of these two funds have been addressed in the discussion of the Town's business-type activities.

#### **GENERAL FUND BUDGETARY HIGHLIGHTS**

Over the course of the year, the Town Council revised the Town budget five times. These budget amendments fell into two categories:

- Supplemental appropriations approved shortly after the beginning of the year to reflect projects and purchases not completed as expected in 2018 (roll forwards).
- Midyear adjustments for increases due to increased staff levels, building and sales tax activity, economic development incentives, unanticipated projects, and expenditure savings.

Material differences between the original budget and the amended budget include:

- General Fund
  - o Revenues: none
  - Expenditures: position upgrades and additions, Public Safety radio replacements needed due to County communications center software upgrade, building inspections fees paid to the County were greater than originally anticipated due to the robust residential construction taking place, health insurance premiums, and additional software modules added to increase efficiency and meet new processing needs.

The statement of budget to actual for the General Fund can be found on page 57.

#### CAPITAL ASSETS AND DEBT ADMINISTRATION

#### **Capital Assets**

The Town of Silverthorne's investment in capital assets for its governmental and business-type activities as of December 31, 2019 amounts to \$96,727,915 (net of accumulated depreciation and related debt). This investment in capital assets includes land, buildings, vehicles, equipment, roads, bridges, trails, intangibles, water rights and utility system infrastructure. The total net increase in the Town of Silverthorne's investment in capital assets for the current fiscal year was \$6,438,310. The increase was primarily due to the purchase of an unused fire station, capital contributions by developers, and infrastructure for the Smith Ranch workforce housing development.

Major capital assets events during the 2019 fiscal year included the following:

- The purchase of an unused fire station in the downtown area of Town for \$1.2M in the Capital fund.
- Developer contributions, including streets, water, and sewer infrastructure: \$6.1M
- Maintenance of Town streets and bridges \$290K.
- Lightweight vehicles and heavy equipment including a sweeper and backhoe: \$672K.
- Annual Depreciation for the Governmental-Type: \$3,822,999 and Business-Type: \$1,499,549.

The table below provides a summary of total capital assets at December 31:

|                            | Governmental<br>Activities |                     |              | ness-Type<br>ctivities | Total Primary<br>Government |                      |  |
|----------------------------|----------------------------|---------------------|--------------|------------------------|-----------------------------|----------------------|--|
|                            | 2019                       | 2018                | 2019         | 2018                   | 2019                        | 2018                 |  |
| Land                       | \$ 9,524,924               | \$ 9,524,924        | \$ 3,871     | \$ 3,871               | \$ 9,528,795                | \$ 9,528,795         |  |
| Projects in Progress       | 4,077,209                  | 3,432,970           | 345,290      | -                      | 4,422,499                   | 3,432,970            |  |
| Buildings                  | 20,763,521                 | 20,266,503          | 3,669,982    | 3,765,306              | 24,433,503                  | 24,031,809           |  |
| Vehicles & Heavy Equipment | 3,315,898                  | 3,032,944           | -            | -                      | 3,315,898                   | 3,032,944            |  |
| Equipment & Furniture      | 1,087,805                  | 1,187,525           | 345,630      | 379,959                | 1,433,435                   | 1,567,484            |  |
| Infrastructure             | 21,022,413                 | 19,616,808          | -            | -                      | 21,022,413                  | 19,616,808           |  |
| Other Improvements         | 7,280,653                  | 4,116,334           | 2,780,943    | 2,880,851              | 10,061,596                  | 6,997,185            |  |
| Water/Sewer Infrastructure | -                          | -                   | 17,130,192   | 16,993,465             | 17,130,192                  | 16,993,465           |  |
| Intangibles                | 861,078                    | 524,756             | 59,084       | 80,203                 | 920,162                     | 604,959              |  |
| Water Rights               | <u>-</u>                   |                     | 8,424,250    | 8,424,250              | 8,424,250                   | 8,424,250            |  |
| Total                      | \$67,933,501               | <u>\$61,702,764</u> | \$32,759,242 | \$32,527,905           | \$100,692,743               | <u>\$ 94,230,669</u> |  |

Note E of the financial statements on page 47 provides a summary of the Town's capital assets.

#### **Long-Term Debt**

At the end of the current fiscal year, the Town of Silverthorne government and proprietary/business funds had no bond debt. In 2019, the Town's governmental activities total long-term debt decreased by \$485,945 leaving a balance of \$3,964,828. This consists of a lease purchase of Town Hall to fund construction of the SPAC (\$3,245,000), lease/purchase financing of two snow plow replacements (\$148,935), and compensated absences of \$570,892. For the business-type funds, the total long-term debt increased by \$630 and has a balance of \$48,729. The outstanding long term debt is for compensated absences.

Note H of the financial statements on pages 49-50 provides a summary of the Town's long-term debt.

#### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES**

- Sales tax revenue accounts for approximately 65% of government fund revenues and continues to be an important and primary revenue source for providing funds for the general operations/maintenance and capital for the Town of Silverthorne.
- The national, state and local economies had been projected to experience continued growth and the 2020 budget initially included an increase of 2% in sales tax revenues. However, as the COVID-19 pandemic developed, revenue budgets were revised to decrease by 20% in 2020. So far, the Town is down 11% in sales tax revenues, but the outcome of the current public health crisis and the length and depth of the recession are yet to be seen.
- In late 2019, a Nicotine policy workgroup consisting of Summit County and the Towns within worked together to get a ballot question approved by the County electorate. This resulted in a new tax of \$4/pack on cigarettes and 40% on all other tobacco and nicotine products including e-cigarettes and vaping devices. This has created a new revenue stream in 2020 that is generating approximately \$55K per month.
- The Town is committed to supporting arts and culture in the community. The Lake Dillon Theater Company (LDTC) began operating out of the new Silverthorne Performing Arts Center (SPAC) in June of 2017 and the Town has budgeted \$335K in contributions in 2020 to assist with operations and programming. In 2018, the Town began hosting a First Fridays event series which is the focus of community art displays and gatherings. Several of the First Friday events were canceled during the initial coronavirus shutdown, but some small and physically-distanced events (e.g. a drive-in movie) have been offered as ways for community members to safely get together again.
- No new positions were budgeted for fiscal year 2020. Some employees were furloughed during facility shutdowns due to COVID-199, but all full time and approximately 30% of part time furloughed employees have returned to work. All summer seasonal positions were left unfilled. The initial 2020 budget included a provision for merit increases of up to 5%, but we are currently on a pay and hiring freeze.

- Supporting local residents and businesses became a priority when the local economy was shut
  down to all but the most essential businesses. The Town used some of the 2019 surplus to fund
  \$350,000 in emergency business grants to assist with rent and payroll as well as \$160,000 in
  donations to a local nonprofit which provides food and other benefits to people in need.
- Timing of construction of the Smith Ranch workforce housing development was reconsidered to break down the phases into smaller filings. The Smith Ranch development is now expected to be complete by 2022. The Town's portion of infrastructure is installed, and the Town will subsidize the cost of the completed homes at the time of closing.
- We continue to emphasize economic development in 2020 with funding for business grants, ESTIP programs, Workforce Housing Business Assistance programs, art programming and operational support, marketing and advertising. Construction in the Fourth Street Crossing development continues with the parking structure mostly complete and the Market Hall going up. The Indigo Hotel has pulled their building permit and will be breaking ground in the near future. The Fourth Street Crossing live/work units are on hold until the economic impacts of the current public health and economic crisis are more certain. A new ESTIP agreement with a retail developer may go into effect in 2020 if the proposed TJ Maxx and Sierra Trading Post open.
- The Town has done its best to limit rate increases for 2020. The sewer services quarterly rates increased by 3% and there was a 5% increase to the flat portion of the water rates.
- Asset management is a priority and there was initially \$4.2M in the 2020 budget for these purposes.
  This included a number of building maintenance items, recreation and fleet equipment
  replacements, park improvement projects, street maintenance, and drainage construction and
  improvement at several parks and trails. However, about \$700K in projects are being postponed
  at this time. Although sales tax revenues have not been impacted as deeply as we originally
  thought, no one knows what lies ahead during this unprecedented public health crisis.
- Although the Town is in a strong financial position to serve our current population and maintain
  existing assets, we are very cautious and will pause on many of the downtown improvements that
  were planned until the impact on revenues and outcome of expenditure cuts is more clear. An
  opportunity for a stormwater management fee will be explored in the upcoming budget cycle. With
  the amount of development taking place, we have found that our ditches, culverts, and other
  drainage infrastructure is not functioning properly and crumbling from years of neglect.

Due to prudent fiscal management, the Town of Silverthorne is in a strong financial position to weather the current economic and public health crisis. Although we have a fund balance and reserves that will help weather the downturn, in the long term it is only sustainable to pay annual operational expenditures from current revenues. In other words, we must strive to live within our means. In the future, decreased service levels may be necessary if revenues deteriorate. All these factors were considered in preparing and revising the Town of Silverthorne's budget for the 2020 fiscal year.

#### **REQUESTS FOR INFORMATION**

This financial report is designed to provide a general overview of the Town of Silverthorne's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Town of Silverthorne, Finance Director, PO Box 1309, Silverthorne, Colorado 80498.

**GOVERNMENT WIDE FINANCIAL STATEMENTS** 

#### TOWN OF SILVERTHORNE, COLORADO

#### **STATEMENT OF NET POSITION**

December 31, 2019

|   | _   | Governmental<br>Activities |    | Business-Type<br>Activities | Total             |
|---|-----|----------------------------|----|-----------------------------|-------------------|
| ASSETS  |     |                            |    |                             |                   |
| Cash & Investments                                  | \$  | 18,688,767                 | \$ | 7,796,466                   | \$<br>26,485,233  |
| Accounts Receivable                                 | •   | 1,316,224                  | ·  | 691,100                     | 2,007,324         |
| Property Taxes Receivable                           |     | 244,621                    |    | -                           | 244,621           |
| Due from Other Governments                          |     | 1,627,176                  |    | -                           | 1,627,176         |
| Internal Balances                                   |     | (15,507)                   |    | 15,507                      | -                 |
| Prepaids  |     | 15,981                     |    | 1,490                       | 17,471            |
| Inventory   |     | 29,812                     |    | 35,709                      | 65,521            |
| Deposits  |     | -                          |    | -                           | -                 |
| Land Held for Resale                                |     | 3,148,429                  |    | -                           | 3,148,429         |
| Investment in Joint Venture                         |     | 718,661                    |    | -                           | 718,661           |
| Restricted Cash & Investments                       |     | 1,156,502                  |    | -                           | 1,156,502         |
| NonCurrent Assets:                                  |     |                            |    |                             |                   |
| Investment in Joint Sewer Authority                 |     | -                          |    | 10,317,340                  | 10,317,340        |
| Capital Assets:                                     |     |                            |    |                             |                   |
| Nondepreciable Assets                               |     | 13,602,133                 |    | 8,773,411                   | 22,375,544        |
| Depreciable Assets, Net                             | _   | 54,331,368                 | =  | 23,985,831                  | 78,317,199        |
| TOTAL ASSETS  | _   | 94,864,167                 | -  | 51,616,854                  | 146,481,021       |
| LIABILITIES   |     |                            |    |                             |                   |
| Accounts Payable                                    |     | 583,643                    |    | 195,382                     | 779,025           |
| Accrued Liabilities                                 |     | 1,694,241                  |    | 20,857                      | 1,715,098         |
| Unearned Revenues                                   |     | 98,787                     |    | -                           | 98,787            |
| Accrued Interest Payable                            |     | 5,795                      |    | -                           | 5,795             |
| Claims Payable                                      |     | 284,919                    |    | -                           | 284,919           |
| Noncurrent Liabilities:                             |     |                            |    |                             |                   |
| Due Within One Year                                 |     | 1,075,561                  |    | 45,317                      | 1,120,878         |
| Due in More Than One Year                           | _   | 2,889,267                  | -  | 3,412                       | 2,892,679         |
| TOTAL LIABILITIES                                   | _   | 6,632,213                  | -  | 264,968                     | 6,897,181         |
| DEFERRED INFLOWS OF RESOURCES                       |     |                            |    |                             |                   |
| Property Taxes                                      |     | 244,621                    |    | -                           | 244,621           |
| TOTAL DEFERRED INFLOWS                              | _   | 244,621                    | -  | -                           | 244,621           |
| NET POSITION  |     |                            |    |                             |                   |
| Net Investment in Capital Assets<br>Restricted for: |     | 64,539,566                 |    | 32,759,242                  | 97,298,808        |
| Emergency   |     | 715,107                    |    | -                           | 715,107           |
| Blue River Improvements                             |     | 1,213,372                  |    | -                           | 1,213,372         |
| Parks, Trails & Open Space                          |     | 657,343                    |    | -                           | 657,343           |
| Marketing   |     | 98,256                     |    | -                           | 98,256            |
| Affordable Housing                                  |     | 1,535,848                  |    | -                           | 1,535,848         |
| Capital Improvements                                |     | 5,845,593                  |    | -                           | 5,845,593         |
| Unrestricted  | _   | 13,382,248                 | _  | 18,592,644                  | 31,974,892        |
| TOTAL NET POSITION                                  | \$_ | 87,987,333                 | \$ | 51,351,886                  | \$<br>139,339,219 |

#### TOWN OF SILVERTHORNE, COLORADO

#### **STATEMENT OF ACTIVITIES**

Year Ended December 31, 2019

|                                |     |              | i eai Liic      | ied December 31   | , 2019        |                             |               |             |  |  |
|--------------------------------|-----|--------------|-----------------|-------------------|---------------|-----------------------------|---------------|-------------|--|--|
|                                |     |              |                 |                   |               | Net (Expenses) Revenues and |               |             |  |  |
|                                |     |              |                 | Program Reven     |               | Changes in Net Position     |               |             |  |  |
|                                |     |              | Charges         | Operating         | Capital       |                             |               |             |  |  |
|                                |     | _            | for             | Grants and        | Grants and    | Governmental                | Business-Type |             |  |  |
| Functions/Programs             |     | Expenses     | Services        | Contributions     | Contributions | Activities                  | Activities    | Total       |  |  |
| PRIMARY GOVERNMENT             |     |              |                 |                   |               |                             |               |             |  |  |
| Governmental Activities        | •   | 0.540.774.6  | 1 005 004 (     |                   |               | Φ (4.040.040) Φ             | •             | (4.040.040) |  |  |
| General Government             | \$  | 2,518,771 \$ |                 |                   | -             | \$ (1,312,810) \$           | - \$          | (1,312,810) |  |  |
| Public Safety                  |     | 2,826,860    | 133,083         | 9,056             | -             | (2,684,721)                 | -             | (2,684,721) |  |  |
| Public Works                   |     | 5,762,932    | 217,738         | 364,583           | 6,253,799     | 1,073,188                   | -             | 1,073,188   |  |  |
| Community Development          |     | 1,325,116    | 1,139,050       | -                 | -             | (186,066)                   | -             | (186,066)   |  |  |
| Recreation & Culture           |     | 5,542,825    | 2,541,083       | -                 | 303,145       | (2,698,597)                 | -             | (2,698,597) |  |  |
| Urban Renewal                  |     | 73,609       | <del>-</del>    | -                 | <del>.</del>  | (73,609)                    | -             | (73,609)    |  |  |
| Housing                        |     | 2,716,179    | 540,767         | -                 | 2,216,366     | 40,954                      | -             | 40,954      |  |  |
| Interest on Long-Term Debt     | _   | 70,633       |                 |                   |               | (70,633)                    | <del>-</del>  | (70,633)    |  |  |
| Total Governmental Activities  | _   | 20,836,925   | 5,777,682       | 373,639           | 8,773,310     | (5,912,294)                 | <del></del> . | (5,912,294) |  |  |
| Business-Type Activities       |     |              |                 |                   |               |                             |               |             |  |  |
| Water                          |     | 2,307,721    | 1,292,809       | -                 | 2,163,816     | -                           | 1,148,904     | 1,148,904   |  |  |
| Sewer                          | _   | 2,050,302    | 1,580,867       |                   | 1,774,454     |                             | 1,305,019     | 1,305,019   |  |  |
| Total Business-Type Activities | _   | 4,358,023    | 2,873,676       |                   | 3,938,270     |                             | 2,453,923     | 2,453,923   |  |  |
| TOTAL PRIMARY GOVERNMENT       | \$_ | 25,194,948   | 8,651,358       | 373,639           | 12,711,580    | (5,912,294)                 | 2,453,923     | (3,458,371) |  |  |
|                                |     |              | GENERAL REV     | ENUES             |               |                             |               |             |  |  |
|                                |     |              | Taxes:          |                   |               |                             |               |             |  |  |
|                                |     |              | Sales Taxes     |                   |               | 12,686,145                  | -             | 12,686,145  |  |  |
|                                |     |              | Lodging Tax     |                   |               | 363,982                     | -             | 363,982     |  |  |
|                                |     |              | Franchise Ta    | axes              |               | 293,173                     | -             | 293,173     |  |  |
|                                |     |              | Developmen      | t Excise Tax      |               | 824,054                     | -             | 824,054     |  |  |
|                                |     |              | Other Taxes     |                   |               | 360,672                     | -             | 360,672     |  |  |
|                                |     |              | Restricted      | to Specific       |               |                             |               |             |  |  |
|                                |     |              | Programs        |                   |               | 107,327                     | -             | 107,327     |  |  |
|                                |     |              | Investment Inc  | ome               |               | 432,443                     | 152,780       | 585,223     |  |  |
|                                |     |              |                 | of Capital Assets |               | 41,915                      | 20,200        | 62,115      |  |  |
|                                |     |              | Miscellaneous   |                   |               | 80,346                      | 174,842       | 255,188     |  |  |
|                                |     |              | TRANSFERS       |                   |               |                             |               | ,           |  |  |
|                                |     |              | Total Genera    | al Revenues and T | ransfers      | 15,190,057                  | 347,822       | 15,537,879  |  |  |
|                                |     |              | Change in Net P | osition           |               | 9,277,763                   | 2,801,745     | 12,079,508  |  |  |
|                                |     |              | NET POSITION,   | Beginning of Ye   | ear           | 78,709,570                  | 48,550,141    | 127,259,711 |  |  |
|                                |     |              | NET POSITION,   | End of Year       |               | \$_87,987,333_\$            | 51,351,886 \$ | 139,339,219 |  |  |

## BALANCE SHEET GOVERNMENTAL FUNDS December 31, 2019

|  |        |                   |         | Decembe                         | er 31 | I, 2019                    |       |               |     |                                |     |                               |
|--|--------|-------------------|---------|---------------------------------|-------|----------------------------|-------|---------------|-----|--------------------------------|-----|-------------------------------|
|  |        | General           | s       | ales Tax Capital<br>Improvement |       | Urban Renewal<br>Authority |       | 5A<br>Housing |     | Other<br>Governmental<br>Funds | G   | Total<br>overnmental<br>Funds |
| ASSETS   |        |                   |         |                                 |       |                            |       |               |     |                                |     |                               |
| Cash & Investments   | \$     | 9,687,927         | \$      | 2,732,514                       | \$    | 338,552                    | \$    | 1,069,712     | \$  | 4,583,062                      | \$  | 18,411,767                    |
| Accounts Receivable  | Ψ      | 502,720           | Ψ       | 395,415                         | Ψ     | 330,332                    | Ψ     | 67,804        | Ψ   | 41,703                         | Ψ   | 1,007,642                     |
|  |        | 302,720           |         | 393,413                         |       | 244 624                    |       | 07,004        |     | 41,703                         |     |                               |
| Property Taxes Receivable  |        | 4 000 004         |         | -                               |       | 244,621                    |       | 400.040       |     | -                              |     | 244,621                       |
| Due from Other Governments   |        | 1,223,964         |         | -                               |       | -                          |       | 403,212       |     | -                              |     | 1,627,176                     |
| Interfund Receivable   |        | 3,952,773         |         | -                               |       | -                          |       | -             |     | -                              |     | 3,952,773                     |
| Prepaids   |        | 15,981            |         | -                               |       | -                          |       | -             |     | -                              |     | 15,981                        |
| Inventory  |        | 29,812            |         | -                               |       | - 0.440.400                |       | -             |     | -                              |     | 29,812                        |
| Land Held for Resale Investment in Joint Venture   |        | -                 |         | -                               |       | 3,148,429                  |       | -             |     | -                              |     | 3,148,429                     |
|  |        | -                 |         | -                               |       | 718,661                    |       | -             |     | -                              |     | 718,661                       |
| Restricted Cash & Investments  |        | 1,117,128         |         | -                               | -     | 39,374                     | _     | -             | _   | -                              | _   | 1,156,502                     |
| Total Assets   | \$_    | 16,530,305        | \$_     | 3,127,929                       | \$_   | 4,489,637                  | \$_   | 1,540,728     | \$_ | 4,624,765                      | \$_ | 30,313,364                    |
| LIABILITIES, DEFERRED INFLOWS OF<br>RESOURCES AND FUND BALANCES<br>LIABILITIES                                       |        |                   |         |                                 |       |                            |       |               |     |                                |     |                               |
| Accounts Payable   |        | 418,879           |         | 114,207                         |       | 2,098                      |       | 4,880         |     | 43,131                         |     | 583,195                       |
| Accrued Liabilities  |        | 1,623,304         |         | 31,562                          |       | 39,375                     |       | -             |     | -                              |     | 1,694,241                     |
| Interfund Payable  |        | -                 |         | -                               |       | 3,952,773                  |       | -             |     | -                              |     | 3,952,773                     |
| Unearned Revenues  | _      | 98,787            | _       |                                 | _     | -                          | _     | -             | _   | -                              | _   | 98,787                        |
| Total Liabilities  | _      | 2,140,970         | _       | 145,769                         | _     | 3,994,246                  | _     | 4,880         | _   | 43,131                         | _   | 6,328,996                     |
| DEFERRED INFLOWS OF RESOURCES  | ;      |                   |         |                                 |       |                            |       |               |     |                                |     |                               |
| Property Taxes   | _      | -                 | _       | <u>-</u>                        | _     | 244,621                    | _     | -             | _   | -                              | _   | 244,621                       |
| Total Deferred Inflows of Resources  | _      |                   | _       | -                               | _     | 244,621                    | _     | -             | _   | -                              | _   | 244,621                       |
| FUND BALANCES  |        |                   |         |                                 |       |                            |       |               |     |                                |     |                               |
| Nonspendable:  |        |                   |         |                                 |       |                            |       |               |     |                                |     |                               |
| Prepaids   |        | 15,981            |         | -                               |       | -                          |       | -             |     | -                              |     | 15,981                        |
| Inventory  |        | 29,812            |         | -                               |       | -                          |       | -             |     | -                              |     | 29,812                        |
| Restricted for:  |        |                   |         |                                 |       |                            |       |               |     |                                |     |                               |
| Emergency  |        | 715,107           |         | -                               |       | -                          |       | -             |     |                                |     | 715,107                       |
| Blue River Improvements  |        | -                 |         | -                               |       | -                          |       | -             |     | 1,213,372                      |     | 1,213,372                     |
| Parks, Trails & Open Space   |        | -                 |         | -                               |       | -                          |       | -             |     | 657,343                        |     | 657,343                       |
| Marketing  |        | -                 |         | -                               |       | -                          |       | -             |     | 98,256                         |     | 98,256                        |
| Affordable Housing   |        | -                 |         | -                               |       | -                          |       | 1,535,848     |     | -                              |     | 1,535,848                     |
| Capital Improvements   |        | -                 |         | 2,982,160                       |       | 250,770                    |       | -             |     | 2,612,663                      |     | 5,845,593                     |
| Unassigned   |        | 13,628,435        | _       | <u>-</u>                        | -     | <u> </u>                   | _     | <u> </u>      | -   | -                              | _   | 13,628,435                    |
| Total Fund Balances  | _      | 14,389,335        | _       | 2,982,160                       | _     | 250,770                    | _     | 1,535,848     | _   | 4,581,634                      |     | 23,739,747                    |
| Total Liabilities, Deferred Inflows of<br>Resources and Fund Balances  | \$     | 16,530,305        | \$      | 3,127,929                       | \$    | 4,489,637                  | \$    | 1,540,728     | \$  | 4,624,765                      |     |                               |
| Amounts reported for governmental activit<br>Statement of Net Position are different b                               | ies ir | n the             | _       | -, ,-                           | · =   | , , , , , ,                | -     | , , , , ,     | -   | ,- ,                           |     |                               |
| Capital assets used in governmental a reported in the funds.   | ctivit | ies are not finar | ncial r | esources and there              | efore | are not                    |       |               |     |                                |     | 67,933,501                    |
| An Internal Service Fund is used by ma funds, such as self funded insurance. are included in governmental activities | A po   | ortion of the ass | ets a   | nd liabilities of the i         |       |                            |       |               |     |                                |     | 284,708                       |
| Long-term liabilities, including lease pay<br>in the current period, and therefore a                                 |        |                   |         |                                 | senc  | es, are not due a          | nd pa | yable         |     |                                | _   | (3,970,623)                   |
| Total Net Position of Governmental Activit   | ies    |                   |         |                                 |       |                            |       |               |     |                                | \$  | 87,987,333                    |

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS Year Ended December 31, 2019

|                                      |     | General    |    | Sales Tax<br>Capital<br>Improvement |    | Urban Renewal<br>Authority | 5A<br>Housing        |      | Other<br>Governmental<br>Funds |    | Total<br>Governmental<br>Funds |
|--------------------------------------|-----|------------|----|-------------------------------------|----|----------------------------|----------------------|------|--------------------------------|----|--------------------------------|
| REVENUES                             |     |            |    |                                     |    |                            |                      |      |                                |    |                                |
| Taxes                                | \$  | 9,388,835  | \$ | 3,784,635                           | \$ | 166,520                    | \$<br>- :            | \$   | 1,188,036                      | \$ | 14,528,026                     |
| Intergovernmental                    |     | 471,910    |    | · -                                 |    | -                          | 2,216,366            |      | 53,145                         |    | 2,741,421                      |
| Licenses, Permits & Fees             |     | 1,290,737  |    | -                                   |    | -                          | 540,767              |      | -                              |    | 1,831,504                      |
| Charges for Services                 |     | 3,630,137  |    | -                                   |    | -                          | -                    |      | -                              |    | 3,630,137                      |
| Fines & Forfeitures                  |     | 67,820     |    | -                                   |    | -                          | -                    |      | -                              |    | 67,820                         |
| Interest                             |     | 208,499    |    | 76,459                              |    | 7,166                      | 41,639               |      | 89,605                         |    | 423,368                        |
| Grants/Donations                     |     | 9,056      |    | 276,994                             |    | -                          | -                    |      | -                              |    | 286,050                        |
| Miscellaneous                        |     | 328,573    |    | -                                   |    | -                          | -                    |      | -                              |    | 328,573                        |
| Total Revenues                       | _   | 15,395,567 | -  | 4,138,088                           | -  | 173,686                    | 2,798,772            |      | 1,330,786                      | -  | 23,836,899                     |
| EXPENDITURES                         |     |            |    |                                     |    |                            |                      |      |                                |    |                                |
| Current:                             |     | 0.040.700  |    |                                     |    |                            |                      |      | 40.000                         |    | 0.000.004                      |
| General Government                   |     | 2,316,793  |    | -                                   |    | -                          | -                    |      | 43,838                         |    | 2,360,631                      |
| Public Safety                        |     | 2,684,785  |    | -                                   |    | -                          | -                    |      | -                              |    | 2,684,785                      |
| Public Works                         |     | 2,954,123  |    | -                                   |    | -                          | -                    |      | -                              |    | 2,954,123                      |
| Community Development                |     | 1,196,819  |    | -                                   |    | -                          | -                    |      | -                              |    | 1,196,819                      |
| Recreation & Culture                 |     | 4,271,088  |    | -                                   |    | 72.600                     | -                    |      | -                              |    | 4,271,088                      |
| Urban Renewal                        |     | -          |    | -                                   |    | 73,609                     | - 246 470            |      | -                              |    | 73,609                         |
| Housing<br>Capital Outlay            |     | -          |    | 4,049,652                           |    | -                          | 2,716,179<br>262,213 |      | -<br>156,171                   |    | 2,716,179<br>4,468,036         |
| Debt Service:                        |     | -          |    | 4,049,652                           |    |                            | 202,213              |      | 150,171                        |    | 4,468,036                      |
| Principal                            |     |            |    | E47 120                             |    |                            |                      |      |                                |    | E 47 120                       |
| Interest & Fiscal Charges            |     | -          |    | 547,129<br>73,908                   |    | -                          | -                    |      | -                              |    | 547,129<br>73,908              |
| Total Expenditures                   | _   | 13,423,608 | -  | 4,670,689                           |    | 73,609                     | 2,978,392            |      | 200,009                        | -  | 21,346,307                     |
| Excess (Deficiency) of Revenues      |     |            |    |                                     |    |                            |                      |      |                                |    |                                |
| Over/(Under) Expenditures            |     | 1,971,959  | _  | (532,601)                           | -  | 100,077                    | (179,620)            |      | 1,130,777                      | -  | 2,490,592                      |
| OTHER FINANCING SOURCES (USES)       |     |            |    |                                     |    |                            |                      |      |                                |    |                                |
| Sale of Capital Assets               |     | -          |    | 127,989                             |    | -                          | -                    |      | -                              |    | 127,989                        |
| Misc. Developer Contribution         |     | -          |    | -                                   |    | -                          | -                    |      | 73,798                         |    | 73,798                         |
| Transfer In                          |     | -          |    | 521,512                             |    | -                          | -                    |      | -                              |    | 521,512                        |
| Transfers Out                        | _   | -          | -  | -                                   | -  |                            |                      |      | (521,512)                      | -  | (521,512)                      |
| Total Other Financing Sources (Uses) | _   | -          | -  | 649,501                             | -  |                            |                      |      | (447,714)                      | -  | 201,787                        |
| Net Change in Fund Balances          |     | 1,971,959  |    | 116,900                             |    | 100,077                    | (179,620)            |      | 683,063                        |    | 2,692,379                      |
| Fund Balances, Beginning of Year     | _   | 12,417,376 | _  | 2,865,260                           |    | 150,693                    | 1,715,468            |      | 3,898,571                      | -  | 21,047,368                     |
| Fund Balances, End of Year           | \$_ | 14,389,335 | \$ | 2,982,160                           | \$ | 250,770                    | \$<br>1,535,848      | \$ . | 4,581,634                      | \$ | 23,739,747                     |

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES Year Ended December 31, 2019

Amounts reported for Governmental Activities in the Statement of Activities are different because:

| NET CHANGE IN FUND BALANCES - TOTAL GOVERNMENTAL FUNDS  | \$<br>2,692,379 |
|---|-----------------|
| Governmental Funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlay \$3,986,803 and contributions by developers \$6,153,007, exceeds the disposal/sale of capital assets (\$86,074) and depreciation expense (\$3,822,999) in |                 |
| the current period.   | 6,230,737       |
| The repayment of long-term debt principal is an expenditure in governmental funds, but the repayment reduces long term liabilities in the statements of net position and does not affect the statement of activities. This  |                 |
| reconciling item reflects principal payments on the capital lease.  | 547,128         |
| Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. This amount represents the increase in accrued compensated absences \$61,182 and decrease in accrued interest payable \$3,275.  | (57,908)        |
| An Internal Service Fund is used by management to charge the costs of certain activities to individual  |                 |
| funds, such as self-funded insurance. A portion of the activities of the internal service fund is reported with governmental activities in the statement of activities.   | <br>(134,573)   |
| Change in Net Position of Governmental Activities   | \$<br>9,277,763 |

### STATEMENT OF NET POSITION PROPRIETARY FUNDS

**December 31, 2019** 

|   | Business                                  | Business-Type Activities - Enterprise Funds |              |     |            |    |                          |  |  |
|---|---|---|--------------|-----|------------|----|--------------------------|--|--|
|   | Water Fund                                |   | Sewer Fund   | _   | Totals     |    | Internal Service<br>Fund |  |  |
| ASSETS  |   |   |              |     |            |    |                          |  |  |
| Current Assets:   |   |   |              |     |            |    |                          |  |  |
| Cash & Investments  | \$ 3,469,725                              |   | 4,326,741    | \$  | 7,796,466  | \$ | 277,000                  |  |  |
| Accounts Receivable   | 280,618                                   |   | 410,482      |     | 691,100    |    | 308,582                  |  |  |
| Prepaids  | 1,490                                     |   | -            |     | 1,490      |    | -                        |  |  |
| Inventory   | 35,709                                    | <u> </u>                                    | -            | _   | 35,709     | _  | -                        |  |  |
| Total Current Assets  | 3,787,542                                 | <u> </u>                                    | 4,737,223    | _   | 8,524,765  | -  | 585,582                  |  |  |
| Noncurrent Assets:  |   |   |              |     |            |    |                          |  |  |
| Investment in Joint Sewer Authority   | -   |   | 10,317,340   |     | 10,317,340 |    | -                        |  |  |
| Capital Assets:   |   |   |              |     |            |    |                          |  |  |
| Nondepreciable Assets   | 8,773,411                                 |   | -            |     | 8,773,411  |    | -                        |  |  |
| Depreciable Assets, Net   | 13,979,060                                | )   | 10,006,771   |     | 23,985,831 |    | -                        |  |  |
| Total Noncurrent Assets   | 22,752,47                                 |   | 20,324,111   | _   | 43,076,582 | _  | -                        |  |  |
| TOTAL ASSETS  | 26,540,013                                | 3   | 25,061,334   | _   | 51,601,347 | _  | 585,582                  |  |  |
| LIABILITIES   |   |   |              |     |            |    |                          |  |  |
| Current Liabilities:  |   |   |              |     |            |    |                          |  |  |
| Accounts Payable  | 183,625                                   | 5   | 11,757       |     | 195,382    |    | 448                      |  |  |
| Accrued Liabilities   | 20,857                                    | 7   | -            |     | 20,857     |    | -                        |  |  |
| Claims Payable  | ,<br>-                                    |   | -            |     | , <u>-</u> |    | 284,919                  |  |  |
| Compensated Absences  | 45,317                                    | 7   | -            |     | 45,317     |    | , <u>-</u>               |  |  |
| Total Current Liabilities   | 249,799                                   |   | 11,757       | _   | 261,556    | -  | 285,367                  |  |  |
| Noncurrent Liabilities:   |   |   |              |     |            |    |                          |  |  |
| Compensated Absences  | 3,412                                     | )   | _            |     | 3,412      |    | -                        |  |  |
| ·   |   |   |              | -   | 0,112      | -  |                          |  |  |
| TOTAL LIABILITIES   | 253,211                                   | <u> </u>                                    | 11,757       | -   | 264,968    | -  | 285,367                  |  |  |
| NET POSITION  |   |   |              |     |            |    |                          |  |  |
| Net Investment in Capital Assets  | 22,752,47                                 |   | 10,006,771   |     | 32,759,242 |    | _                        |  |  |
| Unrestricted  | 3,534,33                                  |   | 15,042,806   | _   | 18,577,137 | _  | 300,215                  |  |  |
| TOTAL NET POSITION  | \$ 26,286,802                             | 2 \$ _                                      | 25,049,577   |     | 51,336,379 | \$ | 300,215                  |  |  |
| Amounts Reported for Business-Type A Statement of Net Position are different  |   |   |              |     |            |    |                          |  |  |
| An Internal Service Fund is used by man<br>and short-term disability claims to indiv<br>and liabilities of the Internal Service Fu<br>activities in the Statement of Net Positi | ridual funds. A po<br>ind are included in | rtion o                                     | f the assets | _   | 15,507     |    |                          |  |  |
| Total Net Position of Business-Type Act   | ivities                                   |   |              | \$  | 51,351,886 |    |                          |  |  |
| Total Not 1 conton of business Type Act   |   |   |              | Ψ = | 31,001,000 |    |                          |  |  |

Governmental

### STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION - PROPRIETARY FUNDS

Year Ended December 31, 2019

| 16   | Business-Type Activities - Enterprise Funds |                         |       |            |        |             |    | Governmental<br>Activities - |
|--|---|-------------------------|-------|------------|--------|-------------|----|------------------------------|
|  | _   | Water Fund              | pe i  | Sewer Fund | 51 P11 | Total       |    | Internal Service<br>Fund     |
| OPERATING REVENUES   | _   |                         |       |            | _      |             |    |                              |
| User Fees  | \$  | 1,286,034               | \$    | 1,580,867  | \$     | 2,866,901   | \$ | -                            |
| Charges for Services<br>Miscellaneous  |   | 6,775<br>-              | _     | 0          |        | 6,775       |    | 1,285,451<br>5,697           |
| Total Operating Revenues   | _   | 1,292,809               | _     | 1,580,867  | _      | 2,873,676   |    | 1,291,148                    |
| OPERATING EXPENSES   |   |                         |       |            |        |             |    |                              |
| Operations   |   | 1,122,739               |       | 489,093    |        | 1,611,832   |    | -                            |
| Maintenance  |   | 210,993                 |       | 27,047     |        | 238,040     |    | -                            |
| Contractual Services   |   | 29,428                  |       | 591,461    |        | 620,889     |    | -                            |
| Claims & Wellness  |   | -                       |       | ·<br>=     |        | -           |    | 1,438,284                    |
| Miscellaneous  |   | _                       |       | _          |        | _           |    | 566                          |
| Depreciation   | _   | 935,975                 | _     | 563,574    | _      | 1,499,549   |    | <u>-</u>                     |
| Total Operating Expenses   | _   | 2,299,135               | _     | 1,671,175  | _      | 3,970,310   |    | 1,438,850                    |
| Net Operating Income (Loss)  | _   | (1,006,326)             | _     | (90,308)   | _      | (1,096,634) |    | (147,702)                    |
| NONOPERATING REVENUES/(EXPENSES)   |   |                         |       |            |        |             |    |                              |
| Interest Revenue   |   | 63,742                  |       | 89,038     |        | 152,780     |    | 4,539                        |
| Gain on Sale of Capital Assets   |   | 20,200                  |       | -          |        | 20,200      |    | -                            |
| Equity Gain in Joint Sewer Authority   |   | -                       |       | 174,842    |        | 174,842     |    | -                            |
| AMP Fees paid to Joint Sewer Authority (JSA)   | _   |                         | _     | (379,123)  | _      | (379,123)   | •  | <u> </u>                     |
| Total Nonoperating Revenues (Expenses)   | _   | 83,942                  | _     | (115,243)  | _      | (31,301)    |    | 4,539                        |
| Income (Loss) Before Transfers and Contributions   |   | (922,384)               |       | (205,551)  |        | (1,127,935) |    | (143,163)                    |
| Capital Contributions-Tap Fees   |   | 1,511,164               |       | 1,244,573  |        | 2,755,737   |    | -                            |
| Capital Contributions-Developers   | _   | 652,652                 | _     | 529,881    | _      | 1,182,533   |    | <u> </u>                     |
| Change in Net Position   |   | 1,241,432               |       | 1,568,903  |        | 2,810,335   |    | (143,163)                    |
| NET POSITION, Beginning of Year  | _   | 25,045,370              | _     | 23,480,674 | _      | 48,526,044  |    | 443,378                      |
| NET POSITION, End of Year  | \$_   | 26,286,802              | \$_   | 25,049,577 | \$     | 51,336,379  | \$ | 300,215                      |
| Amounts Reported for Business-Type Activities in the Statement   | ent o                                       | f Activities are differ | ent b | ecause:    |        |             |    |                              |
| Change in Net Position of Proprietary Funds  |   |                         |       |            | \$     | 2,810,335   |    |                              |
| An Internal Service Fund is used by management to charge the   |   |                         |       |            |        |             |    |                              |
| to individual funds. A portion of the activities of the Internal streported with business-type activities in the Statement of Activities in the Activities in th |   |                         |       |            | _      | (8,590)     |    |                              |
| Change in Net Position of Business-Type Activities   |   |                         |       |            | \$_    | 2,801,745   |    |                              |

### STATEMENT OF CASH FLOWS PROPRIETARY FUNDS

Year Ended December 31, 2019

| Year Ended  | Dece | mber 31, 2019                               | )   |   |     |                  |    |  |
|---|------|---|-----|---|-----|------------------|----|--|
|   |      | Business-Type Activities - Enterprise Funds |     |   |     |                  |    | Governmental Activities - Internal Service |
|   |      | Water Fund                                  |     | Sewer Fund                              |     | Totals           |    | Fund                                       |
| Cash Flows From Operating Activities  |      |   |     |   |     |                  |    |  |
| Cash Received from Customers/Users  | \$   | 1,289,013                                   | \$  | 1,547,350                               | \$  | 2,836,363        | \$ | 354,639                                    |
| Cash Received from Interfund Services Provided  |      | 0   |     | -                                       |     | -                |    | 808,052                                    |
| Cash Paid to Suppliers  |      | (639,615)                                   |     | (1,014,173)                             |     | (1,653,788)      |    | (1,279,372)                                |
| Cash Paid to Employees  |      | (70,654)                                    |     | -<br>(95.420)                           |     | (70,654)         |    | -  |
| Cash Paid to Employees  |      | (483,524)                                   | -   | (85,439)                                | -   | (568,963)        |    |  |
| Net Cash Provided (Used) by Operating Activities  |      | 95,220                                      | _   | 447,738                                 | -   | 542,958          |    | (116,681)                                  |
| Cash Flows from Capital & Related Financing Activities  |      |   |     |   |     |                  |    |  |
| Acquisition of Capital Assets   |      | (479,157)                                   |     | (69,197)                                |     | (548,354)        |    | -  |
| Investment in Joint Sewer Authority   |      | 0   |     | (162,496)                               |     | (162,496)        |    | -  |
| AMP Fees paid to Joint Sewer Authority (JSA)  |      | 0   |     | (379,123)                               |     | (379,123)        |    | -  |
| Proceeds from the Sale of Capital Assets  |      | 20,200                                      |     | -                                       |     | 20,200           |    | -  |
| Tap Fees  |      | 1,511,164                                   |     | 1,244,573                               |     | 2,755,737        |    | -  |
| ·   | •    |   | -   |   | _   |                  |    |  |
| Net Cash Provided (Used) by Capital & Related   |      |   |     |   |     |                  |    |  |
| Financing Activities  |      | 1,052,207                                   | -   | 633,757                                 | -   | 1,685,964        |    | =  |
| Cash Flows from Investing Activities  |      |   |     |   |     |                  |    |  |
| Interest Received   |      | 63,742                                      |     | 89,037                                  |     | 152,779          |    | 4,539                                      |
|   | •    | ,   | -   | , | -   | , ,              | •  | ,  |
| NET CHANGE IN CASH AND CASH EQUIVALENTS   |      | 1,211,169                                   |     | 1,170,532                               |     | 2,381,701        |    | (112,142)                                  |
| Cash & Cash Equivalents, Beginning of Year  |      | 2,258,556                                   | _   | 3,156,209                               | -   | 5,414,765        |    | 389,142                                    |
| Cash & Cash Equivalents, End of Year  | \$   | 3,469,725                                   | \$_ | 4,326,741                               | \$  | 7,796,466        | \$ | 277,000                                    |
| RECONCILIATION OF NET OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES         |      |   |     |   |     |                  |    |  |
| Net Operating Income (Loss)   | \$   | (1,006,326)                                 | \$  | (90,308)                                | \$  | (1,096,634)      | \$ | (147,702)                                  |
| Adjustments to Reconcile Net Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities: |      |   |     |   |     |                  |    |  |
| Depreciation  |      | 935,975                                     |     | 563,574                                 |     | 1,499,549        |    | -  |
| Changes to Assets & Liabilities:  |      | (0.700)                                     |     | (00 = 1=)                               |     | (0= 0.40)        |    | (100.1==)                                  |
| Accounts Receivable   |      | (3,796)                                     |     | (33,517)                                |     | (37,313)         |    | (128,457)                                  |
| Prepaids  |      | (1,490)                                     |     | -                                       |     | (1,490)          |    | -  |
| Inventory   |      | 8,530                                       |     | 7 000                                   |     | 8,530            |    | (F.0F0)                                    |
| Accounts Payable Accrued Liabilities  |      | 159,719                                     |     | 7,989                                   |     | 167,708<br>1,978 |    | (5,050)                                    |
|   |      | 1,978                                       |     | -                                       |     | 1,970            |    | 164 527                                    |
| Claims Payable  |      | -   |     | -                                       |     | -                |    | 164,527                                    |
| Compensated Absences  |      | 630   | -   | -                                       | -   | 630              | •  | <u>-</u> _                                 |
| Total Adjustments   |      | 1,101,546                                   | _   | 538,046                                 | _   | 1,639,592        |    | 31,020                                     |
| Net Cash Provided (Used) by Operating Activities  | \$   | 95,220                                      | \$_ | 447,738                                 | \$  | 542,958          | \$ | (116,682)                                  |
| Non-cash Capital Activities   |      |   |     |   |     |                  |    |  |
| Contributed Infrastructure from Developers  | \$   | 652,652                                     | \$_ | 529,881                                 | \$_ | 1,182,533        | \$ |  |

#### STATEMENT OF ASSETS AND LIABILITIES - AGENCY FUND

December 31, 2019

|   | Joint Sewer Authority |
|---|-----------------------|
| ASSETS                                  |                       |
| CURRENT ASSETS                          |                       |
| Cash & Investments                      | \$6,732,823_          |
| Total Current Assets                    | \$6,732,823_          |
| LIABILITIES                             |                       |
| LIABILITIES<br>Funds Held for Authority | \$6,732,823_          |
| Total Liabilities                       | \$6,732,823_          |

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2019

#### NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Town of Silverthorne is a Colorado Home Rule Town operating under a charter provided by the authority of the Constitution of the State of Colorado and adopted by its citizens on April 4, 1994. The Town operates under a Council-Manager form of government and provides services as authorized by its charter.

The accounting policies of the Town of Silverthorne conform to generally accepted accounting principles (GAAP) as applicable to governments. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

The following is a summary of the more significant policies:

#### 1. Financial Reporting Entity

The definition of the reporting entity is based primarily on financial accountability. The Town is financially accountable for departments that make up its legal entity. It is also financially accountable for legally separate organizations if Town officials appoint a voting majority of the organization's governing body and either it is able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits to, or to impose the specific financial burdens on, the Town may also be financially accountable for organizations that are fiscally dependent upon it.

The Silverthorne Urban Renewal Authority (URA) was established in 1996 along with the Silverthorne Urban Renewal Plan to assist with revitalization of the Town's commercial areas and downtown core. The Town amended the Silverthorne Urban Renewal Plan in 2013 to allow for tax increment financing and the ability to purchase commercial properties. The Town Council serves as the governing board for the URA and the Town has operational responsibilities. Although the URA is legally separate from the Town, the URA's primary revenue source, tax increment financing, can only be established by the Town. The URA does not issue separate financial statements and is reported as a capital projects fund in the Town's financial statements. The URA is considered a blended component unit of the Town.

#### 2. Government-wide & Fund Financial Statements

The government-wide financial statements (e.g., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the primary government. For the most part, the effect of interfund activity has been removed from these statements. Exceptions to this general rule are charges between the government's water and sewer functions and various other functions of the Town. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type* activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment, are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*. Internally dedicated resources are reported as *general revenues* rather than as program revenues.

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2019

#### NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Separate financial statements are provided for governmental, proprietary and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

#### 3. Measurement Focus & Basis of Accounting

The government-wide financial statements are reported using the *economic resources measurement* focus and the accrual basis of accounting as are the proprietary fund financial statements. Accordingly, all of the Town's assets and liabilities, including capital assets, as well as infrastructure assets and long-term liabilities, are included in the accompanying Statement of Net Position. The Statement of Activities presents changes in net position. Under the accrual basis of accounting, revenues are recognized in the period in which they are earned while expenses are recognized in the period in which the liability is incurred, regardless of the timing of related cash flow. The agency fund utilizes the accrual basis of accounting.

Governmental fund financial statements are reported using the *current financial resources measurement* focus and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Town considers revenues to be available if they are collected within sixty days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to claims, judgments and compensated absences, are recorded only when payment is due.

Taxes, intergovernmental revenues, licenses and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenue of the current fiscal period. Sales and lodging taxes collected and held by vendors at year end on behalf of the Town are recognized as revenue if collected within sixty days after year end. Expenditure-driven grants are recognized as revenue when qualifying expenditures have been incurred, all other grant requirements imposed by the provider have been met, and if collected within sixty days after year-end. All other revenue items are considered to be measurable and available only when cash is received by the Town.

#### 4. Financial Statement Presentation

The Town uses funds to report on its financial position, the results of its operations and cash flows. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities. When both restricted and unrestricted resources are available for a specific use, it is the Town's policy to use restricted resources first, then unrestricted resources as they are needed.

#### Governmental Funds

Governmental funds are used to account for all or most of a government's general activities, including the collection and distribution of earmarked monies for the acquisition or construction of general capital assets (Capital Projects Funds). The General Fund is used to account for all activities of the general government not accounted for in some other fund.

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2019

#### NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

In 2019, the Town had the following major Governmental Funds:

General Fund – This fund is the Town's primary operating fund. It accounts for all financial resources of the general government, except those accounted for in another fund.

Sales Tax Capital Improvement Fund – This fund is used to account for 60% of the Town's 2% sales tax. The funds are used for the acquisition, construction, and debt related to major capital projects and facilities other than those financed by proprietary funds and fiduciary funds. This was approved by voters in 1992.

*Urban Renewal Authority Fund* – This fund is used to account for all financial activities related to the URA. The URA's main function is to collect property tax increment revenues and to assist with revitalization of the Town's commercial areas and downtown core.

5A Housing Fund – This fund used to account for impact fees collected by the Town and sales tax assessed by the Summit Combined Housing Authority and distributed back to the Town for sales transacted in Silverthorne. The funds are used towards promoting workforce housing in the Town.

#### **Proprietary Funds**

In 2019, the Town had the following major Proprietary Funds:

#### Enterprise Funds:

*Water Fund* – This fund is used to account for the acquisitions, operation and maintenance of the facilities, services and water rights associated with providing water to the Town.

Sewer Fund – This fund is used to account for the operation and maintenance of the infrastructure and services associated with providing sewer services to the Town.

Additionally, the Town reports the following fund types:

#### Internal Service Fund

Internal Service Fund – This fund is used to account for the Town's self-funded insurance programs. Internal Service Funds account for services provided to other departments, funds or agencies of the Town, on a cost reimbursement basis.

Proprietary funds distinguish *operating* revenues and expenses from *non-operating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the proprietary funds are charges to customers for sales and services. Operating expenses for proprietary funds include the cost of sales and services, administrative expenses and depreciation on capital assets. All revenue and expenses not meeting this definition are reported as non-operating revenues and expenses.

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2019

#### NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### Fiduciary Funds

In 2019, the Town had the following Fiduciary Fund:

#### Agency Fund:

Joint Sewer Authority (JSA) Agency Fund – This fund is used to account for the joint venture which provides wastewater collection and treatment facilities for the central basin of Summit County. There are five participants (Town of Silverthorne, Town of Dillon, Dillon Valley Metro District, Buffalo Mountain Metro District and the Mesa Cortina Metro District) to the JSA and the Town is the managing entity. The Town holds all assets on behalf of the JSA in a purely custodial capacity.

#### NOTE B - ASSETS, LIABILITIES & NET POSITION OR FUND BALANCE

#### 1. Cash & Investments

The Town pools cash resources of its various funds in order to facilitate the management of cash. The balance in the pooled cash accounts is available to meet current operating requirements. Cash in excess of current requirements can be invested in various interest-bearing securities and disclosed as part of the Town's investments.

The Town considers pooled cash and investments to be cash equivalents for the statement of cash flows. Cash equivalents include investments with original maturities of three months or less.

#### 2. Receivables

Receivables are reported net of an allowance for uncollectible accounts, where applicable.

#### 3. Property Taxes Receivable

Property taxes earned but collected in the subsequent year are recorded as receivables and deferred inflows of resources at year end. Taxes are due in the subsequent year on April 30<sup>th</sup>, or in two installments on February 28<sup>th</sup> and June 15<sup>th</sup>. Taxes are collected by the County Treasurer and remitted to the Town (URA) on a monthly basis. In April of 1994, the Town had a ballot question that included the phrase "...and reduce the Town of Silverthorne ad valorem property tax to zero." The voters of the Town approved this reduction in property taxes when the ballot question was approved, and therefore, the Town's General Fund no longer collects property taxes. However, the Silverthorne Urban Renewal Authority does receive property taxes through a tax increment within the Urban Renewal designated area.

#### 4. Inventory & Prepaids

Inventories are merchandise intended for sale to the public. For the enterprise funds, some of the inventories are also available for internal use. Inventories are valued at cost using the first in/first out (FIFO) method. The cost of inventories is recorded as expenditures or expenses when consumed.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaids in both government-wide and fund financial statements using the consumption method.

#### 5. Deposits & Land Held for Resale

Deposits are funds being held in a separate account, outside of Town bank accounts, that are intended to be used or held for a Town purpose.

Land held for resale is any property purchased through the URA that is intended to be sold for future commercial development. The land is reported at cost, which is the approximate fair value of the land.

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2019

#### NOTE B - ASSETS, LIABILITIES & NET POSITION OR FUND BALANCE (CONTINUED)

#### 6. Restricted Cash & Investments

Restricted cash and investments of \$1,111,128, are reported in the General and URA Funds. These funds represent escrowed monies held from pending satisfactory completion of various construction projects within the Town and for the Blue River Real Estate Company, LLC that the URA is an equal partner with Craig Realty.

#### 7. Capital Assets

Capital assets, which include land, building and improvements, other improvements, intangibles, equipment and furniture, vehicles and heavy equipment and infrastructure assets (e.g. roads, bridges, sidewalks and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements and the proprietary funds in the financial statements. Capital assets are defined by the Town as assets with a cost of \$5,000 or more and an estimated useful life in excess of one year. Capital assets are valued at historical or estimated historical costs. Donated or contributed assets are recorded at their acquisition value on the date received.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Improvements are capitalized and depreciated over the remaining useful lives of the related capital asset, as applicable.

Capital assets are depreciated using the straight-line method. Depreciation expense is reflected as an operating expense in the government-wide statement of activities and the proprietary fund statements.

Estimated useful lives for asset types are as follows:

| Asset                        | <u>Years</u> |
|------------------------------|--------------|
| Buildings and Improvements   | 5-40         |
| Equipment and Furniture      | 5-15         |
| Vehicles and Heavy Equipment | 5-15         |
| Infrastructure               | 7-50         |
| Intangible Assets            | 5-10         |
| Other Improvements           | 5-25         |
| Water Tanks, Wells and Lines | 10-60        |

#### 8. Unearned Revenues

Unearned revenues include contributions/donations that have been collected but the corresponding expenditures have not been incurred. The next calendar year's business licenses that are collected prior to the first of the year are also unearned.

#### 9. Deferred Inflows of Resources

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. Deferred inflows of resources include property taxes earned but levied for a subsequent year. Grant revenues not available as current financial resources are deferred in the governmental fund financial statements.

#### 10. Compensated Absences

Employees accrue personal leave time which may be used in place of traditional sick and vacation time. Personal leave accrues to employees based on a sliding scale up to a maximum of 560 hours, and may be carried over to subsequent periods. Upon termination in good standing, employees are compensated for 100% of unused personal time.

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2019

#### NOTE B - ASSETS, LIABILITIES & NET POSITION OR FUND BALANCE (CONTINUED)

Compensation time is earned when a full-time employee works over 40 hours in a week. The time is figured at time and half for each hour worked over 40 hours.

Accumulated personal and compensation time is available to employees due to services employees have already provided to the Town. No liability is reported in the governmental funds in connection with compensated absences until they are paid or due for payment.

#### 11. Long-term Obligations

In the government-wide and proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary funds statement of net position. Debt premiums and discounts are deferred and amortized over the life of the debt using the straight-line method.

In the fund financial statements, governmental funds recognize the face amount of debt issued as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses.

Issuance costs, whether or not withheld from debt proceeds, are reported as current expenditures or expenses.

#### 12. Net Position/Fund Balances

In the government-wide financial statements and the proprietary funds in the fund financial statements, net position is restricted when constraints placed on the use of resources are externally imposed. In the fund financial statements, governmental funds report fund balances based on financial reporting standards that establish criteria for classifying fund balances into specifically defined classifications to make the nature and extent of constraints more useful and understandable. The classifications comprise a hierarchy based primarily on the extent to which the Town is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Fund balances may be classified as nonspendable, restricted, committed, assigned, or unassigned.

- Nonspendable Fund Balance Amounts that cannot be spent because they are either not in spendable form, or legally or contractually required to be maintained intact. Examples are items that are not expected to be converted to cash including inventories and prepaids.
- Restricted Fund Balance Amounts that are restricted for specific purposes. The spending
  constraints placed on the use of fund balance amounts are externally imposed by creditors,
  grantors, contributors, laws or regulations of other governments, or imposed by law through
  constitutional provisions or enabling legislation that are legally enforceable.
- Committed Fund Balance Amounts that can only be used for specific purposes pursuant to
  constraints imposed by the Town Council by ordinance. The committed amounts cannot be
  used for any other purpose until Town Council removes or changes the specified use by taking
  the same type of formal action it employed to previously commit those amounts.
- Assigned Fund Balance Amounts that are constrained by the Town's intent to be used for specific purposes but are neither restricted nor committed. Intent is expressed by Town Council through policy or resolution, or Council can delegate the authority. Council has granted, through resolution, the Town Manager or the Manager's Designee, the authority to designate the assigned fund balance for each fund based on the intended use of such resources.

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2019

#### NOTE B - ASSETS, LIABILITIES & NET POSITION OR FUND BALANCE (CONTINUED)

 <u>Unassigned Fund Balance</u> – The remaining fund balance of the General Fund after amounts are set aside for other classifications. Negative fund balances of other funds are also included in this category.

The Town of Silverthorne has established a formal policy for its use of restricted and unrestricted (committed, assigned, unassigned) fund balance. If expenditures are incurred, the Town uses restricted fund balance first, if the expenditure meets the restricted purpose, followed by committed amounts, assigned amounts, and finally, unassigned amounts.

#### 13. Subsequent Events

We have evaluated subsequent events through July 30, 2020, the date the financial statements were available to be issued.

#### **NOTE C - DEPOSITS & INVESTMENTS**

The Town maintains a cash and short-term investments pool that is available for use by all Funds. Additionally, the Town pools longer-term investments for all Funds.

The Town's deposits are entirely covered by federal depository insurance (FDIC) or by collateral held under Colorado's Public Deposit Protection Act (PDPA). The PDPA requires that all units of local government deposit cash in eligible public depositories. Eligibility is determined by State regulators. Amounts on deposit in excess of federal insurance levels must be collateralized. The eligible collateral is determined by PDPA. PDPA allows the institution to create a single collateral pool for all public funds. The pool for all the uninsured public deposits as a group is to be maintained by another institution or held in trust. The market value of the collateral must be at least equal to 102% of the aggregate uninsured deposits. At December 31, 2019, the Town had bank deposits of \$1,331,413 collateralized with securities held by the financial institution's agent but not in the Town's name.

At the end of 2019, the Town held deposits and investments with the following maturities:

|                                   |            |                     | Maturities          |                      |
|-----------------------------------|------------|---------------------|---------------------|----------------------|
|                                   | S&P Rating | Carrying<br>Amounts | Less than one year  | Less than five years |
| Deposits:                         |            |                     |                     |                      |
| Cash on Hand                      | Not Rated  | \$4,710             | \$4,710             |                      |
| Bank Deposits                     | Not Rated  | 1,873,730           | 1,873,730           |                      |
| Investments                       |            |                     |                     |                      |
| United States Treasuries          | NA         | 5,447,578           | 3,103,573           | 2,344,005            |
| US Agencies                       | AA+        | 6,590,971           | 3,318,203           | 3,272,768            |
| Money Market Fund                 | Aaa        | 492,119             | 492,119             |                      |
| Investment Pools                  | AAAm       | 19,965,450          | 19,965,450          |                      |
|                                   |            | \$34,374,558        | 28,757,785          | 5,616,773            |
| Reconciliation to the Financial S | tatements  |                     |                     |                      |
| Cash & Investments                |            |                     | \$26,485,233        |                      |
| Restricted Cash & Investment      | ~          |                     | 1,156,502           |                      |
| Fiduciary Fund Cash & Invest      | ments      |                     | 6,732,823           |                      |
|                                   |            |                     | <u>\$34,374,558</u> |                      |

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2019

#### NOTE C - DEPOSITS & INVESTMENTS (CONTINUED)

The Town of Silverthorne is governed by the deposit and investment limitations of State law. Custodial risk is not addressed by State statues or by policy. The Town has a formal investment policy that limits its investment choices. The investment choices are within the limitations of State laws and include:

- Direct obligations of the US government and certain US agency securities;
- Certificates of deposits or savings accounts that are either insured or secured with acceptable collateral with in-state financial institutions;
- With certain limitations, commercial paper and money market funds regulated by the Securities and Exchange Commission (SEC);
- Local government investment pools

The Town measures and records its investments using fair value measurement guidelines established by generally accepted accounting principles. These guidelines recognize a three-tiered fair value hierarchy, as follows:

- Level 1: Quoted prices for identical investments in active markets
- Level 2: Inputs other than quoted prices included within Level 1 that are observable for an asset
  or liability, either directly or indirectly. Level 2 inputs include quoted prices for similar assets or
  liabilities, quoted prices for identical or similar assets or liabilities in markets that are not active,
  or other inputs that are observable or can be corroborated by observable market data for
  substantially the full term of the assets or liabilities; and,
- Level 3: Unobservable inputs

At December 31, 2019, the Town had the following fair value measurements:

|  |                         | Fair Value Measurements Using |              |         |  |  |
|--|-------------------------|-------------------------------|--------------|---------|--|--|
| Investments measured at Fair Value:      | Total                   | Level 1                       | Level 2      | Level 3 |  |  |
| U.S. Instrumentalities                   | 12,038,549              | _                             | 12,038,549   |         |  |  |
| Total                                    | \$12,038,549            | _                             | \$12,038,549 |         |  |  |
| Investments Measured at Net Asset Value: | 0.507.000               |                               |              |         |  |  |
| Colotrust<br>CSAFE                       | 9,597,308<br>10,368,142 |                               |              |         |  |  |
| Money Market Funds                       | 492,119                 | =                             |              |         |  |  |
| Total                                    | \$20,457,569            | _                             |              |         |  |  |

Credit Risk – State statutes limit investments in money market funds to those that maintain a constant share price, with a maximum remaining maturity in accordance with the Securities and Exchange Commission's Rule 2a-7, and either have assets of one billion dollars or the highest rating issued by one or more nationally recognized statistical rating organizations.

Interest Rate Risk – State statutes generally limit investments to an original maturity of no more than five years. The Town has no formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising for increasing interest rates. The Town's general policy is to buy and hold investments to maturity. The Town's investment portfolio is designed with the objective of attaining a market rate of return throughout budgetary and economic cycles, taking into account the Town's investment risk constraints and the cash flow characteristics of the portfolio.

Concentration of Credit Risk – The Town places limits on the amount it may invest in any one issuer. The Town's investment policy limits concentration depending on the investment instruments. At a maximum, the policy allows no more than 50% of the portfolio in any single issuer. Additionally, the Town's investment policy recommends the Town diversify use of investment instruments to avoid

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2019

#### NOTE C - DEPOSITS & INVESTMENTS (CONTINUED)

incurring unreasonable risk in over investing in one specific instrument or in one institution. The Town's investment policy recommends that "no more than 25% of the portfolio deposited in any single bank or savings and loan. No more than 50% of the portfolio in PDPA collateralized deposits." At December 31, 2019, the Town's investments in the Federal National Mortgage Association, Federal Home Loan Mortgage Corporation, Federal Home Loan Bank, and Federal Farm Credit Banks Funding Corporation represented 2%, 1%, 7% and 9%, respectively, of total investments.

At December 31, 2019, the Town had invested \$19,965,450 in Local Governmental Investment Pools (Pools) from the Colorado Local Government Liquid Asset Trust (COLOTRUST) and Colorado Surplus Asset Fund Trust (CSAFE). The Pools are investment vehicles established by State statute for local government entities in Colorado to pool surplus funds. The Colorado Division of Securities administers and enforces the requirements of creating and operating the Pools.

Colotrust – Colotrust is not a 2a7-like external investment pool. The unit of account is each share held, and the value of the position would be the fair value of the pool's share price multiplied by the number of shares held. The government-investor does not "look through" the pool to report a pro rata share of the pool's investments, receivables and payables. This investment is valued using the NAV per share (or its equivalent) of the investments.

Colotrust is an investment vehicle established by state statute for local entities in Colorado to pool surplus funds for investment purposes and are registered with the State Securities Commissioner. The pools operate similarly to money market funds and each share is equal in value to \$1.00. A designated custodial bank provides safekeeping and depository services in connection with the direct investment and withdrawal functions of each pooled investment. Securities owned by the pools are held by the Federal Reserve Bank in the account maintained for the custodial bank. The custodian's internal records identify the investments owned by the participating governments. Investments of the pools consist of US Treasury bills, notes, and note strips, commercial paper allowed by state statute and repurchase agreements collateralized by US Treasury securities and or US Instrumentalities. Colotrust is rated AAAm by Standard and Poor's. Information regarding Colotrust's financial statements is available at their website www.colotrust.com.

CSAFE – CSAFE is considered to be a 2a7-like investment and is valued at amortized cost. The 2a7-like investments do not have any unfunded commitments, redemption restrictions or redemption notice periods. The 2a7-like investments conform to Colorado Statures CRS 24-75-601 et. Seq. and therefore invests primarily in securities of the United States Treasury, United States Agencies, Primary Dealer Repurchase Agreements, highly rated commercial paper, highly rated corporate bonds, Colorado Depositories collateralized at 102% of market value investments will conform to its Permitted Investments and will meet Standard & Poor's investment guidelines to achieve a AAAm rating, the highest attainable rating for a Local Government Investment Pool. Information regarding CSAFE's financial statements is available at the website www.csafe.org.

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2019

#### NOTE D - RECEIVABLES & DUE FROM OTHER GOVERNMENTS

Receivables and Due from Other Governments, as of December 31, 2019, for the Town's individual major funds and non-major funds in the aggregate, are as follows.

|                               | General<br>Fund    | Sales Tax<br>Capital<br>Improvement<br>Fund | Urban<br>Renewal<br>Authority<br>Fund | 5A<br>Housing    | Nonmajor<br>Funds | Water<br>Fund | Sewer<br>Fund |
|-------------------------------|--------------------|---|---------------------------------------|------------------|-------------------|---------------|---------------|
| Receivables:                  |                    |   | _                                     | _                |                   | _             |               |
| Taxes                         | \$ 327,848         |   | \$ -                                  | \$ -             | \$ 41,703         | \$ -          | \$ -          |
| Accounts                      | 174,872            | 2 160                                       | -                                     | 67,804           | -                 | 280,618       | 410,482       |
| Total Receivables             | \$ 502,720         | <u>0</u> \$ 395,415                         | <u>\$ -</u>                           | \$ 67,804        | <u>\$ 41,703</u>  | \$ 280,618    | \$ 410,482    |
| Due from Other<br>Governments |                    |   |                                       |                  |                   |               |               |
| County                        | \$ 2,286           | 5 \$ -                                      | \$244,621                             | \$ -             | \$ -              | \$ -          | \$ -          |
| Local Authority               | -                  | -   | -                                     | 403,212          | -                 | -             | -             |
| State                         | 1,221,678          | -   | -                                     | -                | -                 | -             | -             |
| Total Other<br>Governments    | <b>\$1,223,964</b> | <u> </u>                                    | <u>\$244,621</u>                      | <u>\$403,212</u> | <u>\$</u>         | <u>\$ -</u>   | <u>\$ -</u>   |

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2019

#### NOTE E - CAPITAL ASSETS

The following is a summary of changes in capital assets for the year ended December 31, 2019.

| Governmental Activities   | Balance<br>December 31, 2018                             | <u>Additions</u>                                     | <u>Disposals</u>                | Balance<br>December 31, 2019                             |
|---|--|--|---------------------------------|--|
| Capital assets, not being depreciated: Land Projects in Progress Total capital assets not being depreciated | \$ 9,524,924<br>3,432,970<br>12,957,894                  | \$ -<br><u>891,675</u><br>891,675                    | \$ -<br>(247,436)<br>(247,436)  | \$ 9,524,924<br>4,077,209<br>13,602,133                  |
| Capital assets, being depreciated: Buildings and Improvements Vehicles & Heavy Equipment                    | 29,834,449<br>4,930,531                                  | 1,509,244  | (353,557)                       | 31,343,693   |
| Equipment & Furniture Infrastructure Intangibles  | 2,519,007<br>38,743,152<br>1,100,606                     | 771,228<br>137,724<br>2,827,642<br>467,084           | (333,337)<br>-<br>-<br>-        | 5,348,202<br>2,656,731<br>41,570,794<br>1,567,690        |
| Other Improvements Total capital assets being depreciated   | 8,755,013<br>85,882,758                                  | 3,782,649<br>9,495,571                               | (353,557)                       | 12,537,662<br>95,024,772                                 |
| Less accumulated depreciation: Buildings and Improvements Vehicles & Heavy Equipment Equipment & Furniture  | (9,567,945)<br>(1,897,587)<br>(1,331,483)                | (1,012,227)<br>(402,200)<br>(237,443)                | -<br>267,483<br>-               | (10,580,172)<br>(2,032,304)<br>(1,568,926)               |
| Infrastructure Intangibles Other Improvements Total accumulated depreciation                                | (19,126,344)<br>(575,850)<br>(4,638,679)<br>(37,137,888) | (1,422,037)<br>(130,762)<br>(618,330)<br>(3,822,999) | -<br>-<br>-<br>-<br>267,483     | (20,548,381)<br>(706,612)<br>(5,257,009)<br>(40,693,404) |
| Total capital assets, being depreciated, net  | 48,744,870   | 5,672,572  | (86,074)                        | 54,331,368   |
| Governmental activities capital assets, net   | <u>\$ 61,702,764</u>                                     | <u>\$ 6,564,247</u>                                  | <u>\$ (333,510)</u>             | <u>\$ 67,933,501</u>                                     |
| Business - Type Activities  Capital assets, not being depreciated:  | Balance<br>December 31, 2018                             | Additions  | <u>Disposals</u>                | Balance<br>December 31, 2019                             |
| Land Projects in Progress Water Rights  | \$ 3,871   | \$ -<br>345,290                                      | \$ -<br>-                       | \$ 3,871<br>345,290                                      |
| Total capital assets, not being depreciated   | 8,424,250<br>8,428,121                                   | 345,290  | <u> </u>                        | 8,424,250<br>8,773,411                                   |
| Capital assets, being depreciated: Buildings and Improvements Water Tanks Lines                             | 3,812,968<br>4,121,205<br>23,309,025                     | -<br>-<br>1,317,040                                  | -<br>-<br>-                     | 3,812,968<br>4,121,205<br>24,626,065                     |
| Wells Machinery & Equipment Intangibles Other Improvements  | 3,840,212<br>858,229<br>277,834<br>3,321,455             | 13,353<br>38,317<br>3,569<br>13,318                  | (29,201)                        | 3,853,565<br>867,345<br>281,403<br>3,334,773             |
| Total capital assets, being depreciated  Less accumulated depreciation:                                     | 39,540,928   | 1,385,597  | (29,201)                        | 40,897,324   |
| Buildings and Improvements Water Tanks Lines Wells  | (47,662)<br>(1,222,135)<br>(10,831,434)<br>(2,223,408)   | (95,324)<br>(102,857)<br>(919,512)<br>(171,297)      | -<br>-<br>-                     | (142,986)<br>(1,324,992)<br>(11,750,946)<br>(2,394,705)  |
| Machinery & Equipment Intangibles Other Improvements Total accumulated depreciation                         | (478,270)<br>(197,631)<br>(440,604)<br>(15,441,144)      | (72,646)<br>(24,688)<br>(113,226)<br>(1,499,550)     | 29,201<br>-<br>-<br>-<br>29,201 | (521,715)<br>(222,319)<br>(553,830)<br>(16,911,493)      |
| Total capital assets, being depreciated, net  | 24,099,784   | (113,953)  | <del>_</del>                    | 23,985,831   |
| Business-type activities capital assets, net  | <u>\$ 32,527,905</u>                                     | <u>\$ 231,337</u>                                    | <u>\$ -</u>                     | \$ 32,759,242  |

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2019

#### NOTE E - CAPITAL ASSETS (CONTINUED)

Depreciation expense was charged to functions as follows:

Governmental Activities:

| General Government    | \$ 111,193 |
|-----------------------|------------|
| Public Safety         | 95,109     |
| Public Works          | 2,554,297  |
| Community Development | 76,355     |
| Recreation & Culture  | 968,045    |

Total Governmental Activities Depreciation Expenses \$3,822,999

#### **NOTE F - INVESTMENT IN JOINT VENTURES**

#### **Joint Sewer Authority**

The Town is a participant in the Silverthorne/Dillon Joint Sewer Authority (JSA), which was formed to construct and operate a wastewater treatment facility. Participants in the JSA are the Towns of Silverthorne and Dillon, the Dillon Valley District, the Buffalo Mountain Metropolitan District and the Mesa Cortina Metro District.

Construction costs are paid by each participant based on their share of the available capacity in each phase of the project. Operating costs are funded by quarterly billings to the participants, which are based on the number of taps each participant has connected to the system.

The Town records its investments in the JSA and its share of operating costs in the Sewer Fund. The investment is accounted for under the equity method. The Town had an investment in the JSA at December 31, 2019, the date of the most recent audited financial statements, of \$10,317,340. The Town represents a 67.17% share in the joint venture. At December 31, 2019, the Town was responsible for 41.9% of the JSA's operating expenses.

Based on the 2019 audited results, the Town's equity in the JSA increased by \$337,115.

Joint Sewer Authority financial statements are issued annually and can be obtained from the managing entity, the Town of Silverthorne.

#### **Urban Renewal Authority Joint Venture**

The Town's Urban Renewal Authority (URA) is an equal partner with Craig Reality in the Acorn commercial property that was purchased in 2014. The partnership formed is Blue River Real Estate Company, LLC. The purpose of the partnership is to attain and hold a section of commercial property to be used at a future date within a new commercial development.

All revenues and expenses are to be equally shared. Equal payments are to be made to the LLC when needed. The URA had an investment in the partnership as of December 31, 2019, of \$718,661. The URA represents a 50% share in the joint venture. At December 31, 2019, the URA was responsible for 50% of the partnerships operating expenses.

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2019

#### NOTE G – INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS

Transactions between funds that are representative of lending/borrowing arrangements outstanding at the end of the year are referred to as either *Interfund Receivables or Payables*. Any residual balances outstanding between governmental and business-type activities are reported in the government-wide financial statements as internal balances.

#### Interfunds:

| Interfund Receivable | Interfund Payable            | <u>Amount</u> |
|----------------------|------------------------------|---------------|
| General Fund         | Urban Renewal Authority Fund | \$3,952,773   |

The amounts payable to the General Fund relate to the advance made to the URA for URA activity and land purchases. Repayment will be made from increment property taxes and proceeds from the sale of land.

Transfers between funds during the year ended December 31, 2019, were as follows:

| <u>Fund</u>                        | <u>Transfer In</u> | Transfer Out |
|------------------------------------|--------------------|--------------|
| Sales Tax Capital Improvement Fund | \$ 521,512         | \$ -         |
| Lodging Fund                       | <del>_</del>       | 521,512      |
| Total Transfers                    | \$ 521,512         | \$ 521,512   |

The transfer between the Sales Tax Capital Improvement and Lodging Fund was for the purpose of constructing two segments of the Blue River Trail.

#### **NOTE H - LONG-TERM DEBT**

#### **Governmental & Business Activities:**

The following summarizes the changes in the Town's long-term liabilities for the year ended December 31, 2019:

| Governmental Activities:                                      | Balance<br>12/31/18                                 | <u>Additions</u>              | Retirement   | Balance<br>12/31/19                            | Due Within<br><u>One Year</u> |
|---|---|-------------------------------|--|--|-------------------------------|
| Capital Leases Compensated Absences – Gov. Total Governmental | \$3,941,064<br><u>509,709</u><br><u>\$4,450,773</u> | \$ -<br>686,088<br>\$ 686,088 | \$ (547,128)<br><u>(624,905)</u><br><u>\$(1,172,033)</u> | \$ 3,393,936<br><u>570,892</u><br>\$ 3,964,828 | \$ 540,348                    |
| Business-Type Activities:<br>Compensated Absences – Bus.      | <u>\$ 48,099</u>                                    | <u>\$ 53,295</u>              | <u>\$ (52,664)</u>                                       | <u>\$ 48,729</u>                               | <u>\$ 45,317</u>              |

Compensated absences of the governmental activities are expected to be liquidated with revenues from the General Fund.

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2019

#### **NOTE H - LONG-TERM DEBT (CONTINUED)**

#### **Capital Lease Obligations:**

In 2016, the Town entered into a ten year lease-purchase agreement for \$4,500,000 on the Town Hall building in order to provide funding for the construction of the Silverthorne Performing Arts Center. Semiannual payments (including interest) of approximately \$250,000 are due on June 1st and December 1st starting on June 1, 2017. The interest rate on this financing is 1.92%.

In 2016, the Town entered into a lease purchase agreement for \$417,416 to purchase two additional plow trucks and attachments. Both of these vehicles have a useful life of ten years and in 2019, \$36,746 was included in depreciation expense. Prior year accumulated depreciation was \$91,864. The interest rate on this financing is 1.96%. Semiannual payments of \$44,015 are due on the 15<sup>th</sup> of February and August each year and began on August 15, 2016.

In 2014, The Town entered into a lease purchase agreement for \$180,000 to purchase a John Deere front loader and related accessories. The front loader has an estimated useful life of ten years. This year, \$17,670 was included in depreciation expense and the prior year accumulated depreciation was \$77,145. The equipment is used by the Town's Public Works department. The amount financed was \$180,000 at an interest rate of 3.5%. Semi-annual payments are \$19,778 which include interest. Payments are due on July 1st and January 1st and began on July 1, 2015.

The following is a schedule of the future minimum lease payments under these capital leases:

| V         | Data storet  | 1             | T-1-1        |
|-----------|--------------|---------------|--------------|
| Year      | Principal    | Interest      | Total        |
| 2020      | 540,348      | 62,699        | 603,047      |
| 2021      | 488,588      | 52,268        | 540,856      |
| 2022      | 455,000      | 43,248        | 498,248      |
| 2023      | 460,000      | 34,464        | 494,464      |
| 2024      | 470,000      | 25,584        | 495,584      |
| 2025-2026 | 980,000      | <u>23,664</u> | 1,003,664    |
| Total     | \$ 3,393,936 | \$ 241,927    | \$ 3,635,863 |

#### **NOTE I - PENSION PLANS**

#### ICMA Retirement Prototype Money Purchase Plan & Trust (A 401 Qualified Plan)

All full-time and ¾ time employees, except elected/appointed officials as defined by the Town Code, participate in a Section 401(A) defined contribution money purchase retirement plan. The plan, administered by ICMA Retirement Corporation, requires the Town to contribute monthly an amount equal to 10.5% of each employee's salary. All amounts contributed are vested 100% immediately. Each participant is required to contribute 7.5% of earnings for the plan year as a condition of participation in the plan. The Town Council has the authority to make changes to the plan as to the contributions and vesting rights as long as the changes are within the laws as set by the Federal Government.

Total contributions by the Town for the year ended December 31, 2019, were \$686,070. Total contributions by the employees for the year ended December 31, 2019, were \$490,050.

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2019

#### NOTE J - COLORADO CONTRABAND FORFEITURE ACT

The Town's police department has entered into a program with other law enforcement agencies in the Colorado Fifth Judicial District, whereby most assets acquired under the Colorado Contraband Forfeiture Act are turned over to the District to be used for authorized purposes to benefit all agencies within the District. At December 31, 2019, the Town had \$3,382 in seizure funds, which the police department is using for rewards for information leading to solving police cases.

#### **NOTE K - RISK MANAGEMENT**

#### Colorado Intergovernmental Risk Sharing Agency (CIRSA)

The Town is a member with CIRSA, a separate and independent governmental and legal entity formed by intergovernmental agreement by member municipalities pursuant to the provisions of 24-10-115.5, Colorado Revised Statutes (1982 Replacement Volume) and Colorado Constitution, Article XIV, section 18(2).

The purposes of CIRSA are to provide members defined liability and property coverage and to assist members to prevent and reduce losses and injuries to municipal property and to persons or property which might result in claims being made against members of CIRSA, their employees or officers. CIRSA provides insurance coverage for workers compensation, property, liability, crime, police professional and errors and omissions insurance. CIRSA does not cover contractual risks.

It is the intent of CIRSA to create an entity in perpetuity which will administer and use funds contributed by members to defend and indemnify, in accordance with the bylaws, any member of CIRSA against stated liability or loss, to the limit of the financial resources of CIRSA. All income and assets of CIRSA are dedicated to the exclusive benefit of its members.

The deductible amount paid by the Town for each incident in 2019 was \$5,000; there is no change in coverage from past years. CIRSA is a separate legal entity and the Town does not approve budgets nor does it have the ability to significantly affect the operations of CIRSA.

#### **Group Insurance - Health & Short Term Disability**

The Town has an established partially self-funded insurance plan for health and short-term disability for employees and their dependents. Under the health insurance program, for employees, spouses and dependents who choose to participate, the Town provides health insurance coverage up to \$65,000 and aggregate losses for all participants up to \$1,000,000. The Town purchases commercial insurance for claims in excess of coverage provided by the Town.

For the Town's short-term disability program, the Town provides coverage equal to the coverage that was provided by the private insurance industry. The coverage has a low risk to the Town. There is no excess coverage insurance for these plans. The short-term disability insurance covers a maximum of 12 weeks of 60% of weekly salary with a maximum of \$1,000 per week.

All Town departments participate in the group insurance and make payments to the Health & Short-term Disability Claims Internal Service Fund based on prior claims experience in amounts needed to pay current year claims and to establish a reserve for catastrophic losses. The Fund has a net position of \$300,215 as of December 31, 2019.

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2019

#### NOTE K - RISK MANAGEMENT (CONTINUED)

The Town has established a reserve for incurred but not reported (IBNR) claims based on claims experience. The IBNR reserves are included in claims payable and include a provision for incremental claim adjustment expenses as well as estimated recoveries, if applicable. Other than current amounts, the Town does not believe that IBNR claims can be reasonably estimated. Therefore, no long-term liability is reported in the financial statements. Changes in claims payable were as follows:

|                                   | 2018        | 2019               |
|-----------------------------------|-------------|--------------------|
| Claims Payable, Beginning of Year | \$ 73,510   | \$ 120,392         |
| Claims and Changes in Provisions  | 1,138,068   | 1,234,524          |
| Claim Payments                    | (1,091,186) | <u>(1,069,997)</u> |
| Claims Payable, End of Year       | \$ 120,392  | \$ 284,919         |

#### NOTE L- CONTINGENCIES AND COMMITMENTS

#### Litigation

During the normal course of business, the Town incurs claims and other assertions against it from various agencies and individuals. The Town and legal counsel intend to vigorously defend such claims. In the opinion of the Town's management, such claims would not have a material effect on any of the financial statements of the individual fund types included herein or on the overall financial position of the Town at December 31, 2019.

#### **Economic Development Agreements**

The Town has entered into Enhanced Sales Tax Incentive Programs (ESTIP) agreements in an effort to promote economic development and re-development within the Town. Enhanced sales tax shall mean the amount of sales tax collected by the Town and available to the Town after the deduction of sixty percent (60%) of the two-percent Town sales taxes required by election, over and above a base amount negotiated and agreed upon by the applicant and the Town, and approved by the Town Council. Any owner of a newly established retail-sales-tax-generating business or location, or the owner of an existing retail-sales-tax-generating business or location which wishes to expand substantially, which newly established or substantial expansion is accomplished subsequent to the effective date of this Division, may apply to the Town for inclusion within the ESTIP, provided that the new or expanded business is reasonably likely to generate enhanced sales taxes of at least five thousand dollars (\$5,000) in the first year of operation.

The uses eligible for the shared enhanced sales taxes shall be strictly limited to those which are public or public-related in nature. Some examples are improvements to streets, sidewalks, drainage facilities, demolition and site restoration for redevelopment, landscaping, decorative structures, enhanced architectural features, public transportation improvements, installation of utility lines and any other improvements of a similar nature which are specifically approved by the Town Council. Public or public-related purposes also include redevelopment of existing properties, occupancy of existing vacant space and expansion or creation of jobs in the Town. There were five active agreements as of December 31, 2019: Angry James' Brewery, Baker's Brewery, Craig Realty (Starbucks), Murdoch's, and Treeline Craft Kitchen. The gross dollar amount by which the Town's sales tax revenues were decreased during 2019 was \$126,547.

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2019

#### **Lease Agreement**

The Town constructed a new performing arts facility using debt proceeds and contributions from the Lake Dillon Theater Company (the "Theater Company"). In June of 2017, the Town entered into a lease agreement with the Theater Company to use the facility for theater performances and educational programs through December 31, 2037, with two additional five-year renewal options. However, the Town retains ownership of the facility. Monthly rent of \$1,800 is required by the agreement, in addition to \$1 per ticket sold. The lease agreement is reported in the financial statements as an operating lease, with revenues recorded as lease payments.

#### NOTE M - TAXPAYER BILL OF RIGHTS & THE AMENDMENT ONE ELECTION QUESTION

At the November 3, 1992 general election, Colorado voters approved an amendment to the Colorado Constitution commonly known as the Taxpayer's Bill of Rights (the Amendment). The Amendment was effective December 31, 1992, and its provisions limit government taxes, spending, revenues and debt without electoral approval.

The Amendment by its terms applies to local governments such as the Town but excludes "enterprises" which are defined as a (1) government owned business, (2) authorized to issue its own debt and (3) receives less than 10% of its annual revenue in grants from all state and local governments. The Town considers its Water and Sewer Funds to be "enterprises" and, therefore, considers them excluded from the terms of the Amendment.

On April 5, 1994 an election question was approved by the Citizens of the Town of Silverthorne. The election question asked the citizens for the Town to retain the ability to collect and expend the full revenues generated without any increase in any tax rate and expenditures and revenues on debt service, municipal operations and capital projects without the limitation of the Amendment. The period covered was January 1, 1994 to December 31, 2013.

On November 3, 2009, an election question was approved by the Citizens of Silverthorne. The election question asked the citizens for the Town to continue beyond December 31, 2013, to retain the ability to collect and expend the full revenues generated without any increase in any tax rate and expenditures and revenues on debt service, municipal operations and capital projects without the limitation of the Amendment. The basis of this question was to take the 1994 election question and continue to be exempt from TABOR as it relates to revenue limits indefinitely.

For 2019, The Town was required to reserve 3% of its fiscal year spending as "emergency reserves." The TABOR emergency reserve of \$715,107 has been recorded as restricted fund balance in the General Fund.

#### **NOTE N – SUBSEQUENT EVENT**

Subsequent to year-end, the United States of America, the State of Colorado, the County of Summit, and the Town of Silverthorne have declared an emergency associated with the Coronavirus pandemic. The Town has been economically impacted by the event, however the full economic effect has yet to be determined.

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### GENERAL FUND BUDGETARY COMPARISON SCHEDULE

Year Ended December 31, 2019

|   |     | Original<br>Budgeted<br>Amounts | Final<br>Budgeted<br>Amounts | Actual           | Variance with<br>Final Budget |
|---|-----|---------------------------------|------------------------------|------------------|-------------------------------|
| REVENUES                                    | _   |                                 |                              |                  |                               |
| Taxes                                       | \$  | 8,994,868                       | \$<br>8,994,868              | \$<br>9,388,835  | \$<br>393,967                 |
| Intergovernmental                           |     | 396,248                         | 396,248                      | 471,910          | 75,662                        |
| Licenses, Permits & Fees                    |     | 668,023                         | 668,023                      | 1,290,737        | 622,714                       |
| Charges for Services                        |     | 3,108,922                       | 3,108,922                    | 3,630,137        | 521,215                       |
| Fines & Forfeitures                         |     | 77,892                          | 77,892                       | 67,820           | (10,072)                      |
| Interest                                    |     | 60,002                          | 60,002                       | 208,499          | 148,497                       |
| Grants/Donations                            |     | 114,327                         | 34,327                       | 9,056            | (25,271)                      |
| Miscellaneous                               | _   | 45,337                          | 125,337                      | 328,572          | 203,235                       |
| Total Revenues                              | _   | 13,465,619                      | 13,465,619                   | 15,395,566       | 1,929,947                     |
| EXPENDITURES                                |     |                                 |                              |                  |                               |
| Current                                     |     |                                 |                              |                  |                               |
| General Government                          |     | 2,290,566                       | 2,443,459                    | 2,316,792        | 126,667                       |
| Public Safety                               |     | 2,457,530                       | 2,785,662                    | 2,684,785        | 100,877                       |
| Public Works                                |     | 3,216,830                       | 3,172,658                    | 2,954,123        | 218,535                       |
| Community Development                       |     | 875,605                         | 919,283                      | 1,196,819        | (277,536)                     |
| Recreation & Culture                        | _   | 4,075,944                       | 4,213,945                    | 4,271,088        | (57,143)                      |
| Total Expenditures                          | _   | 12,916,475                      | 13,535,007                   | 13,423,607       | 111,400                       |
| Excess (Deficiency) of Revenues             |     |                                 |                              |                  |                               |
| Over/(Under) Expenditures                   |     | 549,144                         | (69,388)                     | 1,971,959        | 2,041,347                     |
| OTHER FINANCING SOURCES (USES) Transfer Out | _   | <u>-</u>                        |                              |                  |                               |
| Net Change in Fund Balance                  |     | 549,144                         | (69,388)                     | 1,971,959        | 2,041,347                     |
| Fund Balance, Beginning of Year             | _   | 9,164,902                       | 12,417,376                   | 12,417,376       | <u>-</u>                      |
| Fund Balance, End of Year                   | \$_ | 9,714,046                       | \$<br>12,347,988             | \$<br>14,389,335 | \$<br>2,041,347               |

### NOTES TO REQUIRED SUPPLEMENTARY INFORMATION DECEMBER 31, 2019

#### NOTE 1 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

Budgets for the governmental funds, except for interfund loan activity in General, Housing 5A and Development Excise Tax Funds, are adopted on a basis consistent with generally accepted accounting principles (GAAP). Additionally, interfund loan activity, developer proceeds and capital outlay of the Urban Renewal Authority Fund, are adopted on a basis consistent with generally accepted accounting principles (GAAP). Budgets for the proprietary fund are adopted on a basis consistent with GAAP, except that the budgeted expenditures also include capital outlay and exclude depreciation expense and equity gain/loss from joint ventures and capital assets. The Council does not budget for the fiduciary funds. Council legally adopts all governmental and proprietary fund budgets. All annual appropriations lapse at the end of the fiscal year.

During the year, the Town Council meets with each department to approve policy, identify goals and performance measures. It is the department's responsibility to prepare an annual budget to implement the policy and accomplish the goals identified. Each year, the Manager will present the Financial Policies in August, Capital Budget in September, and the Operating Budget in October. The Council holds two public hearings prior to the Council's adoption of the Budget Resolution schedule to be completed on or before the first regular Council meeting in November of each year.

The appropriated budget is prepared by fund, department, programs and categories. The Manager may approve transfer of budget between departments within a fund. Departments may request the Manager's approval to transfer budget items between categories and programs within a department. The Manager will review requests to ensure compliance with the goals and objectives of the annual budget as approved by the Council. Transfers of appropriation between funds require the approval of Council. The legal level of budgetary control is the fund level. Council can amend the approved budget during the year.

# COMBINING AND INDIVIDUAL FUND STATEMENTS AND SCHEDULES

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#### **Capital Project Funds**

Capital project funds are used to account for financial resources that are restricted, committed, or assigned to expenditures for capital outlays including the acquisition or construction of capital facilities and other capital assets.

Sales Tax Capital Improvement Fund - This fund is used to account for the 60% of the Town's 2% sales tax. The funds are used for the acquisition, construction and debt of major capital products and facilities other than those financed by proprietary funds and trust funds

Silverthorne Urban Renewal Authority – The Silverthorne Urban Renewal Authority was established in 1996 and the Silverthorne Urban Renewal Authority was approved in 2013 in order to revitalize blighted areas and stimulate commercial development in the Town.

Conservation Trust Fund - This fund is used to account for the Town's share of lottery funds distributed by the State of Colorado. Funds are to be used for Parks, Trails and Open Space.

Lodging Tax Fund – This fund is used to account for the voter approved 2% tax on lodging sales. Funds are to be split and expended 85% to Parks, Trails and Open Space – 15% for marketing.

5A Housing Fund – This fund is used to account for the voter approved .725% sales tax and impact fees that is assessed by the Summit Housing Authority and distributed back to the Town for affordable housing related capital projects.

Development Excise Tax Fund – This fund is used to account for the voter approved \$2 per square foot charged on new residential construction. Funds are to be used for growth related operations and capital expenditures.

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#### **COMBINING BALANCE SHEET** NONMAJOR GOVERNMENTAL FUNDS December 31, 2019

|                                   |     | (                     | Capi           | tal Project Fur | nds                       |           |     | Total<br>Other     |
|-----------------------------------|-----|-----------------------|----------------|-----------------|---------------------------|-----------|-----|--------------------|
|                                   | _   | Conservation<br>Trust | Lodging<br>Tax |                 | Development<br>Excise Tax |           |     | Governmental Funds |
| ASSETS                            | _   |                       | _              |                 |                           |           | _   |                    |
| Cash & Investments                | \$  | 129,758               | \$             | 1,840,641       | \$                        | 2,612,663 | \$  | 4,583,062          |
| Accounts Receivable               | _   |                       | _              | 41,703          |                           | -         | _   | 41,703             |
| Total Assets                      | \$_ | 129,758               | \$_            | 1,882,344       | \$                        | 2,612,663 | \$_ | 4,624,765          |
| LIABILITIES AND FUND BALANCES     |     |                       |                |                 |                           |           |     |                    |
| Accounts Payable                  | \$_ | -                     | \$_            | 43,131          | \$                        | -         | \$  | 43,131             |
| Total Liabilities                 | _   |                       | _              | 43,131          |                           | -         | _   | 43,131             |
| FUND BALANCES Restricted For:     |     |                       |                |                 |                           |           |     |                    |
| Blue River Improvements & CRCA    | \$  | -                     | \$             | 1,213,372       | \$                        | -         | \$  | 1,213,372          |
| Parks, Trails & Open Space        |     | 129,758               |                | 527,585         |                           | -         |     | 657,343            |
| Marketing                         |     | -                     |                | 98,256          |                           | -         |     | 98,256             |
| Capital Improvements              | _   | -                     | _              | -               |                           | 2,612,663 | _   | 2,612,663          |
| Total Fund Balances               | _   | 129,758               | _              | 1,839,213       |                           | 2,612,663 | _   | 4,581,634          |
| Total Liabilities & Fund Balances | \$_ | 129,758               | \$_            | 1,882,344       | \$                        | 2,612,663 | \$  | 4,624,765          |

## COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - NONMAJOR GOVERNMENTAL FUNDS Year Ended December 31, 2019

|                                      |    |                       | Ca | nit | al Project Fund | le |                           |            | Total<br>Other        |
|--------------------------------------|----|-----------------------|----|-----|-----------------|----|---------------------------|------------|-----------------------|
|                                      | -  | Conservation<br>Trust | Ca | арп | Lodging Tax     | 3  | Development<br>Excise Tax |            | Governmental<br>Funds |
| REVENUES                             | -  |                       |    | _   |                 |    |                           | _          |                       |
| Taxes                                | \$ | -                     | ;  | \$  | 363,982         | \$ | 824,054                   | \$         | 1,188,036             |
| Intergovernmental                    |    | 53,145                |    |     | -               |    | -                         |            | 53,145                |
| Interest                             | -  | 2,372                 |    | _   | 36,164          |    | 51,069                    | -          | 89,605                |
| Total Revenues                       | _  | 55,517                |    | _   | 400,146         |    | 875,123                   | -          | 1,330,786             |
| EXPENDITURES                         |    |                       |    |     |                 |    |                           |            |                       |
| Current:                             |    |                       |    |     |                 |    |                           |            |                       |
| General Government - Marketing       |    | -                     |    |     | 43,838          |    | -                         |            | 43,838                |
| Blue River Restoration               |    | -                     |    |     | 17,135          |    | -                         |            | 17,135                |
| Capital Outlay                       |    | -                     |    |     | 8,728           |    | 130,308                   |            | 139,036               |
| Total Expenditures                   | -  | -                     |    | _   | 69,701          |    | 130,308                   | -          | 200,009               |
| Excess (Deficiency) of Revenues      |    |                       |    |     |                 |    |                           |            |                       |
| Over/(Under) Expenditures            |    | 55,517                |    |     | 330,445         |    | 744,815                   |            | 1,130,777             |
| OTHER FINANCING SOURCES (USES)       |    |                       |    |     |                 |    |                           |            |                       |
| Miscellaneous-Developer Contribution |    | -                     |    |     | -               |    | 73,798                    |            | 73,798                |
| Transfer Out                         | -  |                       |    | _   | (521,512)       |    | -                         | -          | (521,512)             |
| Total Other Financing Sources (Uses) | -  |                       |    | _   | (521,512)       |    | 73,798                    | _          | (447,714)             |
| Net Change in Fund Balance           |    | 55,517                |    |     | (191,067)       |    | 818,613                   |            | 683,063               |
| Fund Balances, Beginning of Year     | _  | 74,241                |    | _   | 2,030,280       |    | 1,794,050                 | . <u>-</u> | 3,898,571             |
| Fund Balances, End of Year           | \$ | 129,758               | :  | \$_ | 1,839,213       | \$ | 2,612,663                 | \$         | 4,581,634             |

### CONSERVATION TRUST FUND BUDGETARY COMPARISON SCHEDULE

Year Ended December 31, 2019

|  |     | Original<br>Budgeted<br>Amounts |         | Final<br>Budgeted<br>Amounts |     | Actual<br>Amounts |     | Variance<br>with Final<br>Budget |
|--|-----|---------------------------------|---------|------------------------------|-----|-------------------|-----|----------------------------------|
| REVENUES   | -   |                                 |         |                              |     |                   | -   |                                  |
| Intergovernmental<br>Interest                        | \$  | 42,000<br>200                   | \$<br>_ | 42,000<br>199                | \$  | 53,145<br>2,372   | \$_ | 11,145<br>2,173                  |
| Total Revenues                                       | _   | 42,200                          | _       | 42,199                       | _   | 55,517            | _   | 13,318                           |
| EXPENDITURES Capital Outlay                          | _   |                                 | _       |                              | _   |                   | _   |                                  |
| Total Expenditures                                   | _   | -                               |         | -                            | _   | -                 | _   | -                                |
| Excess/(Deficiency) of Revenues<br>Over Expenditures |     | 42,200                          |         | 42,199                       |     | 55,517            |     | 13,318                           |
| OTHER FINANCING SOURCES (USES) Transfer Out          | _   |                                 | _       |                              | _   |                   | _   |                                  |
| Net Change in Fund Balance                           |     | 42,200                          |         | 42,199                       |     | 55,517            |     | 13,318                           |
| Fund Balance, Beginning of Year                      | _   | 70,768                          | _       | 74,241                       | _   | 74,241            | _   |                                  |
| Fund Balance, End of Year                            | \$_ | 112,968                         | \$      | 116,440                      | \$_ | 129,758           | \$_ | 13,318                           |

# **LODGING TAX FUND** BUDGETARY COMPARISON SCHEDULE Year Ended December 31, 2019

|  |    | Original<br>Budgeted<br>Amounts |     | Final<br>Budgeted<br>Amounts |     | Actual<br>Amounts |     | Variance<br>with Final<br>Budget |
|--|----|---------------------------------|-----|------------------------------|-----|-------------------|-----|----------------------------------|
| REVENUES   | _  | _                               | _   | _                            | _   |                   | _   |                                  |
| Taxes  | \$ | 324,740                         | \$  | 324,740                      | \$  | 363,982           | \$  | 39,242                           |
| Interest   |    | 4,458                           | _   | 4,457                        | _   | 36,164            | _   | 31,707                           |
| Total Revenues                                   | _  | 329,198                         | _   | 329,197                      | _   | 400,146           | _   | 70,949                           |
| EXPENDITURES                                     |    |                                 |     |                              |     |                   |     |                                  |
| General Government - Marketing                   |    | 49,341                          |     | 49,341                       |     | 43,838            |     | 5,503                            |
| Blue River Restoration                           |    | -                               |     | -                            |     | 17,135            |     | (17,135)                         |
| Capital Outlay                                   | _  | 35,000                          | _   | 35,000                       | _   | 8,728             | _   | 26,272                           |
| Total Expenditures                               | _  | 84,341                          | _   | 84,341                       | _   | 69,701            | _   | 14,640                           |
| Excess of Revenues                               |    |                                 |     |                              |     |                   |     |                                  |
| Over Expenditures                                |    | 244,857                         |     | 244,856                      |     | 330,445           |     | 85,589                           |
| OTHER FINANCING SOURCES (USES) CRCA Distribution |    |                                 |     |                              |     |                   |     |                                  |
| Transfer Out                                     |    | (662,000)                       |     | 521,512                      |     | (521,512)         |     | 1,043,024                        |
|  |    | <u> </u>                        |     |                              | _   |                   |     |                                  |
| Total Other Financing Sources (Uses)             | _  | (662,000)                       | _   | 521,512                      | _   | (521,512)         | _   | 1,043,024                        |
| Net Change in Fund Balance                       |    | (417,143)                       |     | 766,368                      |     | (191,067)         |     | (957,435)                        |
| Fund Balance, Beginning of Year                  |    | 1,072,588                       | _   | 2,030,280                    | _   | 2,030,280         | _   |                                  |
| Fund Balance, End of Year                        | \$ | 655,445                         | \$_ | 2,796,648                    | \$_ | 1,839,213         | \$_ | (957,435)                        |

# DEVELOPMENT EXCISE TAX FUND BUDGETARY COMPARISON SCHEDULE

|                                      |     | Original<br>Budgeted<br>Amounts |     | Final<br>Budgeted<br>Amounts |     | Actual<br>Amounts |     | Variance<br>with Final<br>Budget |
|--------------------------------------|-----|---------------------------------|-----|------------------------------|-----|-------------------|-----|----------------------------------|
| REVENUES                             |     |                                 | _   |                              |     |                   | _   |                                  |
| Taxes                                | \$  | 385,000                         | \$  | 385,000                      | \$  | 824,054           | \$  | 439,054                          |
| Interest                             | _   | 11,000                          | _   | 11,001                       | _   | 51,069            | _   | 40,068                           |
| Total Revenues                       | _   | 396,000                         | _   | 396,001                      | _   | 875,123           | _   | 479,122                          |
| EXPENDITURES                         |     |                                 |     |                              |     |                   |     |                                  |
| Capital Outlay                       |     | 319,000                         |     | 319,000                      |     | 130,308           |     | 188,692                          |
|                                      |     |                                 | _   |                              | _   |                   |     |                                  |
| Total Expenditures                   | _   | 319,000                         | _   | 319,000.00                   | _   | 130,308           | _   | 188,692.00                       |
| Excess of Revenues Over Expenditures |     | 77,000                          |     | 77,001                       |     | 744,815           |     | 667,814                          |
| OTHER FINANCING SOURCES (USES)       |     |                                 |     |                              |     |                   |     |                                  |
| Developer Contribution               | _   | 73,798                          | _   | 73,798                       | _   | 73,798            | _   | -                                |
| Total Other Financing Sources (Uses) | _   | 73,798                          | _   | 73,798                       | _   | 73,798            | _   |                                  |
| Net Change in Fund Balance           |     | 150,798                         |     | 150,799                      |     | 818,613           |     | 667,814                          |
| Fund Balance, Beginning of Year      | _   | 1,581,339                       | _   | 1,794,050                    | _   | 1,794,050         | _   | -                                |
| Fund Balance, End of Year            | \$_ | 1,732,137                       | \$_ | 1,944,849                    | \$_ | 2,612,663         | \$_ | 667,814                          |

# 5A HOUSING FUND BUDGETARY COMPARISON SCHEDULE

|                                 |     | Original<br>Budgeted<br>Amounts |     | Final<br>Budgeted<br>Amounts |    | Actual<br>Amounts |     | Variance<br>with Final<br>Budget |
|---------------------------------|-----|---------------------------------|-----|------------------------------|----|-------------------|-----|----------------------------------|
| REVENUES                        | _   |                                 | _   |                              |    |                   | _   |                                  |
| Intergovernmental               | \$  | 1,922,296                       | \$  | 1,922,299                    | \$ | 2,216,366         | \$  | 294,067                          |
| Licenses, Permits & Fees        |     | 200,000                         |     | 200,000                      |    | 540,767           |     | 340,767                          |
| Charges for Services            |     | -                               |     | -                            |    | -                 |     | -                                |
| Interest                        | _   | 23,001                          | -   | 23,001                       | _  | 41,639            | _   | 18,638                           |
| Total Revenues                  | _   | 2,145,297                       | _   | 2,145,300                    | _  | 2,798,772         | _   | 653,472                          |
| EXPENDITURES                    |     |                                 |     |                              |    |                   |     |                                  |
| Housing Administrative Fees     |     | 51,000                          |     | 51,000                       |    | 48,293            |     | 2,707                            |
| Capital Outlay                  |     | 500,000                         |     | 750,000                      |    | 262,213           |     | 487,787                          |
| Housing Programs                | _   | 1,441,604                       | _   | 2,634,999                    | _  | 2,667,886         | _   | (32,887)                         |
| Total Expenditures              | _   | 1,992,604                       | _   | 3,435,999                    |    | 2,978,392         | _   | 457,607                          |
| Net Change in Fund Balance      |     | 152,693                         |     | (1,290,699)                  |    | (179,620)         |     | 1,111,079                        |
| Fund Balance, Beginning of Year | _   | 1,934,316                       | _   | 1,715,468                    | _  | 1,715,468         | _   |                                  |
| Fund Balance, End of Year       | \$_ | 2,087,009                       | \$_ | 424,769                      | \$ | 1,535,848         | \$_ | 1,111,079                        |

# SALES TAX CAPITAL IMPROVEMENT FUND BUDGETARY COMPARISON SCHEDULE

| DEVENUES   |     | Original<br>Budgeted<br>Amounts | _  | Final<br>Budgeted<br>Amounts   | _   | Actual<br>Amounts              | _   | Variance<br>with Final<br>Budget |
|--|-----|---------------------------------|----|--------------------------------|-----|--------------------------------|-----|----------------------------------|
| REVENUES Taxes Grants/Donations Interest                                       | \$  | 3,492,396<br>607,000<br>52,098  | \$ | 3,492,396<br>250,000<br>52,098 | \$  | 3,784,635<br>276,994<br>76,459 | \$  | 292,239<br>26,994<br>24,361      |
| Total Revenues   | _   | 4,151,494                       | -  | 3,794,494                      | _   | 4,138,088                      | _   | 343,594                          |
| EXPENDITURES Capital Outlay  |     | 5,294,209                       |    | 6,289,709                      |     | 4,049,652                      |     | 2,240,057                        |
| Debt Services: Principal Interest & Fiscal Charges                             | _   | 547,130<br>73,904               | _  | 547,130<br>73,904              | _   | 547,129<br>73,908              | _   | 1<br>(4)                         |
| Total Expenditures   | _   | 5,915,243                       | -  | 6,910,743                      | _   | 4,670,689                      | _   | 2,240,054                        |
| Excess (Deficiency) of Revenues<br>Over Expenditures                           | _   | (1,763,749)                     | -  | (3,116,249)                    | _   | (532,601)                      | _   | 2,583,648                        |
| OTHER FINANCING SOURCES/USES Sale of Capital Assets Transfers In Transfers Out | _   | 62,502<br>662,000<br>-          | _  | 62,501<br>521,512<br>-         | _   | 127,989<br>521,512             | _   | 65,488<br>-<br>-                 |
| Total Other Financing Sources  | _   | 724,502                         | -  | 584,013                        | _   | 649,501                        | _   | 65,488                           |
| Net Change in Fund Balance   |     | (1,039,247)                     |    | (2,532,236)                    |     | 116,900                        |     | 2,649,136                        |
| Fund Balance, Beginning of Year  | _   | 3,049,224                       | -  | 2,865,260                      | _   | 2,865,260                      | _   |                                  |
| Fund Balance, End of Year  | \$_ | 2,009,977                       | \$ | 333,024                        | \$_ | 2,982,160                      | \$_ | 2,649,136                        |

# URBAN RENEWAL AUTHORITY FUND BUDGETARY COMPARISON SCHEDULE

|                                 |     | Original<br>Budgeted<br>Amounts |     | Final<br>Budgeted<br>Amounts |     | Actual<br>Amounts |     | Variance<br>with Final<br>Budget |  |
|---------------------------------|-----|---------------------------------|-----|------------------------------|-----|-------------------|-----|----------------------------------|--|
| REVENUES                        | _   |                                 | _   |                              |     |                   | _   |                                  |  |
| Taxes                           | \$  | 160,000                         | \$  | 160,000                      | \$  | 166,520           | \$  | 6,520                            |  |
| Interest                        | _   |                                 |     |                              | _   | 7,166             | _   | 7,166                            |  |
| Total Revenues                  | _   | 160,000                         | _   | 160,000                      | _   | 173,686           | _   | 13,686                           |  |
| EXPENDITURES                    |     |                                 |     |                              |     |                   |     |                                  |  |
| Urban Renewal                   | _   | 30,000                          | _   | 80,000                       | _   | 73,609            | _   | 6,391                            |  |
| Total Expenditures              | _   | 30,000                          | _   | 80,000                       | _   | 73,609            | _   | 6,391                            |  |
|                                 |     |                                 |     |                              |     |                   |     |                                  |  |
| Net Change in Fund Balance      |     | 130,000                         |     | 80,000                       |     | 100,077           |     | 20,077                           |  |
| Fund Balance, Beginning of Year | _   | 153,276                         | _   | 150,693                      | _   | 150,693           | _   | -                                |  |
| Fund Balance, End of Year       | \$_ | 283,276                         | \$_ | 230,693                      | \$_ | 250,770           | \$_ | 20,077                           |  |

### **Enterprise Funds**

Enterprise funds are used to account for operations that are financed and operated in a manner similar to private business enterprises - where the intent of the government's council is that the costs of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or where the government's council has decided that periodic determination of net income is appropriate for accountability purposes.

Water Fund - This fund is used to account for the provision of water service for the Town.

Sewer Fund - This fund is used to account for the provision of sewer service for the Town.

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# WATER FUND BUDGETARY COMPARISON SCHEDULE

| REVENUES                                | _   | Original<br>Budgeted<br>Amounts | _   | Final<br>Budgeted<br>Amounts | _   | Actual<br>Amounts | _   | Variance<br>with Final<br>Budget |
|---|-----|---------------------------------|-----|------------------------------|-----|-------------------|-----|----------------------------------|
| User Fees                               | Φ.  | 4 405 704                       | Φ   | 4 405 704                    | \$  | 4 000 004         | \$  | 00.202                           |
|   | \$  | 1,195,734                       | \$  | 1,195,731                    | Ф   | 1,286,034         | Ф   | 90,303                           |
| Charges for Services                    |     | 79,998                          |     | 9,998                        |     | 6,775             |     | (3,223)                          |
| Tap Fees                                |     | 695,999                         |     | 1,150,000                    |     | 1,511,164         |     | 361,164                          |
| Interest                                | _   | 9,500                           | _   | 9,500                        | _   | 63,742            | _   | 54,242                           |
| Total Revenues                          | _   | 1,981,231                       | _   | 2,365,229                    | _   | 2,867,715         | _   | 502,486                          |
| EXPENSES                                |     |                                 |     |                              |     |                   |     |                                  |
| Operations                              |     | 987,214                         |     | 1,089,647                    |     | 1,122,743         |     | (33,096)                         |
| Maintenance                             |     | 291,501                         |     | 346,499                      |     | 210,993           |     | 135,506                          |
| Contractual Services                    |     | 37,099                          |     | 37,099                       |     | 29,428            |     | 7,671                            |
| Capital Outlay                          | _   | 40,000                          | _   | 640,000                      | _   | 479,157           | _   | 160,843                          |
| Total Expenses                          | _   | 1,355,814                       | _   | 2,113,245                    | _   | 1,842,321         | _   | 270,924                          |
| Excess (Deficiency) of Revenues         |     |                                 |     |                              |     |                   |     |                                  |
| Over Expenditures                       | _   | 625,417                         | _   | 251,984                      | _   | 1,025,394         | _   | 773,410                          |
| Change in Net Position, Budgetary Basis | \$_ | 625,417                         | \$_ | 251,984                      |     | 1,025,394         | \$_ | 773,410                          |
| ADJUSTMENTS TO GAAP BASIS               |     |                                 |     |                              |     |                   |     |                                  |
| Capital Outlay                          |     |                                 |     |                              |     | 479,157           |     |                                  |
| Depreciation Expense                    |     |                                 |     |                              |     | (935,975)         |     |                                  |
| Contributed Capital from Developers     |     |                                 |     |                              |     | 652,652           |     |                                  |
| Gain on Sale of Capital Assets          |     |                                 |     |                              | _   | 20,200            |     |                                  |
| Change in Net Position, GAAP Basis      |     |                                 |     |                              | \$_ | 1,241,428         |     |                                  |

# **SEWER FUND** BUDGETARY COMPARISON SCHEDULE Year Ended December 31, 2019

| REVENUES  | _   | Original<br>Budgeted<br>Amounts | _           | Final<br>Budgeted<br>Amounts | _   | Actual<br>Amounts | _           | Variance<br>with Final<br>Budget              |
|---|-----|---------------------------------|-------------|------------------------------|-----|-------------------|-------------|---|
| User Fees   | \$  | 1,448,636                       | \$          | 1,448,640                    | \$  | 1,580,867         | \$          | 132,227                                       |
| Charges for Services                              | Φ   | 3,000                           | Φ           | 3,000                        | φ   | 1,560,667         | φ           | (3,000)                                       |
| Tap Fees  |     | 574,201                         |             | 950,000                      |     | 1,244,573         |             | (3,000)<br>294,573                            |
| Interest  |     | ,                               |             | •                            |     |                   |             | ,   |
| merest  | -   | 124,001                         | -           | 120,001                      | _   | 89,038            | _           | (30,963)                                      |
| Total Revenues                                    | _   | 2,149,838                       | _           | 2,521,641                    | _   | 2,914,478         | _           | 392,837                                       |
| EXPENSES  |     |                                 |             |                              |     |                   |             |   |
| Operations  |     | 422.737                         |             | 457,752                      |     | 489,093           |             | (31,341)                                      |
| Maintenance                                       |     | 39,999                          |             | 90,000                       |     | 27,047            |             | 62,953  |
| Contractual Services                              |     | 1,006,945                       |             | 1,006,945                    |     | 970,584           |             | 36,361  |
| Capital Outlay                                    |     | 25,000                          |             | 25,000                       |     | 69,197            |             | (44,197)                                      |
| '   | _   | <u> </u>                        | _           | ,                            | _   |                   | _           | <u>, , , , , , , , , , , , , , , , , , , </u> |
| Total Expenses                                    | _   | 1,494,681                       | _           | 1,579,697                    | _   | 1,555,921         | _           | 23,776  |
| Excess (Deficiency) of Revenues Over Expenditures | _   | 655,157                         | _           | 941,944                      |     | 1,358,557         | _           | 416,613                                       |
| Change in Net Position, Budgetary Basis           | \$_ | 655,157                         | \$ <u>_</u> | 941,944                      |     | 1,358,557         | \$ <u>_</u> | 416,613                                       |
| ADJUSTMENTS TO GAAP BASIS                         |     |                                 |             |                              |     |                   |             |   |
| Capital Outlay                                    |     |                                 |             |                              |     | 69,197            |             |   |
| Depreciation Expense                              |     |                                 |             |                              |     | (563,574)         |             |   |
| Contributed Capital from Developers               |     |                                 |             |                              |     | 529,881           |             |   |
| Equity Gain in Joint Sewer Authority Investment   |     |                                 |             |                              | _   | 174,842           |             |   |
| Change in Net Position, GAAP Basis                |     |                                 |             |                              | \$_ | 1,568,903         |             |   |

### **Internal Service Funds**

Internal Service Funds are used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the governmental unit, or to other governmental units, on a cost-reimbursement basis.

Health & Short-Term Disability Fund – This fund is used to account for the first \$65,000 in medical claims per claimant per year and short-term disability claims. The claims related premiums are paid into this fund to cover the claims which are paid through a third party administrator.

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# HEALTH & SHORT-TERM DISABILITY CLAIMS FUND BUDGETARY COMPARISON SCHEDULE

|                                 |     | Original<br>Budgeted<br>Amounts |    | Final Budgeted Actual Amounts Amounts |    |           | Variance<br>with Final<br>Budget |           |
|---------------------------------|-----|---------------------------------|----|---------------------------------------|----|-----------|----------------------------------|-----------|
| REVENUES                        | _   |                                 | -  |                                       | -  |           | -                                |           |
| Charges for Services            | \$  | 783,790                         | \$ | 783,790                               | \$ | 1,285,451 | \$                               | 501,661   |
| Interest                        |     | 2,500                           |    | 2,500                                 |    | 4,539     |                                  | 2,039     |
| Miscellaneous                   | _   | 1,000                           | -  | 1,000                                 | -  | 5,697     | -                                | 4,697     |
| Total Revenues                  | _   | 787,290                         | -  | 787,290                               | -  | 1,295,687 | _                                | 508,397   |
| EXPENSES                        |     |                                 |    |                                       |    |           |                                  |           |
| Claims                          |     | 735,100                         |    | 717,505                               |    | 1,409,580 |                                  | (692,075) |
| Wellness Program                |     | 25,000                          |    | 25,000                                |    | 28,704    |                                  | (3,704)   |
| Miscellaneous                   | _   | 650                             | -  | 650                                   | -  | 566       | -                                | 84        |
| Total Expenses                  | _   | 760,750                         | -  | 743,155                               | -  | 1,438,850 | _                                | (695,695) |
| Change in Net Position          |     | 26,540                          |    | 44,135                                |    | (143,163) |                                  | (187,298) |
| Net Position, Beginning of Year | _   | 246,578                         | -  | 443,378                               | -  | 443,378   | _                                |           |
| Net Position, End of Year       | \$_ | 273,118                         | \$ | 487,513                               | \$ | 300,215   | \$_                              | (187,298) |

# $\frac{\text{STATEMENT OF CHANGES IN ASSETS AND LIABILITIES}}{\text{AGENCY FUND}}$

|   | _   | Balance<br>January 1, 2019 | _   | Increases | _   | Decreases   | _   | Balance<br>December 31, 2019 |
|---|-----|----------------------------|-----|-----------|-----|-------------|-----|------------------------------|
| Joint Sewer Authority ASSETS Cash and Investments | \$  | 6,363,402                  | \$  | 2,924,517 | \$  | (2,555,096) | \$  | 6,732,823                    |
| Total Assets                                      | \$_ | 6,363,402                  | \$_ | 2,924,517 | \$_ | (2,555,096) | \$  | 6,732,823                    |
| LIABILITIES<br>Funds Held for Authority           | \$_ | 6,363,402                  | \$_ | 2,924,517 | \$_ | (2,555,096) | \$_ | 6,732,823                    |
| Total Liabilities                                 | \$_ | 6,363,402                  | \$_ | 2,924,517 | \$_ | (2,555,096) | \$  | 6,732,823                    |

### STATISTICAL SECTION

(Unaudited)

This part of the Town of Silverthorne's comprehensive annual financial report presents detailed information as a context for understanding this year's financial statements, note disclosures and supplementary information. This section includes data for the Town (i.e., the primary government) and the business-type funds. This information has not been audited by the independent auditor.

| Contents  | Schedules        | Pages   |
|---|------------------|---------|
| Financial Trends  These tables contain trend information that may assist the reader in assessing the Town's current financial performance by placing it in historical perspective.  | 1-8              | 80-89   |
| Revenue Capacity  These tables contain information that may assist the reader in assessing the viability of the Town's most significant "own-source" revenues.  | 9-15             | 90-93   |
| Debt Capacity  These tables present information that may assist the reader in analyzing the affordability of the Town's current levels of outstanding debt and the Town's abil to issue additional debt in the future.            | 16-19<br>ity     | 94-97   |
| Demographic and Economic Information  These tables offer economic and demographic indicators that are commonly used for financial analysis and depict the Town's present and ongoing financial seconds.                           | 20-22<br>status. | 98-99   |
| Operating Information  These tables contain service and infrastructure indicators that represent how the information in the Town's financial statements relates to the services the Town provides and the activities it performs. | 23-24            | 100-102 |

#### Town of Silverthorne, Colorado Government-wide Net Position by Category Last Ten Fiscal Years (accrual basis of accounting)

| Source   | 2010                     | 2011                                | 2012   | 2013   | 2014   | 2015  | 2016   | 2017   | 2018   | 2019   |
|--|--------------------------|-------------------------------------|--|--|--|---|--|--|--|--|
| Governmental Activities  |                          |                                     |  |  |  |   |  |  |  |  |
| Net Investment in Capital Assets<br>Restricted<br>Restricted for: (1)                                | \$ 40,917,450<br>253,108 | \$ 41,837,491<br>-                  | \$ 43,533,197<br>-                           | \$ 46,177,806<br>-                           | \$ 45,104,372<br>-                                 | \$ 45,798,581<br>-                                  | \$ 45,863,329<br>-                                     | \$ 52,216,856<br>-                                     | \$ 57,761,700<br>-                                       | \$ 64,539,566<br>-                                       |
| Emergency Trail Easements  | -                        | 258,084<br>-                        | 266,008                                      | 421,023<br>386,461                           | 434,517  | 467,218   | 510,785<br>-   | 632,415  | 655,261  | 715,107  |
| Blue River Improvements Parks, Trails & Open Space Marketing Affordable Housing Capital Improvements | -<br>-<br>-              | 157,948<br>40,625<br>-<br>2,128,797 | 68,314<br>81,448<br>44,331<br>-<br>3,148,262 | 68,323<br>61,325<br>42,994<br>-<br>2,070,935 | 268,379<br>23,620<br>48,997<br>34,441<br>2,446,972 | 268,853<br>90,929<br>84,934<br>529,059<br>2,188,396 | 270,361<br>309,921<br>91,193<br>1,087,223<br>4,278,404 | 272,850<br>491,730<br>85,477<br>2,356,814<br>6,968,302 | 1,208,970<br>809,585<br>85,966<br>1,715,468<br>4,810,003 | 1,213,372<br>657,343<br>98,256<br>1,535,848<br>5,845,593 |
| Unrestricted  Subtotal Governmental Activities   | 7,392,136                | 5,445,153                           | 5,919,695                                    | 6,727,071                                    | 9,471,179  | 10,662,103  | 10,329,479   | 11,253,117   | 11,662,617   | 13,382,248   |
| Net Position   | 48,562,694               | 49,868,098                          | 53,061,255                                   | 55,955,938                                   | 57,832,477   | 60,090,073  | 62,740,695   | 74,277,561   | 78,709,570   | 87,987,333   |
| Business-type Activities<br>Net Investment in Capital Assets (2)<br>Unrestricted                     | 21,312,175<br>11,905,165 | 20,957,378<br>12,190,736            | 20,831,886<br>12,082,221                     | 22,425,901<br>13,122,888                     | 22,920,439<br>13,099,229                           | 22,303,504<br>14,492,431                            | 21,442,855<br>16,421,066                               | 26,395,123<br>15,140,798                               | 32,527,905<br>16,022,236                                 | 32,759,242<br>18,592,644                                 |
| Subtotal Business-type Activities  | 33,217,340               | 33,148,114                          | 32,914,107                                   | 35,548,789                                   | 36,019,668   | 36,795,935  | 37,863,921   | 41,535,921   | 48,550,141   | 51,351,886   |
| Primary Government   |                          |                                     |  |  |  |   |  |  |  |  |
| Net Investment in Capital Assets<br>Restricted<br>Restricted for: (1)                                | 62,229,625<br>253,108    | 62,794,869<br>-                     | 64,365,083<br>-                              | 68,603,707<br>-                              | 68,024,811<br>-                                    | 68,102,085<br>-                                     | 67,306,184<br>-  | 78,611,979<br>-  | 90,289,605   | 97,298,808<br>-  |
| Emergency<br>Trail Easements   | -                        | 258,084                             | 266,008                                      | 421,023<br>386,461                           | 434,517<br>-                                       | 467,218<br>-  | 510,785<br>-   | 632,415<br>-   | 655,261<br>-   | 715,107<br>-   |
| Blue River Improvements<br>Parks, Trails & Open Space<br>Marketing                                   | -<br>-                   | -<br>157,948<br>40,625              | 68,314<br>81,448<br>44,331                   | 68,323<br>61,325<br>42,994                   | 268,379<br>23,620<br>48,997                        | 268,853<br>90,929<br>84,934                         | 270,361<br>309,921<br>91,193                           | 272,850<br>491,730<br>85,477                           | 1,208,970<br>809,585<br>85,966                           | 1,213,372<br>657,343<br>98,256                           |
| Affordable Housing<br>Capital Improvements<br>Unrestricted   | -<br>-<br>19,297,301     | 2,128,797<br>17,635,889             | 3,148,262<br>18,001,916                      | 2,070,935<br>19,849,959                      | 34,441<br>2,446,972<br>22,570,408                  | 529,059<br>2,188,396<br>25,154,534                  | 1,087,223<br>4,278,404<br>26,750,545                   | 2,356,814<br>6,968,302<br>26,393,915                   | 1,715,468<br>4,810,003<br>27,684,853                     | 1,535,848<br>5,845,593<br>31,974,892                     |
| Total Primary Government<br>Net Position   | \$ 81,780,034            | \$ 83,016,212                       | \$ 85,975,362                                | \$ 91,504,727                                | \$ 93,852,145                                      | \$ 96,886,008                                       | \$ 100,604,616   | \$ 115,813,482   | \$ 127,259,711   | \$ 139,339,219   |

<sup>(1)</sup> Required for GASB 54, implemented in FY2011.(2) There is no capital related debt for business-type activities.

# Town of Silverthorne, Colorado Changes in Net Position - Governmental Activities Last Ten Fiscal Years (accrual basis of accounting)

| Source                                | 2010         | 2011         | 0010         |              |              |              |              |               |              |              |
|---------------------------------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|---------------|--------------|--------------|
|                                       |              |              | 2012         | 2013         | 2014         | 2015         | 2016         | 2017          | 2018         | 2019         |
| Expenses:                             |              |              |              |              |              |              |              |               |              |              |
| General Government                    | \$ 1,536,770 | \$ 1,670,910 | \$ 1,872,746 | \$ 2,241,236 | \$ 1,935,134 | \$ 2,312,724 | \$ 2,747,399 | \$ 2,642,943  | \$ 2,559,056 | \$ 2,518,771 |
| Public Safety                         | 1,832,321    | 1,740,615    | 1,837,454    | 1,890,569    | 1,928,658    | 1,888,198    | 2,031,902    | 2,211,154     | 2,289,344    | 2,826,860    |
| Public Works                          | 3,411,665    | 3,489,925    | 3,726,877    | 3,956,584    | 4,538,704    | 4,315,694    | 4,468,632    | 4,502,614     | 4,923,284    | 5,762,932    |
| Community Development                 | 719.689      | 780,753      | 746,989      | 844,004      | 917,763      | 925,638      | 1,057,165    | 1,015,199     | 1,057,047    | 1,325,116    |
| Recreation & Culture                  | 3,038,923    | 3,049,233    | 3,241,437    | 3,214,835    | 3,419,012    | 3,897,197    | 4,042,014    | 4,634,365     | 4,986,296    | 5,542,825    |
| Urban Renewal                         | 3,030,323    | 3,043,233    | 3,241,437    | 25,386       | 30,967       | 2,298        | 800          | 6,491         | 33,916       | 73,609       |
| Housing                               | 84,104       | 42,821       | 37,444       | 61,489       | 44,081       | 32,575       | 40,652       | 107,832       | 107,922      | 2,716,179    |
|                                       | ,            | ,            | 37,444       | 01,409       | 44,001       |              | ,            |               |              |              |
| Interest on Long-Term Debt            | 7,576        | 2,417        |              |              |              | 3,167        | 46,876       | 105,834       | 71,526       | 70,633       |
| Total Expenses                        | 10,631,048   | 10,776,674   | 11,462,947   | 12,234,103   | 12,814,319   | 13,377,491   | 14,435,440   | 15,226,432    | 16,028,390   | 20,836,924   |
| Program Revenues:                     |              |              |              |              |              |              |              |               |              |              |
| Charges for Services                  |              |              |              |              |              |              |              |               |              |              |
| General Government                    | 205,876      | 243,697      | 334,442      | 354,339      | 431,398      | 587,756      | 632,652      | 1,108,707     | 845,017      | 1,205,961    |
| Public Safety                         | 143.689      | 139.631      | 133,987      | 175,426      | 156.672      | 167,225      | 129,639      | 139,285       | 116,819      | 133,083      |
| Public Works                          | 76,318       | 78,318       | 102,056      | 80,150       | 78,765       | 79,487       | 81,037       | 84,636        | 90,097       | 217,738      |
| Community Development                 | 200,217      | 219,989      | 151,940      | 408,477      | 345,634      | 438,838      | 681,801      | 597,868       | 677,882      | 1,139,050    |
| Recreation & Culture                  | 1,583,607    | 1,692,136    | 1,708,500    | 1,848,633    | 1,890,066    | 2,067,382    | 2,175,423    | 2,303,049     | 2,400,381    | 2,541,083    |
| Housing                               | -,000,007    | -,002,.00    | -,,,,,,,,,,  | 130,757      | 216,458      | 232,560      | 283,466      | 264,167       | 267,525      | 540,767      |
| Operating Grants & Contributions      | 252,062      | 452,588      | 421,313      | 473,856      | 489,073      | 416,907      | 351,748      | 380,463       | 469,152      | 373,639      |
| Capital Grants & Contributions        | 106,017      | 318,192      | 2,537,671    | 1,320,774    | 266,083      | 288,657      | 357,611      | 5,656,864     | 3,257,943    | 8,773,310    |
| Total Program Revenues                | 2,567,786    | 3,144,551    | 5,389,909    | 4,792,412    | 3,874,149    | 4,278,812    | 4,693,376    | 10,535,039    | 8,124,816    | 14,924,630   |
| Net (Expenses)/Revenues               | (8,063,262)  | (7,632,123)  | (6,073,038)  | (7,441,691)  | (8,940,170)  | (9,098,679)  | (9,742,064)  | (4,691,393)   | (7,903,574)  | (5,912,294)  |
| General Revenues & Transfers:         |              |              |              |              |              |              |              |               |              |              |
| Taxes:                                |              |              |              |              |              |              |              |               |              |              |
| Sales Taxes for General Purpose       | 5,292,277    | 5,430,076    | 5,717,520    | 6,319,207    | 6,649,243    | 7,164,905    | 7,539,125    | 7,924,041     | 8,200,398    | 8,901,510    |
| Sales Taxes for Capital & Debt        | 2,202,647    | 2,321,097    | 2,443,476    | 2,664,399    | 2,779,772    | 3,008,841    | 3,184,953    | 3,260,874     | 3,448,369    | 3,784,635    |
| Lodging Tax                           | 120,602      | 128,803      | 126,856      | 141,420      | 160,594      | 187,720      | 266,832      | 287,181       | 320,265      | 363,982      |
| Franchise Taxes                       | 231,610      | 233,638      | 227,469      | 258,518      | 274,436      | 280,925      | 270,551      | 278,160       | 282,765      | 293,173      |
| Development Excise Tax                | 96,986       | 105,958      | 129,080      | 409,336      | 231,332      | 350,438      | 663,574      | 501,663       | 599,174      | 824.054      |
| Other Taxes                           | -            | -            | -            | -            | 136,301      | 153,612      | 212,164      | 220,789       | 262,183      | 360,672      |
| Grants & Contributions not Restricted | 360,206      | 150,967      | 49,288       | 54,361       | 103,539      | 97,353       | 95,743       | 88,731        | 94,090       | 107,327      |
| Investment Income                     | 91,096       | 47,392       | 42,473       | 24,124       | 20,204       | 20,294       | 62,718       | 126,305       | 324,205      | 432,443      |
| Gain on Sales of Capital Assets       | -            | ,552         | 22,339       | 18,281       | 199,799      | 42,625       | 62,287       | 1,134,409     | 55,273       | 41,915       |
| Miscellaneous                         | 182,165      | 177,218      | 204,454      | 37,353       | 261,489      | 49,562       | 34,739       | 156,106       | 998,861      | 80,346       |
| Transfers                             | 282,915      | 342,378      | 303,240      | 409,375      |              | -            | -            | 2,250,000     | (2,250,000)  |              |
| Total General Revenues & Transfers    | 8,860,504    | 8,937,527    | 9,266,195    | 10,336,374   | 10,816,709   | 11,356,275   | 12,392,686   | 16,228,259    | 12,335,583   | 15,190,057   |
| Change in Net Position                | \$ 797,242   | \$ 1,305,404 | \$ 3,193,157 | \$ 2,894,683 | \$ 1,876,539 | \$ 2,257,596 | \$ 2,650,622 | \$ 11,536,866 | \$ 4,432,009 | \$ 9,277,763 |

# Town of Silverthorne, Colorado Changes in Net Position - Business-type Activities Last Ten Fiscal Years (accrual basis of accounting)

| Source   | 2010   | 2011   | 2012   | 2013   | 2014   | 2015   | 2016   | 2017   | 2018   | 2019   |
|--|--|--|--|--|--|--|--|--|--|--|
| Expenses:<br>Water<br>Sewer  | \$1,161,340<br>1,191,002                     | \$1,143,688<br>1,423,734                     | \$1,354,773<br>1,247,906                     | \$1,307,263<br>1,236,203                       | \$1,611,244<br>1,366,990                     | \$1,763,394<br>1,307,929                         | \$1,896,289<br>1,490,060                         | \$ 1,981,577<br>1,646,160                        | \$ 2,025,905<br>1,864,471                        | \$ 2,307,721<br>2,050,302                        |
| Total Expenses   | 2,352,342                                    | 2,567,422                                    | 2,602,679                                    | 2,543,466                                      | 2,978,234                                    | 3,071,323  | 3,386,349  | 3,627,737  | 3,890,376  | 4,358,023  |
| Program Revenues: Charges for Services Water Sewer Capital Grants & Contributions  Total Program Revenues          | 963,413<br>1,078,408<br>275,185<br>2,317,006 | 935,373<br>1,138,130<br>741,708<br>2,815,211 | 947,202<br>1,149,668<br>517,458<br>2,614,328 | 909,877<br>1,167,496<br>3,356,775<br>5,434,148 | 950,644<br>1,224,868<br>951,489<br>3,127,001 | 1,038,816<br>1,269,538<br>1,019,012<br>3,327,366 | 1,166,615<br>1,329,075<br>1,811,304<br>4,306,994 | 1,150,367<br>1,384,367<br>6,826,900<br>9,361,634 | 1,356,463<br>1,905,113<br>5,159,389<br>8,420,965 | 1,292,809<br>1,580,867<br>3,938,270<br>6,811,946 |
| Net (Expenses)/Revenues  | (35,336)                                     | 247,789                                      | 11,649                                       | 2,890,682                                      | 148,767                                      | 256,043  | 920,645  | 5,733,897  | 4,530,589  | 2,453,923  |
| General Revenues & Transfers:<br>Investment Income<br>Gain on Sale of Capital Assets<br>Miscellaneous<br>Transfers | 36,005<br>-<br>215,406<br>(282,915)          | 25,363<br>-<br>-<br>-<br>(342,378)           | 23,217<br>-<br>34,367<br>(303,240)           | 14,310<br>15,042<br>124,023<br>(409,375)       | 12,289<br>9,108<br>300,715                   | 10,145<br>8,000<br>502,079                       | 27,820<br>-<br>119,521<br>-                      | 44,685<br>-<br>143,418<br>(2,250,000)            | 89,483<br>-<br>144,148<br>2,250,000              | 152,780<br>20,200<br>174,842                     |
| Total General Revenues & Transfers   | (31,504)                                     | (317,015)                                    | (245,656)                                    | (256,000)                                      | 322,112                                      | 520,224  | 147,341  | (2,061,897)                                      | 2,483,631  | 347,822  |
| Change in Net Position   | \$ (66,840)                                  | \$ (69,226)                                  | \$ (234,007)                                 | \$2,634,682                                    | \$ 470,879                                   | \$ 776,267                                       | \$1,067,986                                      | \$3,672,000                                      | \$7,014,220                                      | \$2,801,745                                      |

### Town of Silverthorne, Colorado Changes in Net Position - Proprietary Funds Last Ten Fiscal Years (accrual basis of accounting)

| Source   | 2010                           | 2011                           | 2012                           | 2013                             | 2014                          | 2015                            | 2016                            | 2017                            | 2018                            | 2019                            |
|--|--------------------------------|--------------------------------|--------------------------------|----------------------------------|-------------------------------|---------------------------------|---------------------------------|---------------------------------|---------------------------------|---------------------------------|
| Operating Revenues: Users Fees Charges for Services  | \$2,032,061<br>9,760           | \$2,061,699<br>11,804          | \$2,088,388<br>8,482           | \$2,068,686<br>8,687             | \$2,157,860<br>17,652         | \$2,295,516<br>12,838           | \$2,429,279<br>66,411           | \$2,517,008<br>17,726           | \$2,817,807<br>6,489            | \$2,866,901<br>6,775            |
| Total Operating Revenues   | 2,041,821                      | 2,073,503                      | 2,096,870                      | 2,077,373                        | 2,175,512                     | 2,308,354                       | \$2,495,690                     | \$2,534,734                     | \$2,824,296                     | \$2,873,676                     |
| Operating Expenses: Operations Maintenance Contractual Services  | 501,184<br>159,665<br>872,484  | 518,748<br>199,856<br>857,304  | 530,359<br>359,048<br>882,193  | 562,240<br>236,744<br>866,492    | 944,393<br>341,765<br>754,592 | 1,015,303<br>424,514<br>676,369 | 1,211,639<br>344,196<br>511,766 | 1,197,677<br>415,884<br>556,334 | 1,379,576<br>261,793<br>540,151 | 1,611,832<br>238,040<br>620,889 |
| Depreciation and Amortization  | 819,009                        | 954,880                        | 817,881                        | 875,017                          | 939,766                       | 962,926                         | 980,658                         | 1,106,436                       | 1,359,972                       | 1,499,549                       |
| Total Operating Expenses   | 2,352,342                      | 2,530,788                      | 2,589,481                      | 2,540,493                        | 2,980,516                     | 3,079,112                       | 3,048,259                       | 3,276,331                       | 3,541,492                       | 3,970,310                       |
| Operating Income (Loss)  | (310,521)                      | (457,285)                      | (492,611)                      | (463,120)                        | (805,004)                     | (770,758)                       | (552,569)                       | (741,597)                       | (717,196)                       | (1,096,634)                     |
| Non-Operating Revenues/(Expenses): Interest Revenue Gain/(Loss) on Disposal of Capital Assets Opportunity Fees Equity Income in Joint Sewer                | 36,005<br>-<br>-               | 25,363<br>(11,371)<br>-        | 23,217<br>(7,917)<br>-         | 14,310<br>15,042<br>-            | 12,289<br>9,108<br>-          | 10,145<br>8,000<br>-            | 27,820<br>-<br>-                | 44,685<br>-<br>-                | 89,483<br>-<br>437,280          | 152,780<br>20,200<br>-          |
| Authority Investment AMP Fees to JSA (1)   | 215,406                        | (40,639)                       | 34,367                         | 124,023                          | 300,715                       | 502,079                         | 119,521<br>(333,711)            | 143,418<br>(348,218)            | 144,148<br>(363,355)            | 174,842<br>(379,123)            |
| Total Non-Operating Revenues/(Expenses)  | 251,411                        | (26,647)                       | 49,667                         | 153,375                          | 322,112                       | 520,224                         | (186,370)                       | (160,115)                       | 307,556                         | (31,301)                        |
| Income (Loss) Before Transfers & Capital Contributions   | (59,110)                       | (483,932)                      | (442,944)                      | (309,745)                        | (482,892)                     | (250,534)                       | (738,939)                       | (901,712)                       | (409,640)                       | (1,127,935)                     |
| Transfer out to General Fund<br>Transfer out to Capital Improvement Fund<br>Transfers in from Capital Improvement Fund<br>Tap Fees & Capital Contributions | (282,915)<br>-<br>-<br>275,185 | (342,378)<br>-<br>-<br>741,708 | (303,240)<br>-<br>-<br>517,458 | (409,375)<br>-<br>-<br>3,356,775 | -<br>-<br>-<br>951,489        | -<br>-<br>-<br>1,019,012        | -<br>-<br>-<br>-                | (2,250,000)<br>-<br>6,826,900   | 2,250,000<br>5,159,389          | 3,938,270                       |
| Change in Net Position   | (\$66,840)                     | (\$84,602)                     | (\$228,726)                    | \$2,637,655                      | \$468,597                     | \$768,478                       | (738,939)                       | 3,675,188                       | 6,999,749                       | 2,810,335                       |

<sup>(1)</sup> JSA AMP Fees reported as non-operating expenses beginning in 2016.

### Town of Silverthorne, Colorado Changes in Net Position - Total Last Ten Fiscal Years (accrual basis of accounting)

| Source   | 2010                  | 2011                   | 2012                   | 2013                    | 2014                  | 2015                  | 2016                  | 2017                      | 2018                    | 2019                  |
|--|-----------------------|------------------------|------------------------|-------------------------|-----------------------|-----------------------|-----------------------|---------------------------|-------------------------|-----------------------|
| Expenses: Governmental Activities  | \$ 10,631,048         | \$ 10,776,674          | \$ 11,462,947          | \$ 12,234,103           | \$ 12,814,319         | \$ 13,377,491         | \$ 14,435,440         | \$ 15,226,432             | \$ 16,028,390           | \$ 20,836,924         |
| Business-type Activities   | 2,352,342             | 2,567,422              | 2,602,679              | 2,543,466               | 2,978,234             | 3,071,323             | 3,386,349             | 3,627,737                 | 3,890,376               | 4,358,023             |
| Total Expenses   | 12,983,390            | 13,344,096             | 14,065,626             | 14,777,569              | 15,792,553            | 16,448,814            | 17,821,789            | 18,854,169                | 19,918,766              | 25,194,947            |
| Program Revenues:  |                       |                        |                        |                         |                       |                       |                       |                           |                         |                       |
| Governmental Activities  | 2,337,143             | 2,916,688              | 5,389,909              | 4,792,412               | 3,874,149             | 4,278,812             | 4,693,376             | 10,535,039                | 8,124,816               | 14,924,630            |
| Business-type Activities   | 2,317,006             | 2,815,211              | 2,614,328              | 5,434,148               | 3,127,001             | 3,327,366             | 4,306,994             | 9,361,634                 | 8,420,965               | 6,811,946             |
| Total Program Revenues   | 4,654,149             | 5,731,899              | 8,004,237              | 10,226,560              | 7,001,150             | 7,606,178             | 9,000,370             | 19,896,673                | 16,545,781              | 21,736,576            |
| Net (Expense)/Revenue  | (8,329,241)           | (7,612,197)            | (6,061,389)            | (4,551,009)             | (8,791,403)           | (8,842,636)           | (8,821,419)           | 1,042,504                 | (3,372,985)             | (3,458,371)           |
| General Revenues & Transfers: Governmental Activities Business-type Activities | 9,091,147<br>(31,504) | 9,165,390<br>(317,015) | 9,266,195<br>(245,656) | 10,336,374<br>(256,000) | 10,816,709<br>322,112 | 11,356,275<br>520,224 | 12,392,686<br>147,341 | 16,228,259<br>(2,061,897) | 12,335,583<br>2,483,631 | 15,190,057<br>347,822 |
| Total General Revenues & Transfers   | 9,059,643             | 8,848,375              | 9,020,539              | 10,080,374              | 11,138,821            | 11,876,499            | 12,540,027            | 14,166,362                | 14,819,214              | 15,537,879            |
| Change in Net Position   | \$ 730,402            | \$ 1,236,178           | \$ 2,959,150           | \$ 5,529,365            | \$ 2,347,418          | \$ 3,033,863          | \$ 3,718,608          | \$ 15,208,866             | \$ 11,446,229           | \$ 12,079,508         |

#### Town of Silverthorne, Colorado Fund Balances - Governmental Funds Last Ten Fiscal Years

| Source  | 2010                              | 2011                             | 2012                             | 2013                                  | 2014                                | 2015                                | 2016                                  | 2017                               | 2018                              | 2019                               |
|---|-----------------------------------|----------------------------------|----------------------------------|---------------------------------------|-------------------------------------|-------------------------------------|---------------------------------------|------------------------------------|-----------------------------------|------------------------------------|
| General Fund Nonspendable: Inventory & Prepaids Restricted Restricted For: (1) Emergency Unrestricted | \$ -<br>375,817<br>-<br>6,122,549 | \$ 32,087<br>-<br>258,084        | \$ 23,823<br>-<br>266,008        | \$ 27,880<br>-<br>421,023             | \$ 119,697<br>-<br>434,517          | \$ 17,744<br>-<br>467,218           | \$ 26,860<br>-<br>510,785             | \$ 29,580<br>-<br>632,415          | \$ 47,811<br>-<br>655,261         | \$ 45,793<br>-<br>715,107          |
| Unassigned  | -                                 | 5,857,715                        | 6,157,776                        | 6,741,760                             | 9,236,295                           | 10,874,244                          | 10,624,320                            | 11,383,592                         | 11,714,304                        | 13,628,435                         |
| Subtotal General Fund   | 6,498,366                         | 6,147,886                        | 6,447,607                        | 7,190,663                             | 9,790,509                           | 11,359,206                          | 11,161,965                            | 12,045,587                         | 12,417,376                        | 14,389,335                         |
| General Fund Percentage Change  | 1.9%                              | -5.4%                            | 4.9%                             | 11.5%                                 | 36.2%                               | 16.0%                               | -1.7%                                 | 7.9%                               | 3.1%                              | 15.9%                              |
| All Other Governmental Funds Nonspendable:  |                                   |                                  |                                  |                                       |                                     |                                     |                                       |                                    |                                   |                                    |
| Inventory, Prepaids, Resale Land & Joint Inv.<br>Restricted<br>Restricted, reported in: (1)           | \$ -<br>133,000                   | \$ -<br>-                        | \$ 4,618<br>-                    | \$ 3,148,429<br>-                     | \$ 3,877,791<br>-                   | \$ 3,891,234<br>-                   | \$ 3,891,538<br>-                     | \$ -<br>-                          | \$ -                              | \$ -<br>-                          |
| Capital Improvement Fund Conservation Trust Fund Lodging Tax Fund                                     | 480,806<br>-<br>349.562           | 635,566<br>-<br>198,573          | 1,579,978<br>39,103<br>154,990   | 853,207<br>-<br>559,103               | 1,251,744<br>-<br>340,996           | 668,040<br>38,607<br>406,109        | 2,130,289<br>84,702<br>586,773        | 4,970,989<br>28,568<br>821,489     | 2,865,260<br>74,241<br>2,030,280  | 2,982,160<br>129,758<br>1,839,213  |
| Excise Tax Fund 5A Housing Fund Urban Renewal Authority   | 1,385,539<br>(1,469,126)          | 1,493,231<br>(1,002,422)         | 1,568,284<br>(737,424)           | 1,217,728<br>(410,255)<br>(3,187,665) | 1,195,228<br>34,441<br>(3,947,994)  | 1,520,356<br>529,059<br>(3,917,592) | 2,148,115<br>1,087,223<br>(3,862,877) | 1,915,038<br>2,356,814<br>82,275   | 1,794,050<br>1,715,468<br>150,693 | 2,612,663<br>1,535,848<br>250,770  |
| Subtotal All Other<br>Governmental Funds  | 879,781                           | 1,324,948                        | 2,609,549                        | 2,180,547                             | 2,752,206                           | 3,135,813                           | 6,065,763                             | 10,175,173                         | 8,629,992                         | 9,350,412                          |
| Total Governmental Funds Nonspendable Restricted (2) Unassigned (2)                                   | 508,817<br>6,869,330              | 32,087<br>2,585,454<br>5,857,715 | 28,441<br>3,608,363<br>6,157,776 | 3,176,309<br>3,051,061<br>3,554,095   | 3,997,488<br>3,256,926<br>5,288,301 | 3,908,978<br>3,629,389<br>6,956,652 | 3,918,398<br>6,547,887<br>6,761,443   | 29,580<br>10,725,313<br>11,465,867 | 47,811<br>9,285,253<br>11,714,304 | 45,793<br>10,065,519<br>13,628,435 |
| Total Governmental Funds  | \$ 7,378,147                      | \$ 8,475,256                     | \$ 9,794,580                     | \$ 9,781,465                          | \$ 12,542,715                       | \$ 14,495,019                       | \$ 17,227,728                         | \$ 22,220,760                      | \$ 21,047,368                     | \$ 23,739,747                      |
| All Governmental Funds Percentage Change  | 6.0%                              | 14.9%                            | 15.6%                            | -0.1%                                 | 28.2%                               | 15.6%                               | 18.9%                                 | 29.0%                              | -5.3%                             | 12.8%                              |

<sup>(1)</sup> Required for GASB 54, implemented in FY2011.

# Town of Silverthorne, Colorado Changes in Fund Balances - Governmental Funds Last Ten Fiscal Years (modified accrual basis of accounting)

| Source   | 2010          | 2011                   | 2012          | 2013                     | 2014                      | 2015                 | 2016                     | 2017                     | 2018                     | 2019                 |
|--|---------------|------------------------|---------------|--------------------------|---------------------------|----------------------|--------------------------|--------------------------|--------------------------|----------------------|
|  |               |                        |               |                          |                           |                      |                          |                          |                          |                      |
| Total Revenues   | \$ 11,129,403 | \$ 12,182,568          | \$ 12,168,761 | \$ 14,034,091            | \$ 14,483,903             | \$ 15,573,926        | \$ 17,026,165            | \$ 21,080,501            | \$ 21,842,020            | \$ 23,836,899        |
| Total Expenditures   | 11,131,960    | 12,140,869             | 11,087,961    | 14,229,117               | 12,980,312                | 13,708,038           | 19,308,290               | 20,260,786               | 21,797,046               | 21,346,307           |
| Excess (Deficiency of Revenues<br>Over (Under) Expenditures      | (2,557)       | 41,699                 | 1,080,800     | (195,026)                | 1,503,591                 | 1,865,888            | (2,282,125)              | 819,715                  | 44,974                   | 2,490,592            |
| Other Financing Sources (Uses) Capital Lease                     | -             | -                      | -             | -                        | 180,000                   | -                    | 4,917,416                | -                        | -                        | -                    |
| Sale of Capital Assets Colorado River Compact Agreement Distrib. | 136,875<br>-  | 185,116<br>-           | 200,282       | 99,705<br>-              | 1,220,301<br>-<br>267,613 | 86,416<br>-          | 97,418<br>-              | 1,923,317<br>-           | 99,520<br>932,114        | 127,989<br>73,798    |
| Loan Repayment<br>Transfers In<br>Transfers Out                  | 282,915<br>-  | 942,378<br>(1,074,506) | 303,240       | 1,934,375<br>(1,525,000) | 450,000<br>(450,000)      | 360,000<br>(360,000) | 1,500,000<br>(1,500,000) | 4,669,710<br>(2,419,710) | 1,650,000<br>(3,900,000) | 521,512<br>(521,512) |
| Total Other (Uses) Financing<br>Sources                          | 419,790       | 52,988                 | 503,522       | 509,080                  | 1,667,914                 | 86,416               | 5,014,834                | 4,173,317                | (1,218,366)              | 201,787              |
| Net Change in Fund Balances                                      | \$ 417,233    | \$ 94,687              | \$ 1,584,322  | \$ 314,054               | \$ 3,171,505              | \$ 1,952,304         | \$ 2,732,709             | \$ 4,993,032             | \$ (1,173,392)           | \$ 2,692,379         |

# Town of Silverthorne, Colorado General Governmental Expenditures by Function Last Ten Fiscal Years (modified accrual basis of accounting)

| Function  | 2010               | 2011               | 2012          | 2013          | 2014               | 2015          | 2016          | 2017          | 2018               | 2019          |
|---|--------------------|--------------------|---------------|---------------|--------------------|---------------|---------------|---------------|--------------------|---------------|
| Current:  | <b>1</b> 4 400 040 | <b>A</b> 4 000 440 | Φ 4 775 000   | Ф. 0.440.0E0  | <b>A</b> 4 700 000 | Ф. 0.000.000  | Ф 0.504.000   | Ф. 0.500.404  | Ф 0.400 <u>557</u> | Φ 0.000.004   |
| General Government  | \$ 1,430,842       | \$ 1,606,449       | \$ 1,775,620  | \$ 2,113,352  | \$ 1,786,908       | \$ 2,006,008  | \$ 2,561,322  | \$ 2,528,484  | \$ 2,432,557       | \$ 2,360,631  |
| Public Safety   | 1,758,679          | 1,696,797          | 1,726,112     | 1,777,197     | 1,827,667          | 1,718,693     | 1,945,172     | 2,095,430     | 2,265,578          | 2,684,785     |
| Public Works  | 2,067,316          | 2,062,359          | 2,126,862     | 2,120,051     | 2,086,824          | 2,061,593     | 2,339,892     | 2,486,495     | 2,703,731          | 2,954,123     |
| Community Development                                       | 641,036            | 695,909            | 676,672       | 750,395       | 844,267            | 758,949       | 953,271       | 925,400       | 969,397            | 1,196,819     |
| Recreation and Culture                                      | 2,552,086          | 2,566,259          | 2,577,156     | 2,666,719     | 2,781,363          | 2,973,466     | 3,116,542     | 3,658,772     | 3,958,584          | 4,271,088     |
| Urban Renewal   | -                  | 40.004             | - 07.444      | 39,236        | 30,967             | 2,298         | 800           | 6,491         | 33,916             | 73,609        |
| 5A Housing  | 84,104             | 42,821             | 37,444        | 61,489        | 44,081             | 32,575        | 40,652        | 107,832       | 68,995             | 2,716,179     |
| Total Current Expenditures                                  | 8,534,063          | 8,670,594          | 8,919,866     | 9,528,439     | 9,402,077          | 9,553,582     | 10,957,650    | 11,808,904    | 12,432,758         | 16,257,234    |
| % Change from Prior Year                                    | 0.1%               | 1.6%               | 2.9%          | 6.8%          | -1.3%              | 1.6%          | 14.7%         | 7.8%          | 5.3%               | 30.8%         |
| Capital Outlay (1)  | 2,430,624          | 3,379,228          | 2,152,216     | 4,700,678     | 3,578,235          | 4,134,661     | 8,217,572     | 7,804,662     | 8,244,050          | 3,986,803     |
| % Change from Prior Year                                    | -16.5%             | 39.0%              | -36.3%        | 118.4%        | -23.9%             | 15.6%         | 98.7%         | -5.0%         | 5.6%               | -51.6%        |
| Debt Service  |                    |                    |               |               |                    |               |               |               |                    |               |
| Principal   | 158,942            | 88,428             | 15,564        | _             | _                  | 16,628        | 74,148        | 526,366       | 539,210            | 547,129       |
| Interest and Fiscal Charges                                 | 8,331              | 2,619              | 315           | -             | _                  | 3,167         | 58,920        | 120,854       | 84,892             | 73,908        |
|   |                    |                    |               |               |                    |               |               |               |                    |               |
| Total Debt Service  | 167,273            | 91,047             | 15,879        |               |                    | 19,795        | 133,068       | 647,220       | 624,102            | 621,037       |
| % Change from Prior Year                                    | -92.2%             | -45.6%             | -82.6%        | -100.0%       | 0.0%               | 100.0%        | 572.2%        | 386.4%        | -3.6%              | -0.5%         |
| Total Expenditures  | \$ 11,131,960      | \$ 12,140,869      | \$ 11,087,961 | \$ 14,229,117 | \$ 12,980,312      | \$ 13,708,038 | \$ 19,308,290 | \$ 20,260,786 | \$ 21,300,910      | \$ 20,865,074 |
| % Change from Prior Year                                    | -18.0%             | 9.1%               | -8.7%         | 28.3%         | -8.8%              | 5.6%          | 40.9%         | 4.9%          | 5.1%               | -2.0%         |
| Debt Service as a Percentage of Noncapital Expenditures (2) | 1.9%               | 1.0%               | 0.2%          | 0.0%          | 0.0%               | 0.2%          | 1.2%          | 5.2%          | 3.0%               | 3.8%          |
|   |                    |                    |               |               |                    |               |               |               |                    |               |

<sup>(1) 2018</sup> Capital Outlay is from the Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds.

<sup>(2)</sup> Debt service amount includes financial charges.

### Town of Silverthorne, Colorado General Governmental Revenues by Source (1) Last Ten Fiscal Years

| Revenue Source           | 2010          | 2011          | 2012          | 2013          | 2014          | 2015          | 2016          | 2017 (2)      | 2018          | 2019          |
|--------------------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|
| Taxes                    | \$ 8,323,214  | \$ 8,598,402  | \$ 8,782,052  | \$ 9,792,880  | \$ 10,231,678 | \$ 11,146,441 | \$ 12,137,199 | \$ 12,472,708 | \$ 13,113,153 | \$ 14,528,026 |
| Intergovernmental        | 248,440       | 245,999       | 487,782       | 646,936       | 711,647       | 737,858       | 765,326       | 2,421,908     | 2,571,054     | 2,741,421     |
| Licenses, Permits & Fees | 324,285       | 570,985       | 291,456       | 618,974       | 658,735       | 769,227       | 1,047,002     | 944,186       | 1,044,648     | 1,831,504     |
| Charges for Services     | 1,910,868     | 2,460,431     | 2,114,406     | 2,254,078     | 2,356,781     | 2,690,962     | 2,865,641     | 3,472,955     | 3,255,539     | 3,630,137     |
| Fines and Forfeitures    | 124,666       | 118,523       | 83,922        | 124,730       | 102,943       | 110,966       | 71,374        | 81,354        | 61,074        | 67,820        |
| Interest                 | 91,096        | 47,390        | 42,473        | 24,124        | 20,204        | 20,294        | 60,536        | 123,468       | 323,084       | 423,368       |
| Grants/Donations         | 34,419        | 16,025        | 158,315       | 519,648       | 147,047       | 65,059        | 37,557        | 1,402,344     | 1,383,785     | 286,050       |
| Miscellaneous            | 72,415        | 124,813       | 208,355       | 52,721        | 254,868       | 33,119        | 41,530        | 161,578       | 89,683        | 328,573       |
| Total Revenues           | \$ 11,129,403 | \$ 12,182,568 | \$ 12,168,761 | \$ 14,034,091 | \$ 14,483,903 | \$ 15,573,926 | \$ 17,026,165 | \$ 21,080,501 | \$ 21,842,020 | \$ 23,836,899 |
| % change from prior year | -3.2%         | 9.5%          | -0.1%         | 15.3%         | 3.2%          | 7.5%          | 9.3%          | 23.8%         | 3.6%          | 9.1%          |

| Taxes                    | 74.8%  | 70.6%  | 72.2%  | 69.8%  | 70.6%  | 71.6%  | 71.3%  | 59.2%  | 60.0%  | 60.9%  |
|--------------------------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|
| Intergovernmental        | 2.2%   | 2.0%   | 4.0%   | 4.6%   | 4.9%   | 4.7%   | 4.5%   | 11.5%  | 11.8%  | 11.5%  |
| Licenses, Permits & Fees | 2.9%   | 4.7%   | 2.4%   | 4.4%   | 4.5%   | 4.9%   | 6.1%   | 4.5%   | 4.8%   | 7.7%   |
| Charges for Services     | 17.2%  | 20.2%  | 17.4%  | 16.1%  | 16.3%  | 17.3%  | 16.8%  | 16.5%  | 14.9%  | 15.2%  |
| Fines                    | 1.1%   | 1.0%   | 0.7%   | 0.9%   | 0.7%   | 0.7%   | 0.4%   | 0.4%   | 0.3%   | 0.3%   |
| Interest                 | 0.8%   | 0.4%   | 0.3%   | 0.2%   | 0.1%   | 0.1%   | 0.4%   | 0.6%   | 1.5%   | 1.8%   |
| Grants                   | 0.3%   | 0.1%   | 1.3%   | 3.7%   | 1.0%   | 0.4%   | 0.2%   | 6.7%   | 6.3%   | 1.2%   |
| Miscellaneous            | 0.7%   | 1.0%   | 1.7%   | 0.4%   | 1.8%   | 0.2%   | 0.2%   | 0.8%   | 0.4%   | 1.4%   |
|                          | _      |        |        |        |        |        |        |        |        |        |
| Total Revenues           | 100.0% | 100.0% | 100.0% | 100.0% | 100.0% | 100.0% | 100.0% | 100.0% | 100.0% | 100.0% |

<sup>(1)</sup> Includes general, special revenue and capital improvement funds.(2) Intergovernmental revenue increased as a result of a ballot measure to increase County sales tax by 0.6% for Workforce housing which is shared with Silverthorne for projects in Town.

# Town of Silverthorne, Colorado Changes in Fund Balances - Governmental Funds Last Ten Fiscal Years (modified accrual basis of accounting)

| Source  | 2010  | 2011  | 2012  | 2013   | 2014   | 2015   | 2016  | 2017   | 2018   | 2019   |
|---|---|---|---|--|--|--|---|--|--|--|
| Revenues:   |   |   |   |  |  |  |   |  |  |  |
| Taxes Intergovernmental Licenses, Permits & Fees Charges for Services Fines & Forfeitures Interest Grants/Donations Miscellaneous   | \$ 8,323,214<br>248,440<br>324,285<br>1,910,868<br>124,666<br>91,096<br>34,419<br>72,415                    | \$ 8,598,402<br>245,999<br>570,985<br>2,460,431<br>118,523<br>47,390<br>16,025<br>124,813 | \$ 8,782,052<br>487,782<br>291,456<br>2,114,406<br>83,922<br>42,473<br>158,315<br>208,355 | \$ 9,792,880<br>646,936<br>618,974<br>2,254,078<br>124,730<br>24,124<br>519,648<br>52,721    | \$ 10,231,678<br>711,647<br>658,735<br>2,356,781<br>102,943<br>20,204<br>147,047<br>254,868  | \$ 11,146,441<br>737,858<br>769,227<br>2,690,962<br>110,966<br>20,294<br>65,059<br>33,119                      | \$ 12,137,199<br>765,326<br>1,047,002<br>2,865,641<br>71,374<br>60,536<br>37,557<br>41,530                    | \$ 12,472,708<br>2,421,908<br>944,186<br>3,472,955<br>81,354<br>123,468<br>1,402,344<br>161,578                    | \$ 13,113,153<br>2,571,054<br>1,044,648<br>3,255,539<br>61,074<br>323,084<br>1,383,785<br>89,683 | \$ 14,528,026<br>2,741,421<br>1,831,504<br>3,630,137<br>67,820<br>423,368<br>286,050<br>328,573                        |
| Total Revenues  | \$ 11,129,403   | \$ 12,182,568   | \$ 12,168,761   | \$ 14,034,091  | \$ 14,483,903  | \$ 15,573,926  | \$ 17,026,165   | \$ 21,080,501  | \$ 21,842,020  | \$ 23,836,899  |
| Expenditures:   |   |   |   |  |  |  |   |  |  |  |
| General Government Public Safety Public Works Community Development Recreation & Culture Urban Renewal Housing Capital Outlay Debt Service: Principal Interest & Fiscal Charges | 1,430,842<br>1,758,679<br>2,067,316<br>641,036<br>2,552,086<br>-<br>84,104<br>2,430,624<br>158,942<br>8,331 | 1,606,449 1,696,797 2,062,359 695,909 2,566,259 - 42,821 3,379,228 88,428 2,619           | 1,775,620<br>1,726,112<br>2,126,862<br>676,672<br>2,577,156<br>-<br>37,444<br>2,152,216   | 2,113,352<br>1,777,197<br>2,120,051<br>750,395<br>2,666,719<br>39,236<br>61,489<br>4,700,678 | 1,786,908<br>1,827,667<br>2,086,824<br>844,267<br>2,781,363<br>30,967<br>44,081<br>3,578,235 | 2,006,008<br>1,718,693<br>2,061,593<br>758,949<br>2,973,466<br>2,298<br>32,575<br>4,134,661<br>16,628<br>3,167 | 2,561,322<br>1,945,172<br>2,339,892<br>953,271<br>3,116,542<br>800<br>40,652<br>8,217,572<br>74,148<br>58,920 | 2,528,484<br>2,095,430<br>2,486,495<br>925,400<br>3,658,772<br>6,491<br>107,832<br>7,804,662<br>526,366<br>120,854 | 2,432,557<br>2,265,578<br>2,703,731<br>969,397<br>3,958,584<br>33,916<br>68,995<br>8,740,186     | 2,360,631<br>2,684,785<br>2,954,123<br>1,196,819<br>4,271,088<br>73,609<br>2,716,179<br>4,468,036<br>547,129<br>73,908 |
| Total Expenditures  | 11,131,960  | 12,140,869  | 11,087,961  | 14,229,117   | 12,980,312   | 13,708,038   | 19,308,290  | 20,260,786   | 21,797,046   | 21,346,307   |
| Excess (Deficiency of Revenues<br>Over (Under) Expenditures   | (2,557)   | 41,699  | 1,080,800   | (195,026)  | 1,503,591  | 1,865,888  | (2,282,125)   | 819,715  | 44,974   | 2,490,592  |
| Other Financing Sources (Uses) Capital Leases Sales of Capital Assets Colorado River Compact Agreement Distrib. Loan Repayment Transfer In Transfer Out                         | 136,875<br>-<br>-<br>282,915  | 185,116<br>-<br>-<br>942,378<br>(1,074,506)   | 200,282<br>-<br>-<br>303,240  | 99,705<br>-<br>1,934,375<br>(1,525,000)  | 180,000<br>1,220,301<br>-<br>267,613<br>450,000<br>(450,000)                                 | 86,416<br>-<br>-<br>360,000<br>(360,000)   | 4,917,416<br>97,418<br>-<br>-<br>1,500,000<br>(1,500,000)   | 1,923,317<br>-<br>-<br>4,669,710<br>(2,419,710)  | 99,520<br>932,114<br>-<br>1,650,000<br>(3,900,000)   | -<br>127,989<br>73,798<br>-<br>-<br>-  |
| Total Other Financing<br>Sources (Uses)   | 419,790   | 52,988  | 503,522   | 509,080  | 1,667,914  | 86,416   | 5,014,834   | 4,173,317  | (1,218,366)  | 201,787  |
| Net Change in Fund Balances   | \$ 417,233  | \$ 94,687   | \$ 1,584,322  | \$ 314,054   | \$ 3,171,505   | \$ 1,952,304   | \$ 2,732,709  | \$ 4,993,032   | \$ (1,173,392)   | \$ 2,692,379   |

### Town of Silverthorne, Colorado General Governmental Tax Revenues by Source Last Ten Fiscal Years

| Revenue Source           | 2010         | 2011         | 2012         | 2013          | 2014          | 2015          | 2016          | 2017 (2)      | 2018          | 2019          |
|--------------------------|--------------|--------------|--------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|
| Sales Tax                | \$ 7,502,589 | \$ 7,751,173 | \$ 8,160,996 | \$ 8,983,606  | \$ 9,429,015  | \$ 10,173,746 | \$ 10,724,078 | \$ 11,184,915 | \$ 11,812,861 | \$ 12,686,145 |
| 5A Housing Tax           | 222,978      | 227,863      | 243,209      | 257,693       | 272,148       | 294,155       | 311,720       | 1,971,514     | 2,056,408     | 2,216,366     |
| Lodging Tax              | 120,602      | 128,803      | 126,856      | 141,420       | 160,594       | 187,720       | 266,832       | 287,181       | 320,265       | 363,981       |
| Dev. Excise Tax          | 96,986       | 105,958      | 129,080      | 409,336       | 231,332       | 350,438       | 663,574       | 501,663       | 599,174       | 824,054       |
| Other Taxes              | -            | -            | -            | -             | 136,301       | 153,612       | 212,164       | 220,789       | 98,089        | 166,520       |
| Franchise Tax            | 231,610      | 233,638      | 227,469      | 258,518       | 274,436       | 280,925       | 270,551       | 278,160       | 282,765       | 293,173       |
| Cigarette Tax            | 40,805       | 37,544       | 35,963       | 35,661        | 77,259        | 81,379        | 84,647        | 78,515        | 83,043        | 89,307        |
| Road & Bridge Tax        | 74,951       | 75,733       | 62,672       | 63,487        | 62,235        | 62,240        | 66,562        | 68,064        | 76,405        | 79,201        |
| Miscellaneous Tax        | 32,693       | 37,690       | 39,015       | 46,420        | 54,313        | 44,582        | 40,338        | 39,494        | 38,130        | 45,245        |
| Total Revenues           | \$ 8,323,214 | \$ 8,598,402 | \$ 9,025,260 | \$ 10,196,141 | \$ 10,697,633 | \$ 11,628,797 | \$ 12,640,466 | \$ 14,630,295 | \$ 15,367,140 | \$ 16,763,992 |
| % change from prior year | 0.7%         | 3.3%         | 5.0%         | 13.0%         | 4.9%          | 8.7%          | 8.7%          | 15.7%         | 5.0%          | 9.1%          |

<sup>(1)</sup> The Town of Silverthorne does not assess a municipal property tax.

Source: Town of Silverthorne Sales Tax Reports

<sup>(2) 5</sup>A Housing tax increased as a result of a ballot measure to increase sales tax by 0.6% for the purpose of constructing Workforce housing.

#### Town of Silverthorne, Colorado Silverthorne Property Tax Mill Levies (1) Last Ten Fiscal Years

|  | 2010   | 2011   | 2012   | 2013   | 2014   | 2015   | 2016   | 2017    | 2018    | 2019    |
|--|--------|--------|--------|--------|--------|--------|--------|---------|---------|---------|
| Summit County Government:                      |        |        |        |        |        |        |        |         |         |         |
| General Fund                                   | 4.240  | 5.204  | 5.260  | 5.158  | 4.939  | 4.833  | 5.630  | 5.622   | 5.703   | 5.310   |
| Road & Bridge Fund                             | 0.814  | 0.814  | 0.814  | 0.814  | 0.814  | 0.814  | 0.814  | 0.814   | 0.814   | 0.814   |
| Social Services Fund                           | 0.103  | 0.234  | 0.203  | 0.130  | 0.256  | 0.231  | 0.229  | 0.257   | 0.254   | 0.156   |
| Library Fund                                   | 0.548  | 0.662  | 0.665  | 0.768  | 0.865  | 0.895  | 0.889  | 0.830   | 0.767   | 0.645   |
| Capital Expenditures                           | 2.991  | 1.898  | 1.899  | 1.920  | 1.913  | 2.000  | 1.424  | 1.424   | 1.424   | 1.808   |
| Legacy Fund                                    | 0.336  | 0.421  | 0.421  | 0.437  | 0.433  | 0.346  | 0.912  | 0.851   | 0.841   | 0.707   |
| 2010 Fund (2)                                  | 3.063  | 3.063  | 3.062  | 3.062  | 3.062  | 3.062  | 2.297  | 2.297   | 2.297   | 2.297   |
| Early Childhood Care & Learning                | 0.500  | 0.500  | 0.500  | 0.500  | 0.500  | 0.500  | 0.500  | 0.500   | 0.500   | 0.500   |
| Safety First Fund (3)                          | 0.000  | 0.000  | 0.000  | 0.000  | 2.391  | 2.391  | 2.391  | 2.391   | 2.391   | 2.391   |
| Strong Future - 2018 1A (4)                    | 0.000  | 0.000  | 0.000  | 0.000  | 0.000  | 0.000  | 0.000  | 0.000   | 4.652   | 4.652   |
| Total  | 12.595 | 12.796 | 12.824 | 12.789 | 15.173 | 15.072 | 15.086 | 14.986  | 19.643  | 19.280  |
| Summit School District RE-1:                   |        |        |        |        |        |        |        |         |         |         |
| General Fund                                   | 13.923 | 14.635 | 14.677 | 14.708 | 14.670 | 14.273 | 14.278 | 13.993  | 13.971  | 13.867  |
| Bond Redemption Fund                           | 3.582  | 4.492  | 4.331  | 4.421  | 4.350  | 4.350  | 4.921  | 4.611   | 4.550   | 3.832   |
| Special Building & Technology Fund             | 0.000  | 0.000  | 0.000  | 0.000  | 0.000  | 0.000  | 1.000  | 1.000   | 1.000   | 1.000   |
| Kindergarten Fund                              | 0.403  | 0.524  | 0.472  | 0.573  | 0.548  | 0.485  | 0.445  | 0.473   | 0.429   |         |
| Transportation Fund                            | 0.456  | 0.551  | 0.551  | 0.573  | 0.567  | 0.510  | 0.507  | 0.448   | 0.467   | 0.393   |
| Total  | 18.364 | 20.202 | 20.031 | 20.275 | 20.135 | 19.618 | 21.151 | 20.525  | 20.417  | 19.092  |
| College:                                       |        |        |        |        |        |        |        |         |         |         |
| Colorado Mountain College                      | 3.997  | 3.997  | 3.997  | 3.997  | 3.997  | 3.997  | 3.997  | 3.997   | 3.997   | 4.013   |
| Special Districts:                             |        |        |        |        |        |        |        |         |         |         |
| Colorado River Water Conservation              |        |        |        |        |        |        |        |         |         |         |
| District                                       | 0.188  | 0.228  | 0.242  | 0.254  | 0.253  | 0.243  | 0.253  | 0.254   | 0.256   | 0.235   |
| Eagles Nest Metropolitan District (5)          | 15.028 | 15.022 | 15.157 | 15.007 | 15.023 | 15.000 | 15.020 | 15.052  | 3.757   | 0.000   |
| Lake Dillon Fire Protection District           | 8.279  | 8.284  | 9.021  | 9.014  | 9.016  | 9.026  | 9.023  | 9.003   | 9.007   | 9.055   |
| South Maryland Creek Metropolitan District (6) | 0.000  | 0.000  | 0.000  | 0.000  | 0.000  | 0.000  | 17.000 | 63.016  | 63.016  | 63.456  |
| Fourth Street Crossing Metro District          | 0.000  | 0.000  | 0.000  | 0.000  | 0.000  | 0.000  | 0.000  | 0.000   | 0.000   |         |
| Fourth Street Crossing Business District       | 0.000  | 0.000  | 0.000  | 0.000  | 0.000  | 0.000  | 0.000  | 0.000   | 0.000   |         |
| Middle Park Water Conservancy                  |        |        |        |        |        |        |        |         |         |         |
| District                                       | 0.056  | 0.056  | 0.056  | 0.056  | 0.056  | 0.055  | 0.055  | 0.055   | 0.055   | 0.048   |
|  | 23.551 | 23.590 | 24.476 | 24.331 | 24.348 | 24.324 | 41.351 | 87.380  | 76.091  | 72.794  |
| Total  | 58.507 | 60.585 | 61.328 | 61.392 | 63.653 | 63.011 | 81.585 | 126.888 | 120.148 | 115.179 |
| Total Mill Levies                              |        |        | 0023   | 02     | 33.333 |        |        |         |         |         |

Source: Summit County Assessor's Office

<sup>(1)</sup> The Town does not have a property tax.
(2) Combined into "2010 Fund" in 2009, includes Workforce Housing, Wildfire Mitigation and Energy Efficiency in Public Buildings.

<sup>(3)</sup> Ambulance, Communications Center, Water Protection

<sup>(4)</sup> Mental Health, Early Childhood, Recycling, Wildfire, Public Facilities

<sup>(5)</sup> Applies only to properties in the Eagles Nest subdivision. Metro District dissolved in 2019.

<sup>(6)</sup> Applies only to properties in the Summit Sky Ranch subdivision./South Maryland Creek Ranch District

<sup>(7)</sup> Applies only to properties in the Fourth Street Crossing Metro District

<sup>(7)</sup> Applies only to properties in the Fourth Street Crossing Business District

# Town of Silverthorne, Colorado Water and Sewer Rates Last Ten Fiscal Years

|                   | 2010 (1) | 2011     | 2012     | 2013     | 2014     | 2015 (2) | 2016     | 2017     | 2018     | 2019     |
|-------------------|----------|----------|----------|----------|----------|----------|----------|----------|----------|----------|
| Water Rates:      |          |          |          |          |          |          |          |          |          |          |
| Monthly           | \$ 12.17 | \$ 12.17 | \$ 12.17 | \$ 12.35 | \$ 12.97 | \$ 13.62 | \$ 14.03 | \$ 14.73 | \$ 15.46 | \$ 16.24 |
| Per 1,000 Gallons | 1.35     | 1.35     | 1.35     | 1.35     | 1.35     | 1.35     | 1.35     | 1.35     | 1.35     | 1.35     |
| Tap Fee           | 6,200    | 6,400    | 6,600    | 6,800    | 7,000    | 7,200    | 7,400    | 7,600    | 7,800    | 8,000    |
| Sewer Rates:      |          |          |          |          |          |          |          |          |          |          |
| Monthly           | \$ 28.67 | \$ 30.10 | \$ 30.10 | \$ 30.10 | \$ 30.70 | \$ 32.32 | \$ 31.94 | \$ 32.58 | \$ 33.23 | \$ 34.89 |
| Tap Fee           | 5,400    | 5,600    | 5,600    | 5,600    | 5,600    | 5,800    | 6,000    | 6,200    | 6,400    | 6,600    |

Source: Town of Silverthorne Water Department

<sup>(1)</sup> The Town changed the tiered water rates for 2010. The rates are \$1.35 for 0-15,000 gallons used, \$2.70 for 15,001-30,000 gallons used, \$4.00 for 30,001-50,00 gallons used and \$5.65 for 50,001 and above.

<sup>(2)</sup> The Town changed the tiered water rates for 2015. The rates are \$1.35 for 0-5,000 gallons used, \$2.70 for 5,001-10,000 gallons used, \$4.00 for 10,001-16,666 gallons used and \$5.70 for 16,667 and above.

### Town of Silverthorne, Colorado Taxable Sales by Category Last Ten Fiscal Years

| Retail Category | 2010                 | 2011                         | 2012          | 2013                                  | 2014                 | 2015               | 2016          | 2017                 | 2018                 | 2019                        |
|-----------------|----------------------|------------------------------|---------------|---------------------------------------|----------------------|--------------------|---------------|----------------------|----------------------|-----------------------------|
| Auto            | \$ 12.486.575        | \$ 13.789.575                | \$ 15.346.050 | \$ 17.123.900                         | \$ 18,917,050        | \$ 20,326,400      | \$ 21.861.150 | \$ 20.490.150        | \$ 20.237.075        | \$ 19,823,960               |
| Building        | 18,402,700           | 18.648.475                   | 22,187,050    | 39,211,700                            | 43,404,225           | 53,153,800         | 60,703,850    | 62,939,600           | 68,974,825           | \$ 19,623,960<br>84,976,056 |
| Consumer        | 46.166.550           | 47.315.975                   | 47.794.275    | 48.112.700                            | 55.871.150           | 60,464,050         | 62,327,775    | 66,006,075           | 62,614,550           | 61,984,037                  |
| Outlet Stores   | 65.973.200           | 66.877.150                   | 72,092,075    | 69.416.475                            | 65.353.625           | 62.875.750         | 59,651,900    | 60,245,125           | 59,368,200           | 54,634,418                  |
| Food/Liquor     | 28,642,425           | 30,182,775                   | 30,362,725    | 31,384,500                            | 32,953,750           | 35,895,675         | 39,181,275    | 40,620,425           | 44,982,425           | 49,876,980                  |
| Lodging         | 6,075,775            | 6,521,850                    | 6,335,825     | 6,944,400                             | 7,960,825            | 9,235,800          | 13,263,950    | 15,749,250           | 18,139,500           | 20,000,132                  |
| Services        | 9,817,525            | 10,443,525                   | 9,906,900     | 12,396,475                            | 11,264,750           | 12,392,175         | 11,112,025    | 13,572,400           | 17,587,075           | 15,592,443                  |
| <b>-</b>        | <b>*</b> 407 504 750 | <b>*</b> 400 <b>77</b> 0 005 | 0004004000    | <b>#</b> 004 <b>5</b> 00 4 <b>5</b> 0 | <b>\$005.705.075</b> | <b>#</b> 054040050 | <b>\$</b>     | <b># 070 000 005</b> | <b>#</b> 004 000 050 | <b>*</b>                    |
| Total           | \$187,564,750        | \$193,779,325                | \$204,024,900 | \$224,590,150                         | \$235,725,375        | \$254,343,650      | \$268,101,925 | \$279,623,025        | \$291,903,650        | \$306,888,024               |

| Auto          | 6.66%   | 7.12%   | 7.52%   | 7.62%   | 8.03%   | 7.99%   | 8.15%   | 7.33%   | 6.93%   | 6.46%   |
|---------------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|
| Building      | 9.81%   | 9.62%   | 10.87%  | 17.46%  | 18.41%  | 20.90%  | 22.64%  | 22.51%  | 23.63%  | 27.69%  |
| Consumer      | 24.61%  | 24.42%  | 23.43%  | 21.42%  | 23.70%  | 23.77%  | 23.25%  | 23.61%  | 21.45%  | 20.20%  |
| Outlet Stores | 35.17%  | 34.51%  | 35.33%  | 30.91%  | 27.72%  | 24.72%  | 22.25%  | 21.55%  | 20.34%  | 17.80%  |
| Food/Liquor   | 15.27%  | 15.58%  | 14.88%  | 13.97%  | 13.98%  | 14.11%  | 14.61%  | 14.53%  | 15.41%  | 16.25%  |
| Lodging .     | 3.24%   | 3.37%   | 3.11%   | 3.09%   | 3.38%   | 3.63%   | 4.95%   | 5.63%   | 6.21%   | 6.52%   |
| Services      | 5.23%   | 5.39%   | 4.86%   | 5.52%   | 4.78%   | 4.87%   | 4.14%   | 4.85%   | 6.02%   | 5.08%   |
| Total         | 100.00% | 100.00% | 100.00% | 100.00% | 100.00% | 100.00% | 100.00% | 100.00% | 100.00% | 100.00% |

Prior year numbers have been restated to reflect sales by category, rather than revenue by category. Source: Town of Silverthorne Sales Tax Reports

#### Town of Silverthorne, Colorado Computation of Legal Debt Margin Last Ten Fiscal Years

|   | 2010            | 2011            | 2012                   | 2013            | 2014            | 2015            | 2016            | 2017            | 2018            | 2019            |
|---|-----------------|-----------------|------------------------|-----------------|-----------------|-----------------|-----------------|-----------------|-----------------|-----------------|
| Actual valuations   | \$1,433,569,430 | \$1,183,778,620 | \$1,192,029,740        | \$1,162,235,780 | \$1,178,975,000 | \$1,294,410,010 | \$1,335,504,580 | \$1,611,458,220 | \$1,700,843,560 | \$2,066,481,870 |
| Legal debt margin: Debt limitation - 3 percent of actual value (1) Debt applicable to limitation: Total bonded debt | 43,007,083      | 35,513,359<br>- | 35,760,892<br><u>-</u> | 34,867,073<br>- | 35,369,250      | 38,832,300      | 40,065,137      | 48,343,747      | 51,025,307      | 61,994,456<br>- |
| Less: Special assessment bonds Revenue bonds Debt exempt by law from legal debt margin (Water Bonds)                | -<br>-<br>-     | -<br>-<br>-     | -<br>-<br>-            | -<br>-<br>-     | -<br>-<br>-     | -<br>-<br>-     | -<br>-<br>-     | -<br>-<br>-     | -<br>-<br>-     | -<br>-<br>-     |
| Total exempt debt   |                 |                 |                        |                 |                 |                 |                 |                 |                 |                 |
| Total debt applicable to limitation   |                 |                 |                        |                 |                 |                 |                 |                 |                 |                 |
| Legal debt margin   | \$ 43,007,083   | \$ 35,513,359   | \$ 35,760,892          | \$ 34,867,073   | \$ 35,369,250   | \$ 38,832,300   | \$ 40,065,137   | \$ 48,343,747   | \$ 51,025,307   | \$ 61,994,456   |

<sup>(1)</sup> Colorado State Statue limits the total amount of General Obligation debt to three percent (3%) of the jurisdiction's actual property value. (2) Prior year valuations revised to reflect actual value rather than assessed value.

Town of Silverthorne, Colorado Revenue Bond Coverage Water and Sewer Fund Last Ten Fiscal Years (accrual basis of accounting)

|  | 2010                      | 2011                      | 2012                      | 2013                      | 2014                      | 2015                      | 2016                      | 2017                      | 2018                      | 2019                      |
|--|---------------------------|---------------------------|---------------------------|---------------------------|---------------------------|---------------------------|---------------------------|---------------------------|---------------------------|---------------------------|
| Gross Revenues (1)<br>Operating Expenses (2) | \$ 2,041,821<br>1,533,333 | \$ 2,073,503<br>1,575,908 | \$ 2,096,870<br>1,702,243 | \$ 2,077,373<br>1,665,476 | \$ 2,175,512<br>2,040,750 | \$ 2,308,354<br>2,116,186 | \$ 2,495,690<br>2,067,601 | \$ 2,534,734<br>2,169,895 | \$ 2,824,296<br>2,181,520 | \$ 2,873,676<br>2,470,761 |
| Net Revenue Available<br>for Debt Service    | 508,488                   | 497,595                   | 394,627                   | 411,897                   | 134,762                   | 192,168                   | 428,089                   | 364,839                   | 642,776                   | 402,915                   |

(1) Total revenues (including interest) exclusive of tap fees.

(2) Total operating expenses exclusive of depreciation and amortization, and bond interest.

Schedule 16

Town of Silverthorne, Colorado Revenue Bond Coverage Government Fund Types (1) Last Ten Fiscal Years

|   | 2   | 2010               | 20 | 011              | 2  | 2012               | <br>2013                 | <u></u> : | 2014                 | 2   | 2015               | 2   | 016                | 2   | 2017               |     | 2018               |    | 2019                 |
|---|-----|--------------------|----|------------------|----|--------------------|--------------------------|-----------|----------------------|-----|--------------------|-----|--------------------|-----|--------------------|-----|--------------------|----|----------------------|
| Gross Revenues (1)<br>Operating Expenses (2)                          | . , | 549,193<br>131,960 |    | 35,556<br>40,869 |    | 672,283<br>087,961 | <br>,543,171<br>,870,078 |           | ,151,817<br>,980,312 | . , | 660,342<br>708,038 |     | 040,999<br>308,290 | . , | 080,501<br>260,786 |     | 842,020<br>422,944 |    | ,836,899<br>,725,270 |
| Net Revenue Available<br>for Debt Service<br>Debt Service Requirement |     | 417,233            |    | 94,687           | 1, | 584,322            | 673,093                  | 3         | ,171,505             | 1,  | 952,304            | 2,7 | 732,709            |     | 819,715            | (1, | 580,924)           | 3  | ,111,629             |
| Principal   |     | -                  |    | -                |    | -                  | -                        |           | -                    |     | -                  |     | -                  |     | -                  |     | -                  |    | -                    |
| Interest  |     | -                  |    | -                |    | -                  | -                        |           | -                    |     | -                  |     | -                  |     | -                  |     | -                  |    | -                    |
| Total   | \$  | -                  | \$ | -                | \$ | -                  | \$<br>-                  | \$        | -                    | \$  | -                  | \$  | -                  | \$  | -                  | \$  | -                  | \$ | -                    |
| Coverage  |     | -                  |    | -                |    | -                  | -                        |           | -                    |     | -                  |     | _                  |     | -                  |     | -                  |    | -                    |

(1) Includes General, Special Revenue and Capital Improvement funds.

(2) Includes transfers in/out from/to all

### Town of Silverthorne, Colorado Ratios of Outstanding Debt by Type Last Ten Fiscal Years

|   |                | 2010              |                | 2011             |                | 2012        |                | 2013        |                | 2014              |                | 2015              |                | 2016                |                | 2017                |                | 2018                |                | 2019                |
|---|----------------|-------------------|----------------|------------------|----------------|-------------|----------------|-------------|----------------|-------------------|----------------|-------------------|----------------|---------------------|----------------|---------------------|----------------|---------------------|----------------|---------------------|
| Population (1) (2) (3)  |                | 3,887             |                | 3,896            |                | 3,916       |                | 4,010       |                | 4,116             |                | 4,239             |                | 4,392               |                | 4,639               |                | 4,718               |                | 4,798               |
| Assessed Value  | \$ 18          | 36,258,380        | \$ 15          | 4,970,690        | \$ 15          | 55,852,340  | \$ 15          | 52,981,040  | \$ 1           | 52,959,220        | \$ 10          | 65,029,720        | \$ 1           | 168,688,520         | \$ 1           | 89,697,090          | \$ 1           | 193,976,610         | \$ 2           | 32,079,780          |
| Governmental Activities<br>General Obligation Bonds<br>Revenue Bonds<br>Capital Leases  | \$<br>\$<br>\$ | -<br>-<br>103,991 | \$<br>\$       | -<br>-<br>15,879 | \$<br>\$       | -<br>-<br>- | \$<br>\$<br>\$ | -<br>-<br>- | \$<br>\$<br>\$ | -<br>-<br>180,000 | \$<br>\$<br>\$ | -<br>-<br>163,372 | \$<br>\$<br>\$ | -<br>-<br>5,006,640 | \$<br>\$<br>\$ | -<br>-<br>4,480,274 | \$<br>\$<br>\$ | -<br>-<br>3,941,064 | \$<br>\$<br>\$ | -<br>-<br>3,393,936 |
| Business-Type Activities<br>General Obligation Bonds<br>Revenue Bonds<br>Capital Leases | \$<br>\$<br>\$ | -<br>-<br>-       | \$<br>\$<br>\$ | -<br>-<br>-      | \$<br>\$<br>\$ | -<br>-<br>- | \$<br>\$<br>\$ | -<br>-<br>- | \$<br>\$       | -<br>-<br>-       | \$<br>\$       | -<br>-<br>-       | \$<br>\$<br>\$ | -<br>-<br>-         | \$<br>\$<br>\$ | -<br>-<br>-         | \$<br>\$<br>\$ | -<br>-<br>-         | \$<br>\$<br>\$ | -<br>-<br>-         |
| Total Primary Government  | \$             | 103,991           | \$             | 15,879           | \$             | -           | \$             | -           | \$             | 180,000           | \$             | 163,372           | \$             | 5,006,640           | \$             | 4,480,274           | \$             | 3,941,064           | \$             | 3,393,936           |
| Percentage of Personal<br>Income (2) (4)  |                | 0.06%             |                | 0.01%            |                | 0.00%       |                | 0.00%       |                | 0.08%             |                | 0.07%             |                | 2.00%               |                | 1.65%               |                | 1.41%               |                | 1.17%               |
| Per Capita (2) (5)  | \$             | 27                | \$             | 4                | \$             | -           | \$             | -           | \$             | 44                | \$             | 39                | \$             | 1,140               | \$             | 966                 | \$             | 835                 | \$             | 707                 |

<sup>(1)</sup> Annual government censes and Summit County/Community Development department.

<sup>(2)</sup> Prior year numbers that were based on estimates may have changed due to actual numbers becoming available.

<sup>(3)</sup> Current year is an estimate based on historical data.

<sup>(4)</sup> Percentage of per capita income from schedule 19.

<sup>(5)</sup> Represents per capita of Silverthorne population.

# Town of Silverthorne, Colorado Direct and Overlapping Governmental Activities Debt December 31, 2019

|   | 2019                                       |      | Debt                                   | Net Outs<br>Chargeable<br>within | e to P | roperties                             |
|---|--|------|--|----------------------------------|--------|---------------------------------------|
| Overlapping Entity  | <br>Value                                  |      | Outstanding                            | Percent                          |        | Amount                                |
| Fourth St. Crossing Metro. Dist.<br>South Maryland Creek Ranch District<br>Summit County School District RE-1 | \$<br>231,280<br>10,058,270<br>247,566,630 | \$   | 21,195,711<br>11,837,018<br>84,705,000 | 100.0<br>100.0<br>10.0           | \$     | 21,195,711<br>11,837,018<br>8,470,500 |
|   |  | Tota | al Overlapping De                      | ebt                              |        | 41,503,229                            |
|   |  | Tow  | n of Silverthorne                      | Direct Debt                      |        | -                                     |
|   |  | Tota | al Direct & Overla                     | pping Debt                       | \$     | 41,503,229                            |

Sources: Summit County Assessor's Office and information obtained from individual entities

Note: Overlapping governments are those that coincide, at least in part, with geographic boundaries of the Town. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the property taxpayers of the Town of Silverthorne. This process recognizes that, when considering the government's ability to issue and repay long-term debt, the entire debt burden borne by the property taxpayers should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt, of each overlapping government.

### Town of Silverthorne, Colorado Demographics Statistics Last Ten Fiscal Years

|   | 2010      | 2011      | 2012      | 2013      | 2014      | 2015      | 2016      | 2017      | 2018      | 2019      |
|---|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|
| Silverthorne Population (1) (4) (5)         | 3,887     | 3,896     | 3,916     | 4,010     | 4,116     | 4,239     | 4,392     | 4,639     | 4,718     | 4,798     |
| County Population (1) (3) (4) (5)           | 28,073    | 28,144    | 28,294    | 28,637    | 28,975    | 30,257    | 30,374    | 31,582    | 32,119    | 32,665    |
| Personal Income (2) (3) (4) (5) (6)         | 1,210,044 | 1,286,331 | 1,296,192 | 1,414,380 | 1,490,350 | 1,590,203 | 1,773,425 | 1,844,362 | 1,918,136 | 1,994,862 |
| Per Capita Income (2) (3) (4) (5)           | 43,090    | 44,431    | 46,220    | 49,287    | 52,393    | 54,615    | 56,909    | 58,386    | 59,379    | 60,388    |
| Median Family<br>Income (1) (2) (3) (4) (5) | 87,200    | 89,351    | 93,729    | 92,979    | 90,800    | 96,883    | 100,758   | 104,789   | 108,980   | 113,339   |
| Silverthorne School<br>Enrollment (7)       | 338       | 342       | 307       | 307       | 320       | 364       | 340       | 290       | 306       | 312       |
| Unemployment<br>Rate (1) (2) (3) (4) (5)    | 7.8%      | 7.5%      | 7.1%      | 4.4%      | 3.2%      | 1.6%      | 1.9%      | 1.9%      | 2.0%      | 2.0%      |

<sup>(1)</sup> Annual government census (2000), DOLA (Department of Local Affairs) and Community Development.

<sup>(2)</sup> Statistics available for Summit County only.

<sup>(3)</sup> Colorado Department of Local Affairs or Bureau of Economic Analysis (BEA).

<sup>(4)</sup> Current year is an estimate based on historical data.

<sup>(5)</sup> Prior year numbers that were based on estimates may have changed due to actual numbers becoming available.

<sup>(6)</sup> In thousands

<sup>(7)</sup> RE-1 School District

### Town of Silverthorne, Colorado Principal Employers Fiscal Year 2019

| Employer                  | Employee<br># Range (1) | Percentage (2)<br>of Total County<br>Employment |
|---------------------------|-------------------------|---|
|                           |                         |   |
| Outlets at Silverthorne   | 500-999                 | 2.3 - 4.6%                                      |
| Lowe's                    | 100-249                 | 0.5 - 1.1%                                      |
| Target Stores             | 100-249                 | 0.5 - 1.1%                                      |
| Town of Silverthorne      | 100-249                 | 0.5 - 1.1%                                      |
| Neils Lunceford           | 50-99                   | 0.2 - 0.5%                                      |
| Colorado Mountain Express | 50-99                   | 0.2 - 0.5%                                      |
| McDonald's                | 50-99                   | 0.2 - 0.5%                                      |
| UPS                       | 50-99                   | 0.2 - 0.5%                                      |
| Xcel Energy               | 1-49                    | .005 - 0.2%                                     |
| Wendy's                   | 1-49                    | .005 - 0.2%                                     |
| Murdoch's                 | 1-49                    | .005 - 0.2%                                     |

Sources: Department of Local Affairs, Summit County and information obtained from individual entities

<sup>(1)</sup> Includes part-time and seasonal employees, if any.

<sup>(2)</sup> Based on County employment number of 21,936.

<sup>(3)</sup> Comparisons are unavailable because statistics compilation didn't start until 2007.

### Town of Silverthorne, Colorado Operating Indicators by Function Last Ten Fiscal Years

| Function                              | 2010    | 2011    | 2012    | 2013    | 2014    | 2015    | 2016    | 2017    | 2018    | 2019    |
|---------------------------------------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|
| Administrative Services:              |         |         |         |         |         |         |         |         |         |         |
| Council Meetings                      | 22      | 22      | 22      | 22      | 22      | 22      | 22      | 22      | 22      | 22      |
| Newsletters                           | 6       | 6       | 6       | 4       | 2       | -       | -       | 4       | 3       | 7       |
| Business Licenses                     | 1,134   | 1,130   | 1,156   | 1,204   | 1,241   | 1,301   | 1,339   | 1,461   | 1,559   | 1,633   |
| Elections                             | 1       | -       | 2       | 1       | -       | -       | 1       | 1       | -       | -       |
| Public Safety:                        |         |         |         |         |         |         |         |         |         |         |
| Physical Arrests                      | 180     | 172     | 144     | 208     | 189     | 176     | 198     | 210     | 205     | 231     |
| Parking Violations                    | 314     | 237     | 342     | 260     | 160     | 161     | 269     | 358     | 513     | 429     |
| Traffic Violations                    | 2,341   | 2,082   | 1,839   | 2,760   | 1,727   | 1,781   | 1,537   | 2,445   | 1,584   | 2,033   |
| Calls for Service                     | 6,498   | 5,991   | 5,848   | 7,032   | 6,053   | 6,134   | 6,364   | 7,949   | 7,269   | 9,504   |
| Public Works:                         |         |         |         |         |         |         |         |         |         |         |
| Street Resurfacing (miles)            | 3.68    | 3.68    | 3.68    | 0.50    | 0.00    | 7.55    | 3.58    | 4.23    | 4.08    | 0.00    |
| Miles of Streets to Plow              | 28      | 28      | 28      | 29      | 32      | 32      | 32      | 34      | 34      | 34      |
| Miles of Sidewalks/Trails to Maintain | 24      | 24      | 24      | 25      | 26      | 26      | 26      | 28      | 28      | 28      |
| Community Development: (1)            |         |         |         |         |         |         |         |         |         |         |
| Building Permits Issued               | 72      | 59      | 52      | 47      | 81      | 107     | 157     | 150     | 169     | 219     |
| CO's Issued                           | 35      | 8       | 23      | 20      | 30      | 32      | 32      | 67      | 69      | 139     |
| Computers                             | 115     | 115     | 115     | 115     | 115     | 117     | 118     | 118     | 120     | 131     |
| Users                                 | 109     | 110     | 110     | 110     | 115     | 120     | 121     | 121     | 129     | 121     |
| Applications                          | 33      | 33      | 33      | 35      | 34      | 34      | 34      | 36      | 36      | 32      |
| Recreation & Culture:                 |         |         |         |         |         |         |         |         |         |         |
| Recreation Center:                    |         |         |         |         |         |         |         |         |         |         |
| Annual Visitors                       | 248,433 | 242,593 | 265,137 | 265,399 | 258,469 | 279,074 | 287,023 | 278,590 | 296,346 | 275,100 |
| Daily Admissions                      | 33,071  | 39,013  | 31,247  | 32,602  | 31,632  | 33,435  | 33,284  | 35,404  | 34,233  | 34,569  |
| Free Fitness Classes                  | 1,623   | 1,619   | 1,542   | 1,683   | 1,520   | 1,533   | 1,540   | 1,460   | 1,494   | 1,523   |
| Pavilion: (2)                         |         |         |         |         |         |         |         |         |         |         |
| Wedding Rentals                       | 53      | 48      | 50      | 80      | 91      | 104     | 107     | 100     | 90      | 102     |
| Non-Wedding Rentals                   | 119     | 114     | 64      | 69      | 66      | 70      | 56      | 44      | 63      | 59      |
| Town Usage                            | -       | -       | -       | -       | -       | -       | -       | 37      | 47      | 45      |
| Rentals Usage                         | -       | -       | -       | -       | -       | -       | -       | 144     | 122     | 161     |
| Programs Usage                        | -       | -       | -       | -       | -       | -       | -       | 94      | 80      | 66      |
| Granted Usage                         | -       | -       | -       | -       | -       | -       | -       | 26      | 28      | 25      |
| Performing Arts Center: (3)           |         |         |         |         |         |         |         |         |         |         |
| Total Theatre & Music Performances    | -       | -       | -       | -       | -       | -       | -       | 128     | 152     | 151     |
| Total Tickets Sold                    | -       | -       | -       | -       | -       | -       | -       | 7,868   | 8,930   | 11,095  |
| Youth Participating in Programs       | -       | -       | -       | -       | -       | -       | -       | 152     | 157     | 255     |
| First Time Ticket Buyers              | -       | -       | -       | -       | -       | -       | -       | 506     | 812     | 1,890   |
| Water & Sewer:                        |         |         |         |         |         |         |         |         |         |         |
| Water EQR's                           | 3,148   | 3,164   | 3,217   | 3,243   | 3,346   | 3,434   | 3,481   | 3,625   | 3,704   | 3,864   |
| Service Connections                   | 1,660   | 1,671   | 1,687   | 1,707   | 1,756   | 1,819   | 1,838   | 1,896   | 1,974   | 2,084   |
| Average Daily Consumption             |         |         |         |         |         |         |         |         |         |         |
| in Gallons                            | 643,000 | 628,000 | 607,000 | 727,000 | 619,745 | 577,800 | 594,300 | 590,581 | 707,469 | 528,709 |
| Sewer EQR's                           | 3,149   | 3,161   | 3,210   | 3,238   | 3,339   | 3,431   | 3,475   | 3,625   | 3,702   | 3,865   |
| Service Connections                   | 1,625   | 1,635   | 1,654   | 1,675   | 1,719   | 1,758   | 1,806   | 1,883   | 1,945   | 2,062   |

<sup>(1)</sup> Includes Management Information Systems

<sup>(2)</sup> The Pavilion purchased new software that allows for more detailed information on types of events. However, the information is not available for years prior to 2017.

<sup>(3)</sup> The Performing Arts Center opened in 2017.

### Town of Silverthorne, Colorado Capital Asset Statistics by Function Last Ten Fiscal Years

| Function                    | 2010  | 2011  | 2012  | 2013  | 2014  | 2015  | 2016  | 2017  | 2018  | 2019   |
|-----------------------------|-------|-------|-------|-------|-------|-------|-------|-------|-------|--------|
| Public Safety:              |       |       |       |       |       |       |       |       |       |        |
| Stations                    | 1     | 1     | 1     | 1     | 1     | 1     | 1     | 1     | 1     | 1      |
| Patrol Units                | 9     | 9     | 9     | 9     | 9     | 9     | 9     | 9     | 9     | 9      |
| Public Works:               |       |       |       |       |       |       |       |       |       |        |
| Miles of Streets            | 28.39 | 28.39 | 28.39 | 29.03 | 31.54 | 31.71 | 31.71 | 34.11 | 31.76 | 32.38  |
| Miles of Sidewalks/Trails   | 23.95 | 24.35 | 24.35 | 24.66 | 26.18 | 26.18 | 26.18 | 26.28 | 26.28 | 28     |
| Traffic Lights              | 8     | 10    | 10    | 10    | 11    | 11    | 11    | 11    | 11    | 11     |
| Recreation & Culture:       |       |       |       |       |       |       |       |       |       |        |
| Park/Open Space Acreage     | 72.18 | 72.18 | 73.54 | 82.81 | 82.81 | 82.81 | 82.81 | 82.81 | 82.81 | 102.81 |
| Parks                       | 4     | 4     | 7     | 7     | 7     | 7     | 7     | 7     | 7     | 8      |
| Swimming Pools              | 4     | 4     | 4     | 4     | 4     | 4     | 4     | 4     | 4     | 4      |
| Tennis Courts               | 4     | 4     | 4     | 4     | 4     | 4     | 4     | 4     | 4     | 4      |
| Skateboard Parks            | 1     | 1     | 1     | 1     | 1     | 1     | 1     | 1     | 1     | 1      |
| Volleyball Courts           | 4     | 4     | 4     | 4     | 4     | 4     | 4     | 4     | 4     | 4      |
| Pavilion (Community Center) | 1     | 1     | 1     | 1     | 1     | 1     | 1     | 1     | 1     | 1      |
| Performing Arts Center      | -     | -     | -     | -     | -     | -     | -     | 1     | 1     | 1      |
| Water & Sewer:              |       |       |       |       |       |       |       |       |       |        |
| Miles of Water Mains        | 50.28 | 45.44 | 45.60 | 46.08 | 48.24 | 50.21 | 50.21 | 54.90 | 56.60 | 57.27  |
| Fire Hydrants               | 407   | 390   | 399   | 416   | 442   | 435   | 435   | 476   | 492   | 497    |
| Miles of Sewers             | 32.88 | 31.61 | 31.61 | 32.68 | 32.38 | 33.89 | 33.89 | 39.90 | 40.89 | 42.00  |
| Manholes                    | 873   | 894   | 933   | 960   | 1020  | 1023  | 1023  | 1146  | 1184  | 1220   |

Source: Town of Silverthorne Biennial Financial Plan, Comprehensive Annual Financial Report and Individual Departments

Note: No capital asset indicators are available for the Administrative Services and Community Development functions.

# Town of Silverthorne, Colorado Summary of Approved Full-time Positions by Department Last Ten Fiscal Years

| Function/Program            | 2010 | 2011 | 2012 | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 | 2019 |
|-----------------------------|------|------|------|------|------|------|------|------|------|------|
| Elected/Appointed           | 8    | 8    | 8    | 8    | 8    | 8    | 8    | 8    | 8    | 8    |
| Total Elected/Appointed     | 8    | 8    | 8    | 8    | 8    | 8    | 8    | 8    | 8    | 8    |
| Administrative Services (1) | 10   | 10   | 10   | 10   | 10   | 11   | 11   | 12   | 13   | 13   |
| Public Safety               | 18   | 18   | 18   | 19   | 19   | 18   | 18   | 19   | 20   | 22   |
| Public Works (2)            | 20   | 20   | 20   | 20   | 21   | 21   | 23   | 23   | 24   | 26   |
| Water and Sewer             | 4    | 4    | 4    | 4    | 4    | 5    | 5    | 5    | 5    | 5    |
| Community Development       | 6    | 6    | 6    | 6    | 6    | 6    | 7    | 7    | 6    | 6    |
| Recreation and Culture (3)  | 19   | 19   | 19   | 19   | 19   | 21   | 21   | 21   | 20   | 21   |
| Pavilion                    | 4    | 4    | 4    | 4    | 4    | 5    | 5    | 5    | 5    | 5    |
| Total Full-Time Employees   | 81   | 81   | 81   | 82   | 83   | 87   | 90   | 92   | 93   | 98   |

Source: Town of Silverthorne Biennial Financial Plan

<sup>(1)</sup> Includes \_\_1\_ 3/4 time employee.

<sup>(2) 2009</sup> and 2010 numbers were decreased.

<sup>(3)</sup> Includes \_\_5\_\_ 3/4 time employees.

|   |   |                                      |                                       | Figi-1 Pli 02/01  |
|---|---|--------------------------------------|---------------------------------------|-------------------|
| The public report burden for this information collection is estimated to                | Financial Planning 02/01<br>Form # 350-050-36 |                                      |                                       |                   |
|   |   |                                      | City or County:                       |                   |
|   | Town of Silverthorne                          |                                      |                                       |                   |
| LOCAL HIGHWAY FI  | INANCE REPORT                                 |                                      | YEAR ENDING :                         | 12/31/2019        |
| This Information From The Records Of (example - City                                    | of or County of ):                            | Prepared By: L Hunter                |                                       | 12/31/2019        |
| Town of Silverthorne  | or _ or county or _).                         | Phone: 970-262-7300                  |                                       |                   |
| A DIGDOGUTION OF WIGHWAY HO   |   | ARLEBORIOGALO                        | OVEDNA CIVE EVDE                      |                   |
| I. DISPOSITION OF HIGHWAY-US  | ER REVENUES AVAII                             | LABLE FOR LOCAL G                    | OVERNMENT EXPE                        | NDITURE           |
|   | A. Local                                      | B. Local                             | C. Receipts from                      | D. Receipts from  |
| ITEM  | Motor-Fuel                                    | Motor-Vehicle                        | State Highway-                        | Federal Highway   |
|   | Taxes   | Taxes                                | User Taxes                            | Administration    |
| Total receipts available     Minus amount used for collection expenses                  |   |                                      |                                       |                   |
| Minus amount used for confection expenses     Minus amount used for nonhighway purposes |   |                                      |                                       |                   |
| Minus amount used for mass transit  |   |                                      |                                       |                   |
| Remainder used for highway purposes   |   |                                      |                                       |                   |
| 0 71 1  |   |                                      |                                       | •                 |
| II. RECEIPTS FOR ROAD AND STREE   | T PURPOSES                                    |                                      | SBURSEMENTS FOR                       | -                 |
|   | T   |                                      | ND STREET PURPOS                      |                   |
| ITEM  | AMOUNT  |                                      | EM                                    | AMOUNT            |
| A. Receipts from local sources:   |   | A. Local highway disb                |                                       | 2.077.526         |
| 1. Local highway-user taxes   |   | Capital outlay (fro     Maintenance: | m page 2)                             | 2,977,536         |
| a. Motor Fuel (from Item I.A.5.)     b. Motor Vehicle (from Item I.B.5.)                |   | Road and street se                   | rioos                                 | 908,941           |
| c. Total (a.+b.)  |   | a. Traffic control                   |                                       | 47,945            |
| General fund appropriations   | 2,132,885                                     | b. Snow and ice r                    |                                       | 181,399           |
| 3. Other local imposts (from page 2)  | 79,201  | c. Other                             | , , , , , , , , , , , , , , , , , , , | -                 |
| 4. Miscellaneous local receipts (from page 2)   | 113,385                                       | d. Total (a. throu                   | gh c.)                                | 229,344           |
| 5. Transfers from toll facilities   | ,   |                                      | ation & miscellaneous                 | 216,027           |
| 6. Proceeds of sale of bonds and notes:   |   | <ol><li>Highway law enfo</li></ol>   | rcement and safety                    | 802,719           |
| a. Bonds - Original Issues  |   | 6. Total (1 through 5                |                                       | 5,134,567         |
| b. Bonds - Refunding Issues   |   | B. Debt service on loca              | l obligations:                        |                   |
| c. Notes  |   | 1. Bonds:                            |                                       |                   |
| d. Total (a. + b. + c.)   | 2 225 471                                     |                                      |                                       |                   |
| 7. Total (1 through 6)  B. Private Contributions  | 2,325,471<br>2,651,303                        | b. Redemption<br>c. Total (a. + b.)  |                                       | 0                 |
| C. Receipts from State government   | 2,031,303                                     | 2. Notes:                            |                                       | 0                 |
| (from page 2)   | 285,382                                       | a. Interest                          |                                       | 5,460             |
| D. Receipts from Federal Government   |   | b. Redemption                        |                                       | 122,129           |
| (from page 2)   | 0   | c. Total (a. + b.)                   |                                       | 127,589           |
| E. Total receipts $(A.7 + B + C + D)$   | 5,262,156                                     | 3. Total (1.c + 2.c)                 |                                       | 127,589           |
|   |   | C. Payments to State for             | _ · ·                                 |                   |
|   |   | D. Payments to toll fac              | 5.000.150                             |                   |
|   |   | E. Total disbursements               | S (A.6 + B.3 + C + D)                 | 5,262,156         |
| 1   | IV. LOCAL HIGHWA                              | V DERT STATUS                        |                                       |                   |
| •   | (Show all entri                               |                                      |                                       |                   |
|   | Opening Debt                                  | Amount Issued                        | Redemptions                           | Closing Debt      |
| A. Bonds (Total)  |   |                                      | , in the second                       | 0                 |
| Bonds (Refunding Portion)   |   |                                      |                                       |                   |
| B. Notes (Total)  |   |                                      |                                       | 0                 |
| ¥7 ¥ £  | CAL DOAD AND OUR                              | REET FUND BALANCE                    |                                       |                   |
| v. Lc   | CAL KUAD AND SIR                              | EEI FUND DALANCE                     | •                                     |                   |
| A. Beginning Balance  | B. Total Receipts                             | C. Total Disbursements               | D. Ending Balance                     | E. Reconciliation |
|   | 5,262,156                                     | 5,262,156                            | U                                     | -                 |
| Notes and Comments:   |   |                                      |                                       |                   |
|   |   |                                      |                                       |                   |
|   |   |                                      |                                       |                   |
|   |   |                                      |                                       |                   |
|   |   |                                      |                                       |                   |
|   |   |                                      |                                       |                   |
|   |   |                                      |                                       |                   |

FORM FHWA-536 (Rev. 1-05)

PREVIOUS EDITIONS OBSOLETE

(Next Page)

|  |                                   | STATE:  |   |  |
|--|-----------------------------------|---|---|--|
| LOCAL HIGHWAY H  |                                   | Colorado YEAR ENDING (mm/yy):   |   |  |
| LOCAL HIGHWAY  | YEAR ENDING (mm/yy):              |   | 12/31/2019  |  |
|  |                                   |   |   | 12,01,201)   |
| II. RECEIPTS FOI   | R ROAD AND STREE                  | T PURPOSES - DET  | ΓAIL  |  |
| ITEM   | AMOUNT                            |   | ITEM  | AMOUNT   |
| A.3. Other local imposts:  | AMOUNT                            | A.4. Miscellaneous  |   | AMOUNI   |
| a. Property Taxes and Assessments  |                                   | a. Interest on i  |   |  |
| b. Other local imposts:  |                                   | b. Traffic Fine   |   | 45,213   |
| 1. Sales Taxes   |                                   | c. Parking Garage Fees  |   | -, -   |
| 2. Infrastructure & Impact Fees  |                                   | d. Parking Meter Fees   |   |  |
| 3. Liens   |                                   | e. Sale of Surplus Property   |   | 63,995   |
| 4. Licenses  |                                   | f. Charges for Services   |   |  |
| 5. Specific Ownership &/or Other   | 79,201                            | g. Other Misc. Receipts   |   | 4,178  |
| 6. Total (1. through 5.)   | 79,201                            | h. Other i. Total (a. through h.)   |   | 112 205  |
| c. Total (a. + b.)   | 79,201                            | i. Total (a. thro   | ough h.)  | 113,385  |
|  | Carry forward to page 1)          |   |   | (Carry forward to page 1)  |
|  |                                   |   |   |  |
| ITEM   | AMOUNT                            |   | ITEM  | AMOUNT   |
| C. Receipts from State Government  |                                   | D. Receipts from Fe   | ederal Government   |  |
| Highway-user taxes   | 258,157                           | 1. FHWA (from It  | em I.D.5.)  |  |
| 2. State general funds   |                                   | 2. Other Federal a  |   |  |
| 3. Other State funds:  |                                   | a. Forest Servic  | e   |  |
| a. State bond proceeds   |                                   | b. FEMA   |   |  |
| b. Project Match   | 27.225                            | c. HUD  | *, A 1 *  |  |
| c. Motor Vehicle Registrations d. Other (Specify)  | 27,225                            | d. Federal Trans  |   |  |
|  |                                   | e. U.S. Corps of Engineers<br>f. Other Federal  |   |  |
| e Other (Specify)  |                                   | t ()ther Hederal  |   |  |
| e. Other (Specify)<br>f. Total (a. through e.)   | 27.225                            |   |   | 0  |
| e. Other (Specify) f. Total (a. through e.) 4. Total (1. + 2. + 3.f)   | 27,225<br>285,382                 | g. Total (a. thro<br>3. Total (1. + 2.g)  |   | 0  |
| f. Total (a. through e.)   |                                   | g. Total (a. thro   |   | (Carry forward to page 1)  |
| f. Total (a. through e.) 4. Total (1. + 2. + 3.f)  | 285,382                           | g. Total (a. thro<br>3. Total (1. + 2.g)  | ugh f.)   | -  |
| f. Total (a. through e.)   | 285,382                           | g. Total (a. thro<br>3. Total (1. + 2.g)  | ugh f.)   |  |
| f. Total (a. through e.) 4. Total (1. + 2. + 3.f)  | 285,382                           | g. Total (a. thro<br>3. Total (1. + 2.g)<br>REET PURPOSES -                                     | ugh f.)  DETAIL   |  |
| f. Total (a. through e.) 4. Total (1. + 2. + 3.f)  | 285,382                           | g. Total (a. thro<br>3. Total (1. + 2.g)<br>REET PURPOSES -                                     | ugh f.)  DETAIL  OFF NATIONAL   | (Carry forward to page 1)  |
| f. Total (a. through e.) 4. Total (1. + 2. + 3.f)  | 285,382                           | g. Total (a. thro<br>3. Total (1. + 2.g)<br>REET PURPOSES -<br>ON NATIONAL<br>HIGHWAY           | DETAIL  OFF NATIONAL HIGHWAY  |  |
| f. Total (a. through e.) 4. Total (1. + 2. + 3.f)  | 285,382                           | g. Total (a. thro<br>3. Total (1. + 2.g)<br>REET PURPOSES -<br>ON NATIONAL<br>HIGHWAY<br>SYSTEM | ugh f.)  DETAIL  OFF NATIONAL   | (Carry forward to page 1)  TOTAL   |
| f. Total (a. through e.) 4. Total (1. + 2. + 3.f)  | 285,382                           | g. Total (a. thro<br>3. Total (1. + 2.g)<br>REET PURPOSES -<br>ON NATIONAL<br>HIGHWAY           | DETAIL  OFF NATIONAL HIGHWAY SYSTEM   | (Carry forward to page 1)  |
| f. Total (a. through e.) 4. Total (1. + 2. + 3.f)  III. DISBURSEMENTS  | 285,382                           | g. Total (a. thro<br>3. Total (1. + 2.g)<br>REET PURPOSES -<br>ON NATIONAL<br>HIGHWAY<br>SYSTEM | DETAIL  OFF NATIONAL HIGHWAY SYSTEM   | (Carry forward to page 1)  TOTAL   |
| f. Total (a. through e.) 4. Total (1. + 2. + 3.f)  III. DISBURSEMENTS  A.1. Capital outlay: a. Right-Of-Way Costs b. Engineering Costs   | 285,382                           | g. Total (a. thro<br>3. Total (1. + 2.g)<br>REET PURPOSES -<br>ON NATIONAL<br>HIGHWAY<br>SYSTEM | DETAIL  OFF NATIONAL HIGHWAY SYSTEM (b)   | (Carry forward to page 1)  TOTAL  (c)  |
| f. Total (a. through e.) 4. Total (1. + 2. + 3.f)  III. DISBURSEMENTS  A.1. Capital outlay: a. Right-Of-Way Costs b. Engineering Costs c. Construction:  | 285,382                           | g. Total (a. thro<br>3. Total (1. + 2.g)<br>REET PURPOSES -<br>ON NATIONAL<br>HIGHWAY<br>SYSTEM | DETAIL  OFF NATIONAL HIGHWAY SYSTEM (b)  36,405   | (Carry forward to page 1)  TOTAL  (c)  36,405  |
| f. Total (a. through e.) 4. Total (1. + 2. + 3.f)  III. DISBURSEMENTS  A.1. Capital outlay: a. Right-Of-Way Costs b. Engineering Costs c. Construction: (1). New Facilities  | 285,382                           | g. Total (a. thro<br>3. Total (1. + 2.g)<br>REET PURPOSES -<br>ON NATIONAL<br>HIGHWAY<br>SYSTEM | DETAIL  OFF NATIONAL HIGHWAY SYSTEM (b)  36,405 0 2,651,303                             | (Carry forward to page 1)  TOTAL  (c)  36,405  0  2,651,303                                    |
| f. Total (a. through e.) 4. Total (1. + 2. + 3.f)  III. DISBURSEMENTS  A.1. Capital outlay: a. Right-Of-Way Costs b. Engineering Costs c. Construction: (1). New Facilities (2). Capacity Improvements   | 285,382                           | g. Total (a. thro<br>3. Total (1. + 2.g)<br>REET PURPOSES -<br>ON NATIONAL<br>HIGHWAY<br>SYSTEM | DETAIL  OFF NATIONAL HIGHWAY SYSTEM (b)  36,405 0  2,651,303                            | (Carry forward to page 1)  TOTAL  (c)  36,405  0  2,651,303  0                                 |
| f. Total (a. through e.) 4. Total (1. + 2. + 3.f)  III. DISBURSEMENTS  A.1. Capital outlay: a. Right-Of-Way Costs b. Engineering Costs c. Construction: (1). New Facilities (2). Capacity Improvements (3). System Preservation  | FOR ROAD AND ST                   | g. Total (a. thro<br>3. Total (1. + 2.g)<br>REET PURPOSES -<br>ON NATIONAL<br>HIGHWAY<br>SYSTEM | DETAIL  OFF NATIONAL HIGHWAY SYSTEM (b)  36,405 0  2,651,303 0 263,976                  | (Carry forward to page 1)  TOTAL (c)  36,405 0  2,651,303 0 263,976                            |
| f. Total (a. through e.)  4. Total (1. + 2. + 3.f)  III. DISBURSEMENTS  III. DISBURSEMENTS  A.1. Capital outlay:  a. Right-Of-Way Costs b. Engineering Costs c. Construction:  (1). New Facilities (2). Capacity Improvements (3). System Preservation (4). System Enhancement & Operation   | 285,382  FOR ROAD AND ST          | g. Total (a. thro 3. Total (1. + 2.g)  REET PURPOSES -  ON NATIONAL HIGHWAY SYSTEM (a)          | DETAIL  OFF NATIONAL HIGHWAY SYSTEM (b)  36,405 0  2,651,303 0 263,976 25,852           | (Carry forward to page 1)  TOTAL (c)  36,405 0  2,651,303 0 263,976 25,852                     |
| f. Total (a. through e.)  4. Total (1. + 2. + 3.f)  III. DISBURSEMENTS  III. DISBURSEMENTS  A.1. Capital outlay:  a. Right-Of-Way Costs b. Engineering Costs c. Construction:  (1). New Facilities (2). Capacity Improvements (3). System Preservation (4). System Enhancement & Operation (5). Total Construction (1) + (2) + (3)   | 285,382  FOR ROAD AND ST  1 + (4) | g. Total (a. thro 3. Total (1. + 2.g)  REET PURPOSES -  ON NATIONAL HIGHWAY SYSTEM (a)  0       | DETAIL  OFF NATIONAL HIGHWAY SYSTEM (b)  36,405 0  2,651,303 0 263,976 25,852 2,941,131 | (Carry forward to page 1)  TOTAL (c)  36,405 0  2,651,303 0 263,976 25,852 2,941,131           |
| f. Total (a. through e.)  4. Total (1. + 2. + 3.f)  III. DISBURSEMENTS  III. DISBURSEMENTS  A.1. Capital outlay:  a. Right-Of-Way Costs b. Engineering Costs c. Construction:  (1). New Facilities (2). Capacity Improvements (3). System Preservation (4). System Enhancement & Operation   | 285,382  FOR ROAD AND ST  1 + (4) | g. Total (a. thro 3. Total (1. + 2.g)  REET PURPOSES -  ON NATIONAL HIGHWAY SYSTEM (a)          | DETAIL  OFF NATIONAL HIGHWAY SYSTEM (b)  36,405 0  2,651,303 0 263,976 25,852           | (Carry forward to page 1)  TOTAL (c)  36,405 0  2,651,303 0 263,976 25,852                     |
| f. Total (a. through e.)  4. Total (1. + 2. + 3.f)  III. DISBURSEMENTS  III. DISBURSEMENTS  A.1. Capital outlay:  a. Right-Of-Way Costs b. Engineering Costs c. Construction:  (1). New Facilities (2). Capacity Improvements (3). System Preservation (4). System Enhancement & Operation (5). Total Construction (1) + (2) + (3)   | 285,382  FOR ROAD AND ST  1 + (4) | g. Total (a. thro 3. Total (1. + 2.g)  REET PURPOSES -  ON NATIONAL HIGHWAY SYSTEM (a)  0       | DETAIL  OFF NATIONAL HIGHWAY SYSTEM (b)  36,405 0  2,651,303 0 263,976 25,852 2,941,131 | (Carry forward to page 1)  TOTAL (c)  36,405 0  2,651,303 0 263,976 25,852 2,941,131 2,977,536 |
| f. Total (a. through e.)  4. Total (1. + 2. + 3.f)  III. DISBURSEMENTS  III. DISBURSEMENTS  A.1. Capital outlay:  a. Right-Of-Way Costs b. Engineering Costs c. Construction: (1). New Facilities (2). Capacity Improvements (3). System Preservation (4). System Enhancement & Operation (5). Total Construction (1) + (2) + (3) d. Total Capital Outlay (Lines 1.a. + 1.b. | 285,382  FOR ROAD AND ST  1 + (4) | g. Total (a. thro 3. Total (1. + 2.g)  REET PURPOSES -  ON NATIONAL HIGHWAY SYSTEM (a)  0       | DETAIL  OFF NATIONAL HIGHWAY SYSTEM (b)  36,405 0  2,651,303 0 263,976 25,852 2,941,131 | (Carry forward to page 1)  TOTAL (c)  36,405 0  2,651,303 0 263,976 25,852 2,941,131 2,977,536 |
| f. Total (a. through e.)  4. Total (1. + 2. + 3.f)  III. DISBURSEMENTS  III. DISBURSEMENTS  A.1. Capital outlay:  a. Right-Of-Way Costs b. Engineering Costs c. Construction: (1). New Facilities (2). Capacity Improvements (3). System Preservation (4). System Enhancement & Operation (5). Total Construction (1) + (2) + (3) d. Total Capital Outlay (Lines 1.a. + 1.b. | 285,382  FOR ROAD AND ST  1 + (4) | g. Total (a. thro 3. Total (1. + 2.g)  REET PURPOSES -  ON NATIONAL HIGHWAY SYSTEM (a)  0       | DETAIL  OFF NATIONAL HIGHWAY SYSTEM (b)  36,405 0  2,651,303 0 263,976 25,852 2,941,131 | (Carry forward to page 1)  TOTAL (c)  36,405 0  2,651,303 0 263,976 25,852 2,941,131 2,977,536 |
| f. Total (a. through e.)  4. Total (1. + 2. + 3.f)  III. DISBURSEMENTS  III. DISBURSEMENTS  A.1. Capital outlay:  a. Right-Of-Way Costs b. Engineering Costs c. Construction: (1). New Facilities (2). Capacity Improvements (3). System Preservation (4). System Enhancement & Operation (5). Total Construction (1) + (2) + (3) d. Total Capital Outlay (Lines 1.a. + 1.b. | 285,382  FOR ROAD AND ST  1 + (4) | g. Total (a. thro 3. Total (1. + 2.g)  REET PURPOSES -  ON NATIONAL HIGHWAY SYSTEM (a)  0       | DETAIL  OFF NATIONAL HIGHWAY SYSTEM (b)  36,405 0  2,651,303 0 263,976 25,852 2,941,131 | (Carry forward to page 1)  TOTAL (c)  36,405 0  2,651,303 0 263,976 25,852 2,941,131 2,977,536 |
| f. Total (a. through e.)  4. Total (1. + 2. + 3.f)  III. DISBURSEMENTS  III. DISBURSEMENTS  A.1. Capital outlay:  a. Right-Of-Way Costs b. Engineering Costs c. Construction: (1). New Facilities (2). Capacity Improvements (3). System Preservation (4). System Enhancement & Operation (5). Total Construction (1) + (2) + (3) d. Total Capital Outlay (Lines 1.a. + 1.b. | 285,382  FOR ROAD AND ST  1 + (4) | g. Total (a. thro 3. Total (1. + 2.g)  REET PURPOSES -  ON NATIONAL HIGHWAY SYSTEM (a)  0       | DETAIL  OFF NATIONAL HIGHWAY SYSTEM (b)  36,405 0  2,651,303 0 263,976 25,852 2,941,131 | (Carry forward to page 1)  TOTAL (c)  36,405 0  2,651,303 0 263,976 25,852 2,941,131 2,977,536 |
| f. Total (a. through e.)  4. Total (1. + 2. + 3.f)  III. DISBURSEMENTS  III. DISBURSEMENTS  A.1. Capital outlay:  a. Right-Of-Way Costs b. Engineering Costs c. Construction: (1). New Facilities (2). Capacity Improvements (3). System Preservation (4). System Enhancement & Operation (5). Total Construction (1) + (2) + (3) d. Total Capital Outlay (Lines 1.a. + 1.b. | 285,382  FOR ROAD AND ST  1 + (4) | g. Total (a. thro 3. Total (1. + 2.g)  REET PURPOSES -  ON NATIONAL HIGHWAY SYSTEM (a)  0       | DETAIL  OFF NATIONAL HIGHWAY SYSTEM (b)  36,405 0  2,651,303 0 263,976 25,852 2,941,131 | (Carry forward to page 1)  TOTAL (c)  36,405 0  2,651,303 0 263,976 25,852 2,941,131 2,977,536 |
| f. Total (a. through e.)  4. Total (1. + 2. + 3.f)  III. DISBURSEMENTS  III. DISBURSEMENTS  A.1. Capital outlay:  a. Right-Of-Way Costs b. Engineering Costs c. Construction: (1). New Facilities (2). Capacity Improvements (3). System Preservation (4). System Enhancement & Operation (5). Total Construction (1) + (2) + (3) d. Total Capital Outlay (Lines 1.a. + 1.b. | 285,382  FOR ROAD AND ST  1 + (4) | g. Total (a. thro 3. Total (1. + 2.g)  REET PURPOSES -  ON NATIONAL HIGHWAY SYSTEM (a)  0       | DETAIL  OFF NATIONAL HIGHWAY SYSTEM (b)  36,405 0  2,651,303 0 263,976 25,852 2,941,131 | (Carry forward to page 1)  TOTAL (c)  36,405 0  2,651,303 0 263,976 25,852 2,941,131 2,977,536 |

FORM FHWA-536 (Rev.1-05)

PREVIOUS EDITIONS OBSOLETE